



# Statement of Accounts 2017/18



East Cleveland Klondike  
Grand Prix

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**OUR VISION**

**"A FLOURISHING FUTURE FORGED FROM A PROUD PAST"**

**OUR VALUES**

<b>KEEPING COMMUNITIES AT OUR HEART</b>	<b>BOLD AND AMBITIOUS</b>	<b>CARING AND RESPECTFUL</b>	<b>DELIVERING OUR BEST</b>
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# 1. Narrative Report



### **Councillor Christopher Massey, BA (Hons), MA, PhD – Cabinet Member for Resources**



It gives me great pleasure to welcome you once again to Redcar and Cleveland Borough Council's Statement of Accounts. The 2017/18 accounts provide a detailed summary of the Council's finances over the last year.

The economic backdrop for local government continues in 2017/18 to be particularly bleak. The 2017/18 year marked the fifth year of the Council's Shaping our Future project. Due to a variety of cuts to government grants passed to Redcar and Cleveland over this period the Council has been forced to cut £76.4 million from its budgets, resulting in the loss of over 1,100 staff. The Council has also utilised £14 million of earmarked reserves across the same period, but crucially, has continued to deliver a balanced budget each year.

The austerity programme of central government, in particular in relating to local government, appears to have no sign of abatement. The 2017/18 financial year saw the beginning of Shaping our Future 3 which requires cuts of £25.6 million over the three financial years 2017/18 to 2019/20. The 2017/18 financial year saw £6.678 million cut from the Council's budgets.

Furthermore, during the last year, on top of further cuts to our grant funding, the Council has also been faced with increased pressures in children's services, waste disposal, libraries and educational services. Although these investment pressures were resourced from in year budgets, the funding required increased by £4.5 million from the original forecast for it to be balanced over the next two financial years.

Due to the continued cuts to our government supported grants, alongside increased service pressures in demand led areas, Redcar and Cleveland Borough Council took the necessary decision to accept the Government's Adult Social Care Levy of 2%, in lieu of any permanent funding from the government in this area of increasing demand. In addition, the Council also took the decision for 2017/18 to

increase the Council Tax by 1.99%, after a freeze in the level of Council Tax in 2016/17.

The Government's funding formula continues to greatly disadvantage Councils like Redcar and Cleveland. In the forthcoming financial year if our Council was to be apportioned the same Core Spending Power per dwelling as the England average at £1,825 then we would receive additional Revenue Support Grant of £3.3 million. Redcar and Cleveland Borough Council have responded strongly to the Fair Funding Review along these lines.

Despite the financial challenges faced by the Council, over the last year we have continued to invest, through our Capital programme, on the regeneration of the Borough. The 2017/18 capital budget spent £13.5 million to improve the economy, appearance and overall health of the Borough. Principally the Council announced the beginning of its Town Centre Investment Initiative, which began in the 2017/18 financial year and will see £8 million spent across the Borough's major town centres, industrial estates and public realm. This £8m forms part of a wider £150 million growth strategy

I would like to take this opportunity, as always, to thank all of our staff who work across the Council whose hard work contributes so much to the services we deliver. Through these services the Council is able to play a leading role in improving the economy, appearance and vitality of the Borough. In particular, over the 2017/18 financial year, I would like to thank the financial services staff at the Council for their careful administration of the Council's resources. Working in partnership with this team, the political leadership of the Council are able to make informed decisions to ensure that the high quality services which our residents, businesses and visitors both expect and deserve are delivered across Redcar and Cleveland.

## Chief Finance Officer's Statement



**John Sampson BA (Hons), PG Dip, PG D, Adv Dip, FCCA – Corporate Director for Resources and Chief Finance Officer**

Since 2010, and the beginning of austerity, we have had a successful track record of delivering both expenditure reductions and income growth in each of the financial years. This has been achieved via our Shaping Our Future programme, which has allowed service changes to be balanced against available resources.

The development of the Shaping our Future strategy through the Shaping our Future programmes has helped the Council to manage this very difficult and continuing challenge. It has enabled us to strike a very important balance, between making the most significant cuts we have ever known, delivering key priorities for the Borough's communities, and investing in sustainable growth. We have done, and continue to do this, through:

- **Working more efficiently** – examining the impact of every pound we spend, avoiding duplication and driving costs down, internally and through our contracts;
- **Managing with less resource** – we have changed shape at all levels within the organisation so that as our resource base shrinks, so does the size of our team. However, we have protected, as much as we can, front-line services and taken the biggest reduction in managerial positions;
- **Recognising on-going needs in our communities** - which must be met in a variety of ways, not always by the council. This means we will continue to strive, in the face of cuts, to work towards our priorities even though we have significantly less resource to do so;

- **Investing in sustainable growth** - recognising that through economic prosperity, the creation of jobs, an entrepreneurial culture, raising skill levels and ensuring that growth and prosperity work for all, we can help the Borough and its people to become more sustainable and resistant to economic shocks.

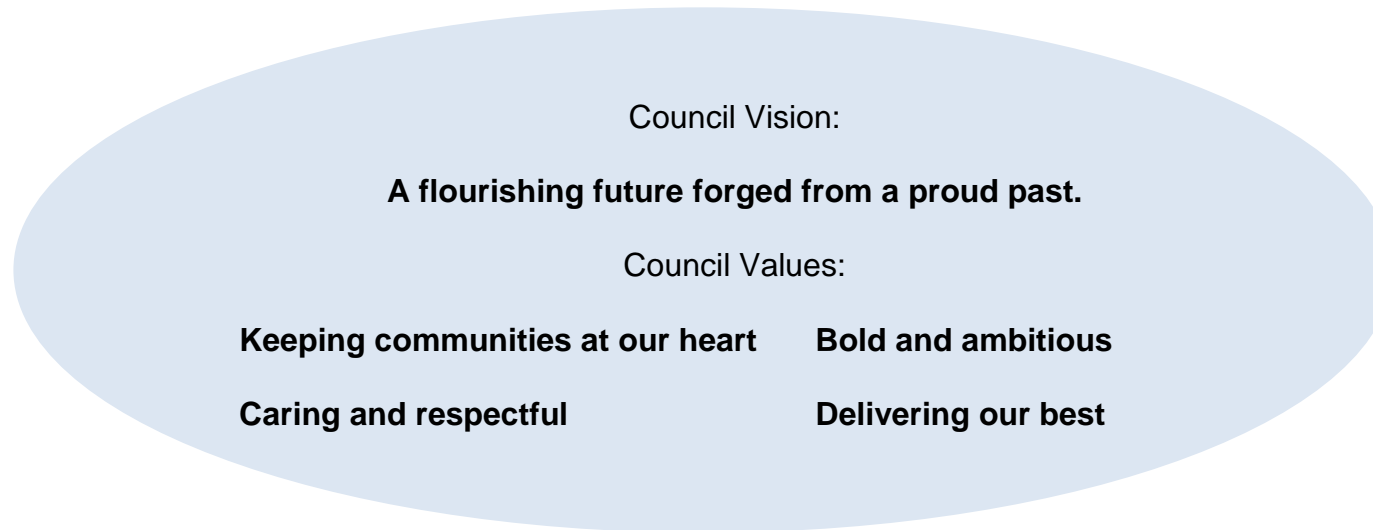
However, during the 2017/18 financial year there have been a range of additional service pressures that now have been resourced as part of agreeing a balanced budget for 2018/19 and 2019/20. These service investment pressures have increased to £6.5 million in total, an increase of £3.8 million from the original plan.

Our external auditors - Mazars - continue to comment on the risk that austerity poses to the financial health of Local Government, in common with all other public sector bodies. But, they do highlight and comment positively on the Council's delivery of a balanced budget, and our arrangements to secure value for money. We have delivered this draft Statement of Accounts by the enhanced deadline of 31st May 2018, meeting the new statutory target date for 2017/18.

Finally, I would like to take this opportunity to thank all of our staff who have worked throughout the year to enable the Council to deliver a balanced outturn position and also the professional way in which the formal closure of the 2017/8 accounts has been undertaken, ensuring quality remains uppermost. This continued robustness in our financial management framework, enables us to look forward with confidence and to deliver quality services that residents, visitors and businesses have every right to expect.

### Our Flourishing Future

Our Flourishing Future is Redcar & Cleveland's corporate plan, which is the product of real engagement with staff and elected Members and includes the vision and values for the Council. It reflects our optimism for the future as well as underpinning organisational culture and the way we act as a Council. These values have underpinned both the Council's performance during 2017/18 and the use of its resources.



The plan includes ambitious priorities, through which the Council along with the community and partners will create a flourishing future for local people.

These are:

- Strong and confident communities
- Prosperity for all
- A brighter future for our children
- Longer and healthier lives
- Attractive and vibrant places
- Good connections
- Clean and safe environment
- Enriching lives through culture and sport
- Improving the way we work

## Council Performance

Over the last year, local government has been presented with many challenges however, these challenges have also presented some significant opportunities for the Council to deliver long lasting positive change in this borough.

- **Recovery from the closure of SSI** – together with the SSI Task Force, the Council has worked hard to recover from the closure of SSI. The creation of over 1700, new jobs, support for over 300 business start-ups and delivery of over 23,000 training courses. The next step is to facilitate the creation of higher paid jobs in the borough, providing opportunities for all residents, including those former SSI workers who have taken lower paid jobs since the closure of the works.
- **South Tees Development Corporation (STDC)** – The Council led on the creation of STDC, launched by the Prime Minister on 23 August 2017 and is of huge significance to the borough. The Corporation secured £5 million from the Government in the 2017 budget to start its work and help it secure ownership of the SSI site. A further £118 million of existing funding has continued to keep the site safe and provide for its remediation. With the STDC forecasting that 20,000 new jobs will be created over the next 25 years it is vital that the borough and its people are ready to capitalise on the opportunities which will be available.
- **Tees Valley Combined Authority** –The Council led the work to create Tees Valley Combined Authority which started business in April 2016. Since then the Council has worked hard to maximise the opportunities associated with the Combined Authority, ensuring that our ambitious schemes are reflected in the Tees Valley Investment Plan. This includes support for the Kirkleatham Catering Academy and Walled Garden and funding for the Routes to Work programme to support individuals from across the borough into work. In addition funding such as the £59 million allocated for transport projects across the Tees Valley will provide an opportunity to put forward schemes to improve connectivity across the borough.
- **Shaping Our Future** – In response to the increased pressure being placed on the Council's budget in March 2017 the Council agreed the proposals for Shaping Our Future Phase 3. The proposals included a series of outcome based reviews which will deliver £25.6 million of savings by 2020 whilst continuing to deliver services to residents. The delivery of such savings has required extremely careful stewardship of finances and in the last year has delivered £8.5 million of reductions and income growth.
- **Area Growth Plans** – The Council agreed to commit significant funding to economic growth, a major achievement and a clear demonstration of the Council's commitment to driving growth in the borough. Investing in a way that benefits local communities as well securing further investment from public and private sources will help to create jobs, prosperity and social mobility which will culminate in population growth and ensure that the Council's services are financially sustainable. Area Growth Plans have been developed following considerable community engagement.
- **Looked After Children** (children in care) – in line with national trends, the last year has seen pressures on Redcar and Cleveland's children's services escalate, with more looked after children than ever before. Whilst the Council has strived to mitigate the pressures through a variety of measures such as recruiting more internal foster carers, agreeing to develop facilities such as Church View in Kirkleatham, a residential care facility for young people and working with other local authorities to ensure a stable workforce it is predicted that the pressures will continue to escalate. This is why we are preparing for a fundamental review into the causes of high rates of looked after children so that a more sustainable plan can be identified.

### Our Achievements

By working together with local communities, Members, officers and partners have delivered some key achievements for the benefit of our communities:

**Strong and confident communities** - the 'Love it' campaign has grown in prominence in the last year, with communities supported to look after their neighbourhoods. This has seen hundreds of litter picks including 'Great British Spring Clean', 27 separate 'Bring Out Your Dross' (BOYD) days, and the launch of the 'Love your Neighbour' initiative to promote neighbourliness in the borough and help make the area welcoming to new people.

We have trained 80 Community Health Champions and 350 Young Health Champions, who are making a real difference to the health and well-being of an estimated 3,000 people in their schools, families and social networks.

We have worked with our communities to plan, develop and deliver health improvement activities including health walks, Summer and Winter Walking Festivals, a new Parkrun at Flatts Lane, health awareness campaigns, health checks, tobacco control and Healthy School programmes leading to improvements in wellbeing and impacting on health inequalities.



**Prosperity for all** - the launch of the STDC Masterplan was a major achievement and a significant milestone for the Council and the borough, providing the biggest regeneration project in the UK today.

We worked with partners to open an 'Employment and Training Hub' in Grangetown. The hub helped 2,085 people register for jobs and training in the last year and as a result more than 500 people found jobs and 1,326 people have received training. A second hub, at Skinningrove, building on the successful Grangetown model was launched in February 2018.

We supported major investors, including Sirius Minerals and MGT Power to bring new employment opportunities to the Borough including opportunities for local sub-contracting of MGT Power. The Business Growth Team has supported 65 businesses to start up or expand, creating more than 800 new jobs.

We developed the Social Value Charter with voluntary and community services to retain more of the resources the Council and partners spend in local communities creating employment and entrepreneurial opportunities.



**A brighter future for our children** - Primary school children at Key Stage 2 continue to be well above the national average, with results showing 68.8% of children achieving expected or above levels in reading, writing and maths, compared with 61% nationally.

We have provided opportunities for young people through the pioneering young person's paid work experience programme as well as the Council's award winning apprenticeship scheme with 96 people currently undertaking an apprenticeship.

The Health Visiting and School Nursing Service received a very positive report from the Care Quality Commission.

During 2017, the youth service supported 134 young people from schools and youth centres across the borough to successfully complete a Duke of Edinburgh Award. In total, there were 98 bronze, 26 silver and 10 gold awards achieved.

We have played a key role with Redcar and Cleveland College to secure the local campus through the merger with Stockton Riverside College, and develop an improvement plan for the college following their inspection in 2017.



**Longer and healthier lives** - We were one of only twelve areas across the country who were successful in becoming a Local Delivery Pilot with Sport England. This will support people to become more active, and use physical activity to unlock potential in our communities and address inequalities.



A housing scheme to enable vulnerable and older people to live independently while receiving care was opened in April 2017. The Dunes, in Redcar, consists of 64 one and two-bedroom apartments and was developed in partnership with Coast & Country Housing and the construction company, Galliford Try Partnerships.

The overall quality of care across Redcar and Cleveland remains of a good standard. This is confirmed by the Care Quality Commissions quarterly ratings reports, which places us second best in the North East region with 91% of local providers achieving a good or outstanding rating.

The Recovery and Independence Team provides support, rehabilitation and advice to people to help them regain their independence. An inspection by the Care Quality Commission rated the service as being Good in all areas.

Two of the biggest Care at Home providers in the borough, BJP Home Support Limited, and Caremark (Redcar and Cleveland), have been rated Outstanding by the Care Quality Commission. This is a reflection of the hard work and dedication of the care staff working in this borough.

Our Principal Social Worker, Louise Walker, won a national award for Raising the Profile of Social Work.

**Attractive and vibrant places** - We have worked with communities on dozens of small scale 'Public Realm' projects – including refurbishing public toilets in Skinningrove. Last year more than £300,000 was spent on Public Realm projects with more to follow in 2018/19.

**Good connections** - £2 million of Government funding has been secured to alleviate traffic problems on the A172 and Swan's Corner roundabout and Flatts Lane junction on the A171. We have worked with our partners at Tees Valley Combined Authority to make safety improvements to the A174 including installing central barriers.

**Clean and safe environment** - We have introduced new technology into the refuse collection vehicles to improve efficiency and reduce missed collections.

The three dedicated 'Streetscene Action Teams' are working hard to deal with incidents of fly-tipped waste. This is a new innovative partnership with Coast and Country Housing, helping to make neighbourhoods cleaner.

**Enriching lives through culture and sport** - Local people have had a great choice of things to do; we have supported a number of successful events in the last year helping to boost and diversify the local economy. These events have included the award winning Festival of Thrift which attracted over 45,000 visitors, Guisborough Forest Festival, Saltburn Food Festival and many others.

The Borough's sporting events calendar has been bolstered by the addition of the East Cleveland Klondike Grand Prix where we provided support to organisers. The annual Redcar Triathlon and Redcar Half Marathon were a resounding success with more participants than in 2016.

More than 150,000 people visited Kirkleatham Museum in 2017, visiting exhibits including Robot: A collection of robots, cyborgs and androids as well as the Extraordinary Life of Gertrude Bell.



We have worked closely with community organisations and groups to attract outside funding and boost community-led projects, for example supporting Cleveland Ironstone Museum's successful bids to the Heritage Lottery Fund and Coastal Communities Fund.

**Improving the way we work** - We received an unqualified opinion from external auditors on our financial accounts and our approach to Value for Money following the productions of the Statement of Accounts 2016/17.

In the last year we have successfully delivered the general and mayoral elections as well as by-elections.

We have significantly strengthened our emergency call out arrangements to ensure that in the unfortunate event of an incident occurring we are well placed to respond.

### Financial Performance

Redcar & Cleveland Borough Council's primary object is to improve the economic, social and environmental well-being of our communities. The Council seeks continuous improvement in the way services are delivered. Good financial management is critical to enable the Council to deliver on its priorities.

The Council currently comprises of 59 Councillors representing the 22 Wards that make up the Borough of Redcar & Cleveland. The Councillors are democratically accountable to the residents, and they are all elected every four years. Councillors have an overriding duty to the whole community, and a special duty to their constituents. They have a responsibility to ensure the Council is properly managed, and to maintain proper standards of behaviour and stewardship of public funds.



The Council supports the voluntary and community sector and recognises the important role the sector plays in local communities and in the valuable contribution to the management of financial resources. The Council's commitment to the sector is evident within Shaping Our Future, as the Council has adopted a Social Value Charter, so that as much of the Council's spending is retained locally to support the economy and communities.

The Council's financial management arrangements conform to the governance requirements of the CIPFA Statement on the Role of the Chief Financial Officer in Local Government (2010), and the Accounts & Audit Regulations 2015. The Council's capital programme is a major source of investment in the Council's services. The programme supports the Council's thematic priorities.

Comprehensive and robust budgeting and reporting systems are in operation. This includes the reporting of spend against approved budgets with year-end forecasts, alongside relevant performance information, including action plans to Cabinet, Scrutiny and Governance Committees. All budgets are risk assessed, with additional support being provided in identified key areas. Budgets are monitored and reported on a quarterly basis and reported to the Council's Executive Management Team (EMT) and Members.

## Council Performance

Our financial planning framework is integrated within our corporate planning cycle. This ensures that our spending plans are informed by our key plans and strategies. Our financial planning process is based on the following approach:-

- A budget based on a model of 'budget building blocks', with their key component parts;
- Recognition of the financial consequence of decisions already made by the Council;
- Close integration of revenue budgets, capital investment and treasury management;
- An evidenced and priority based methodology;
- Categorising investment by reference to the Council's priorities, comparative benchmarking data and the robustness of cost driver evidence;
- Building on budget holders' improved financial understanding, each proposal supported by an outline business case, setting out key cost driver information, justification in terms of priorities and outline delivery plans and risks;
- Assignment of agreed budgets to named officers responsible for delivery, with Director level signed off;
- Key assumptions have been reviewed by service management and corporately using the latest available information;
- Targeted consultation with our stakeholders on our proposals.



### Revenue Spending 2017/18

It has been increasingly difficult for the Council to set and deliver a balanced financial position due to the need to make significant savings. We have achieved this through our Shaping Our Future initiative together with a clearly defined reserves strategy.

The revenue budget for 2017/18 and future financial years' budgets are built based upon the nine ambitious new priorities included in our Flourishing Future Plan as outlined in the Priorities and Performance sections above, which takes into account the following key assumptions:

- A Government grant cut for 2017/18 of £6.089 million (28.25% - compared to 2016/17) in cash terms, but £1.249 million (1.1%) in Core Spending Power terms;
- A Public Health grant allocation for 2017/18 of £11.827 million, down £0.299 million from 2016/17;
- A Council Tax increase of 1.99% in 2017/18;
- The continuation of an equivalent 2.00% Adult Social Care precept increase;
- Targeted reductions in 2017/18 of £6.678 million;
- Targeted reductions in 2018/19 of £5.570 million;
- Targeted reductions in 2019/20 of £3.652 million;
- Additional Council Tax yield of £0.502 million associated with targeted property growth in 2017/18;
- A increased Business Rate yield across the medium term;
- Modest increases in Fees & Charges income (e.g. - inflationary);
- External borrowing of £20.802 million to resource the proposed five year Capital Programme of £118.673 million;
- Repayment of maturing external debt of £13.999 million across the 5 year Capital Programme period.

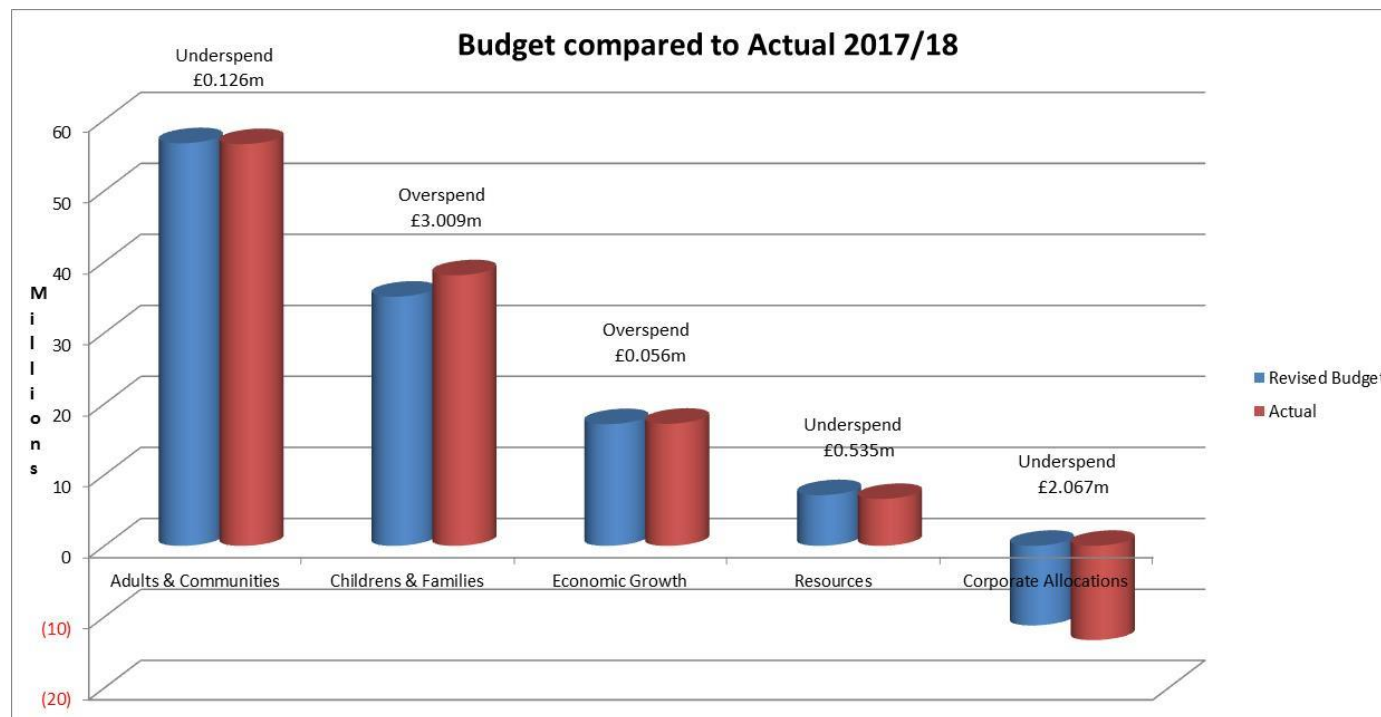
A rigorous approach to assist the financial control of the revenue budget has been in place for 2017/18. This has been supported by monthly monitoring to Directorate Management Teams (DMT) and quarterly reporting of the financial position to Members. Budget management is now fully embedded within all senior managers' duties in the Council. The Agresso Financial ledger system has encouraged budget managers to manage their resources more effectively. Additional improvements and use of untapped functionality are planned in the coming year to improve the quality of budget manager information.

## Council Performance

The Council incurred a negligible overspend of £0.337 million in 2017/18. The table below shows the contribution each Directorate has made to the overall position. Given the funding pressures facing the Council, this is a relatively small overspend, however it is critical that we continue to monitor our financial performance and maintain quality services for our residents and achieve the level of savings that are needed in the next financial year. The Council's financial strategy is to generate additional income, and secure external funding in addition to continually improving efficiency and effectiveness to produce savings and reduce costs.

The Council's original revenue budget with actual expenditure is summarised below. Any underspends achieved by directorates have been transferred to reserves:

Directorate	Revised Budget £ 000	Actual Outturn £ 000	Variance to Revised Budget £ 000
Adults and Communities	56,695	56,569	(126)
Children and Families	35,088	38,097	3,009
Economic Growth	17,132	17,188	56
Resources	7,133	6,598	(535)
Corporate Allocations	(11,210)	(13,277)	(2,067)
<b>Total</b>	<b>104,838</b>	<b>105,175</b>	<b>337</b>



This chart graphically illustrates the overspend in 2017/18 for each Directorate. Corporate Allocations account for transactions not allocated to Directorates. It includes the main sources of finance included within Note 11, payments to the pension fund, housing benefits and the technical accounting adjustments included within Note 6.

The reasons for the small overspend of £0.337 million in 2017/18 per Directorate are:

- Adults & Communities – the underspend position relates to the service improvement and commissioning services within Adult Services, with increased costs within Neighbourhoods and Customer Services relating to the extended shutdown for cyclical maintenance of the energy from waste disposal site, and small overspends in Library services.
- Children and Families - the Directorate has experienced significant budget pressures this year as a result of the requirement to meet the needs of an increase in numbers of looked after children (LAC) and other demand-led services. Education services funded out of Dedicated Schools Grant (DSG) reported a year-end under-spend, and as a ring-fenced grant this has been carried forward to meet known commitments in 2018/19. Other education services previously funded by the Education Services Grant (ESG) also face funding pressures and have been re-structured in the light of the removal of this grant in 17-18 and the continued trend to academy status of schools.
- Economic Growth – the overspend position relates to increased costs within the visitor destination service and reduced income achievement across services.
- Resources – the underspend position relates to improved compliance and performance management of contracts and savings on employee costs.
- Corporate Allocations – an underspend was generated through a significant one off saving arising from a change to the Minimum Revenue Provision (MRP) policy in relation to fixed assets funded by Private Finance Initiatives (PFI). This was offset by a shortfall of three Shaping our Future (SOF) targets on external funding, service efficiencies and Looked After Children costs.

The £0.337 million overspend has been transferred to the Council's general reserve balance, reducing this reserve to £4.905 million. The Medium Term Financial Strategy agreed that these reserves should be kept at a minimum of 5% of the net revenue budget or £5.242 million. The Council will look to replenish this reserve in 2018/19.

More details on the managed budget position for each directorate and reasons for specific variances can be seen in the Council's financial outturn report 2017/18 presented to Cabinet on 12 June 2018. This is available on the Council's website.

[www.redcar-cleveland.gov.uk](http://www.redcar-cleveland.gov.uk).

All Council Directorates will continue to manage within their budget allocations through a combination of strict gatekeeping arrangements and additional income generation or cost reduction solutions. Additionally, as part of the Shaping our Future process, there will remain regular scrutiny and governance around individual savings and their delivery.

The Movement in Reserves statement shows the change in the different types of reserves held by the Council over the financial year (see page 33). These reserves can be analysed into usable reserves (see Note 8, page 56), those that can be applied to fund future expenditure or to reduce taxation, and other unusable reserves, held for accounting purposes (see Note 35, page 117). Of the total reserves, some £3.471 million relate to schools, £2.593 million relate to capital grants not yet utilised and £5.778 million relates to capital receipts not utilised.

The Comprehensive Income and Expenditure Statement (CIES) records all of the gains and losses experienced by the Council during the financial year, and highlights an annual total decline in the net worth of the Council, of £13.322 million. This statement records revenue income and expenditure, which is generally spent on items consumed within the year such as employee costs, and supplies & services, and is financed from a combination of Council Tax, Business Rates, Government Grants and other income. The CIES provides a breakdown over the reporting segments that the Council operates during the year.

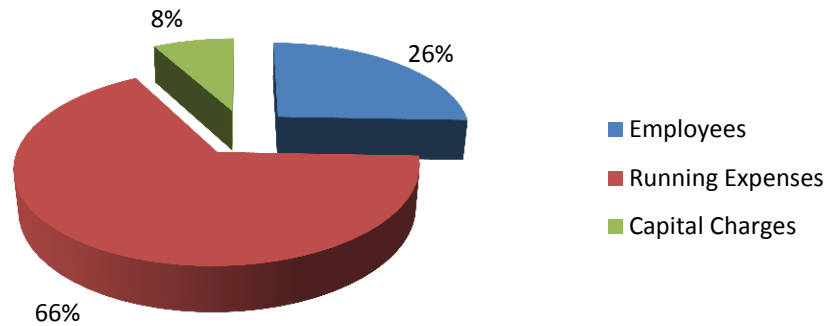
There is an initial deficit of £11.774 million on the CIES for the net cost of providing the Council's day to day revenue services. This includes various technical adjustments required by accounting standards such as capital accounting, pensions accounting and collection fund regulatory changes. Most of these costs or income are not chargeable against the funding from taxpayers and therefore can be removed from analysing how the Council has performed against its revenue budget. When other losses relating to pension fund performance of £3.890 million and gains relating to capital assets of £2.342 million are added back in, the net loss in the value of the Council for the financial year is £13.322 million.

Additional information on how the Comprehensive Income and Expenditure Statement reconciles to the Council's budgetary position by Directorate can be seen in Note 6 (page 50) to the Financial Statements and the diagrams below show an analysis of the gross revenue spending of £355.624 million as shown in the Comprehensive Income and Expenditure Statement. It should be noted that the contribution from the local community through Council Tax represents 17% of the Council's total income.





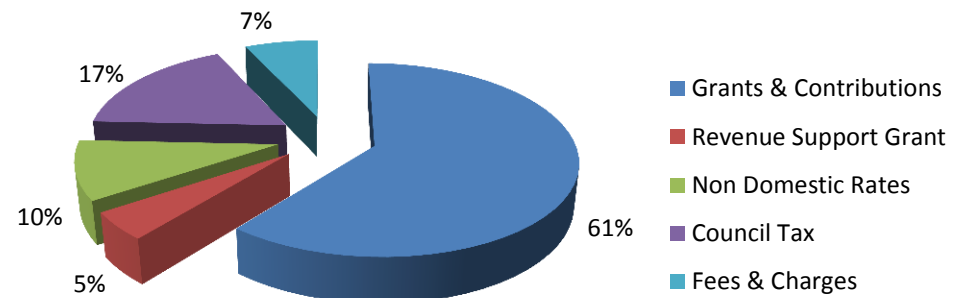
### % of Revenue Expenditure by Type



This chart shows that the majority of expenditure incurred by the Council relates to running expenses (66%), this includes premises, transport and external supplies and services.

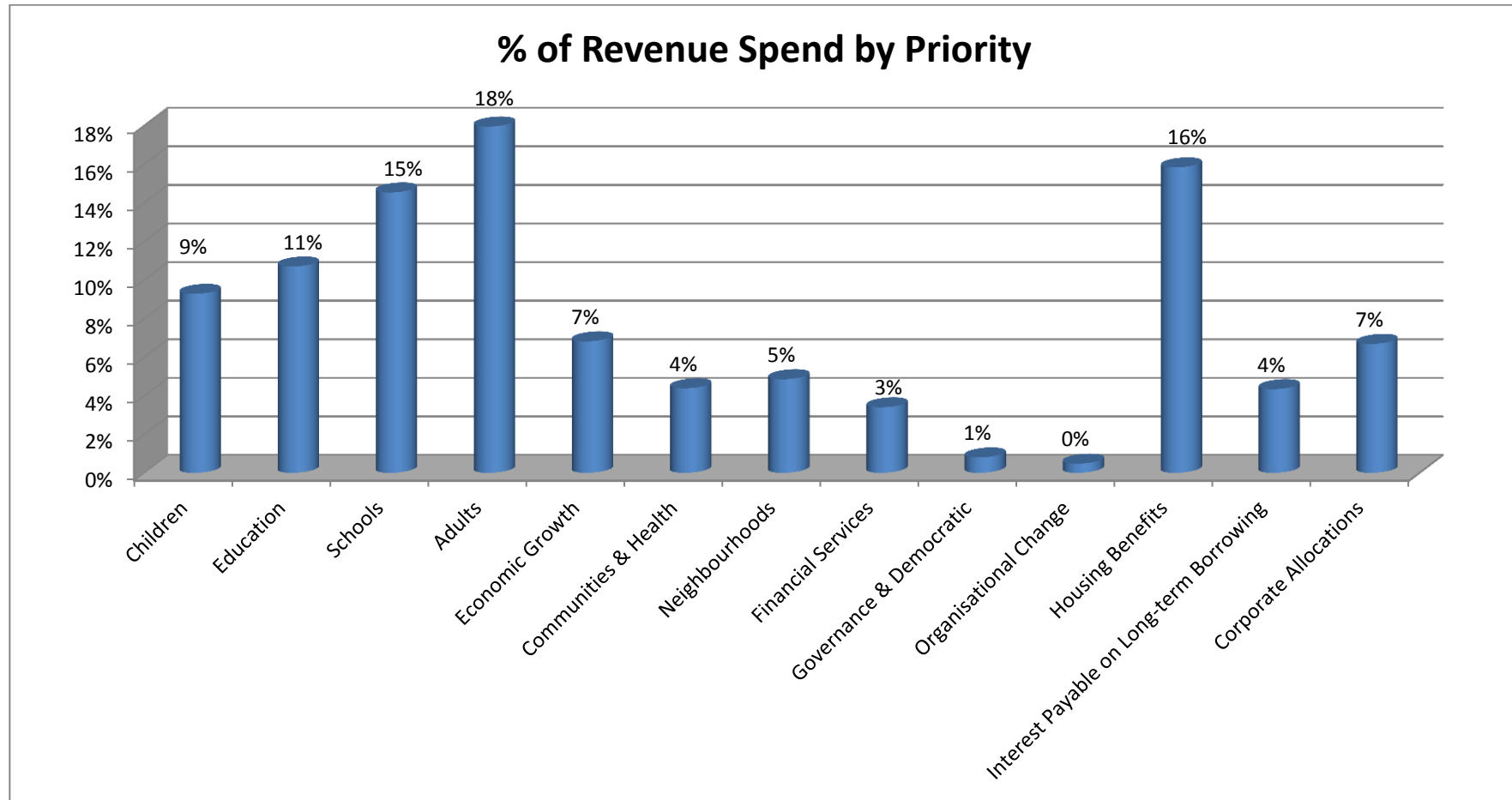
Only 17% of the Council's funding comes from local Council Tax payers and 10% from localised Business Rates. The remainder of the Council's funding comes in the form of specific grants from Central Government and other public sector bodies (61%).

### Where the Council's Money Comes From



## Council Performance

Some 35% of the Councils gross expenditure (£123 million) is utilised to give the children and young people of the Borough the best start in life, with 16% (£56 million) in relation to housing benefit claims, and 18% (£64 million) on services designed to give vulnerable people the ability to live an independent and fulfilling life. The remaining expenditure on other themes is shown in the graph below:



### Capital Spending 2017-18

The capital spending programme enhances the Council's assets and enables improved service delivery and essential infrastructure. Capital expenditure can vary considerably between years depending on planned project delivery. The programme is, financed in such a way that the cost to council taxpayers is spread over the life of the asset being invested in. Capital expenditure during the year 2017/18 amounted to £13.568 million (2016/17 - £12.578 million).

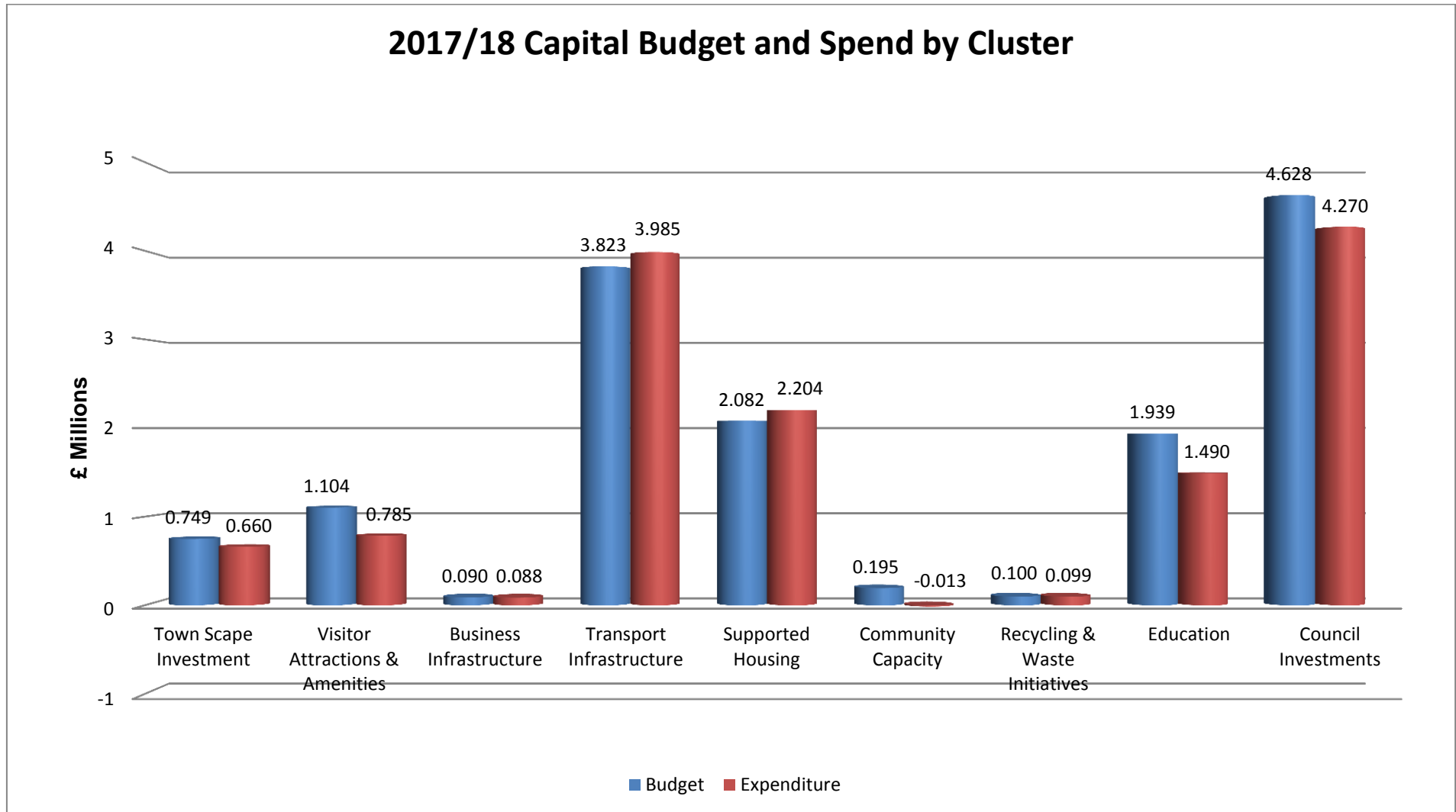
This investment has been focused across a range of schemes and categories including:

- £4.270 million – Council Investments - these investments mainly relate to the capital cost of maintaining and replacing Council assets and loans given to organisations for capital purposes.
- £3.985 million – Transport Infrastructure - these investments have been on the maintenance and replacement of highways assets including roads, bridges and drainage systems.
- £2.204 million – Supported Housing – capital costs associated with providing housing assistance for people with physical, mental and learning disabilities. The Council has purchased a building to run an intermediate care facility.

In addition to the top three capital investment categories, the Council also invested in our area growth plans, which includes investment in our visitor attraction and the Public Realm (i.e. local spaces and amenities) across the Borough.



The capital expenditure is as follows:



## Council Performance

The following table details the capital schemes for the financial year 2017/18:

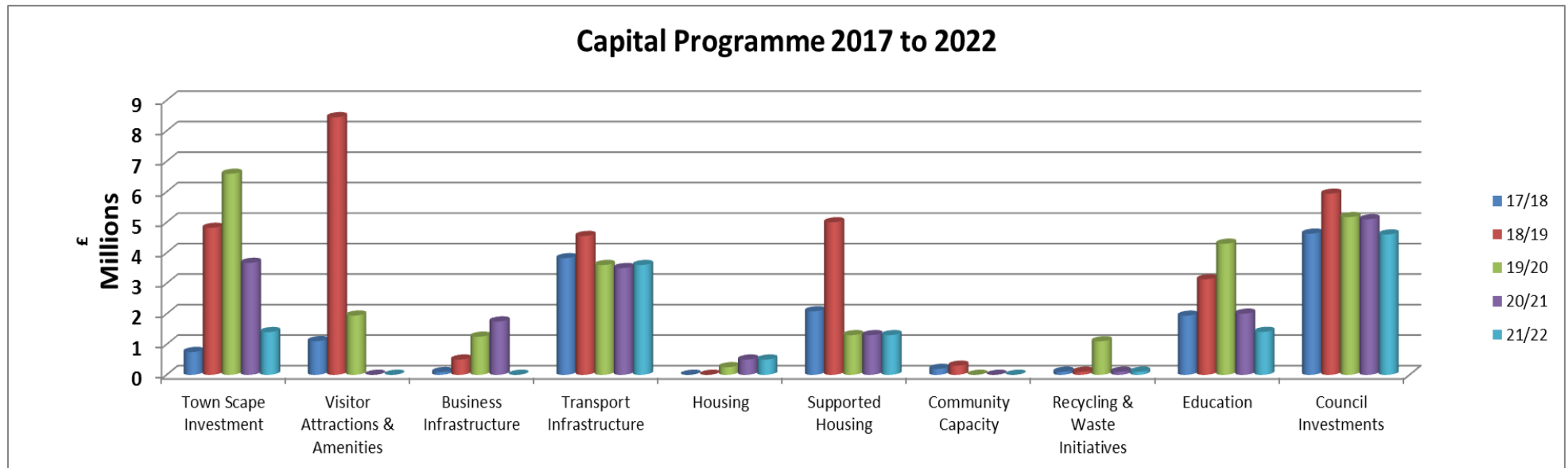
<b>Capital Spend By Cluster</b>	<b>2017/18 £'000</b>	<b>Capital Spend By Cluster</b>	<b>2017/18 £'000</b>
<b>Town Scape Investment</b>		<b>Supported Housing</b>	
Town Centre Improvements	4	Chronically Sick & Disabled Persons Act Adaptations	92
Public Realm	357	Learning Disability Extra Care Housing	135
Skinningrove Coastal Protection	25	Disable Facilities Grant	1,043
Skelton Townscape Heritage Initiative	327	Intermediate Care Centre	935
Skelton Townscape Heritage Project	(53)		2,204
	660	<b>Community Capacity</b>	
<b>Visitor Attractions &amp; Amenities</b>		Investment In Leisure Centres	(208)
Kirkleatham Academy & Walled Garden	214	Improved Community Services (Grangetown United)	195
River Tees Rediscovered	3		(13)
Saltburn Cliff Lift	360	<b>Recycling &amp; Waste Initiatives</b>	
Skinningrove Toilets	70	Purchase Refuse Bins	99
Kirkleatham Infrastructure	139		99
	785	<b>Education</b>	
<b>Business Infrastructure</b>		Zetland Nursery	88
South Bank Wharf	88	Archway Relocation	25
	88	Pathways New Build	18
<b>Transport Infrastructure</b>		Supervised Contact Centre	49
Highways Improvement Schemes	510	Schools - Devolved Capital	246
Drainage Asset Capture And Flood Prevention	226	Schools - Capital Works	1,065
Strategic Highways Maintenance	1,962		1,490
Bridge Asses/Strength	60	<b>Council Investments</b>	
Local Transport Plan	953	Vehicles	544
Bus Network Review	92	Information Technology Improvement Projects	829
Highways Innovation Fund	183	Asset Management - Capitalised Repairs	522
		Carbon Management Program	162
		Redcar & Cleveland Investment Fund	2,000
		Fleet Management Software	17
		Libraries and Customer Service	196
			4,270
	3,985	<b>Total Capital Spend</b>	13,568

## Future Capital Programme

The Council has produced a capital programme to support our long term needs and help achieve our objectives. This capital investment plan covers the next 5 years and this capital programme has been approved by the Council as part of the Medium Term Financial Strategy.

The objective of the capital programme is to support the Council's corporate planning process by identifying and maximising available resources, supporting the delivery of our priorities and ensuring that all our resources are effectively managed, making best use of resources to deliver Value for Money for our residents, local businesses, visitors and staff.

The table below shows the future capital programme and how it has been allocated:



### Balance Sheet Position

The balance sheet shows what the Council owns, what it is owed, and what it owes to others and how these amounts have been funded. A summary of the position at the end of the 2017/18 financial year (31 March 2018) is shown in the table below:

Balance Sheet	2016/17 £m	2017/18 £m	+/ £m
What the Council Owns	297.2	303.5	6.3
What the Council is Owed	33.0	32.6	(0.4)
<b>Total Assets of the Council</b>	<b>330.2</b>	<b>336.1</b>	<b>5.9</b>
What the Council Owes	(407.0)	(426.2)	(19.2)
<b>Council Reserves</b>	<b>(76.8)</b>	<b>(90.1)</b>	<b>(13.3)</b>

The Council has a net deficit balance sheet position at 31 March 2018. This means that liabilities are valued more than assets by £90.1 million. This is mainly driven by the deficit on the Pension Fund Liability (see what the Council owes and Note 36 (page 124) in the Statement of Accounts disclosure notes for more details).

The pension fund deficit reflects all the possible notional pension liabilities over the next 20-40 years. The liabilities will not crystallise at any one point in time and can be managed as part of the pension fund investment strategy by the Council. A better indicator of the financial health of the Council is the level of usable and earmarked reserves which total £41.8 million. The Movement in Reserves statement within the Core Financial Statements gives further details (see page 33).

### The Value of What the Council Owns

Balance Sheet	2016/17 £m	2017/18 £m	+/ £m
Property, Plant & Equipment	277.6	278.9	1.3
Heritage Assets	0.6	0.6	0.0
Investment Properties	7.7	8.1	0.4
Assets Held for Sale	3.3	1.6	(1.7)
Cash & Cash Equivalents	4.6	11.3	6.7
Others	3.3	3.0	(0.3)
<b>Total</b>	<b>297.1</b>	<b>303.5</b>	<b>6.4</b>

Cash and cash equivalents have significantly increased in 2017/18. The increase relates to the change in EU law under the Markets In Financial Instruments Directive (MIFID II), which requires a professional client to maintain an investment balance of £10,000 million. This became operational in January 2018, and it is in the best interests of the Council to comply with this Directive to ensure Council funds are invested wisely.



### What the Council is Owed

Balance Sheet	2016/17 £m	2017/18 £m	+/- £m
Short Term Debtors	25.3	26.0	0.7
Short Term Investments	2.6	2.0	(0.6)
Long Term Debtors	5.2	4.6	(0.6)
<b>Total</b>	<b>33.1</b>	<b>32.6</b>	<b>(0.5)</b>

Short Term Investments (money invested for periods greater than three months) has decreased slightly during the financial year due to utilisation of reserves and repayment of maturing debt.



### What the Council Owes

Balance Sheet	2016/17 £m	2017/18 £m	+/- £m
Private Finance Schemes Debt	(59.8)	(57.5)	2.3
Pensions Liability	(152.4)	(163.3)	(10.9)
Short Term Creditors	(24.4)	(34.0)	(9.5)
Provisions	(6.2)	(4.5)	1.7
Short Term Borrowing	(5.2)	(9.2)	(4.0)
Long Term Borrowing	(154.6)	(152.6)	2.0
Other	(4.3)	(5.1)	(0.8)
<b>Total</b>	<b>(406.9)</b>	<b>(426.2)</b>	<b>(19.2)</b>

The Council has three private finance schemes in operation currently and the outstanding debt in relation to these schemes is being repaid over the life of the individual contracts. Further details are given in Note 23.

Note 37 gives further details in relation to the Council's pension fund, the financial liabilities involved, and the reason for the year on year movements. This position is reviewed each year by a pension fund actuary with a formal revaluation every three financial years. The last triannual valuation was completed on 31 March 2016.

Short term creditors are mainly due to timing differences when the financial year closes at 31 March each year. The increase for 2017/18 mainly relates to Business Rates and the Housing Benefit Subsidy grant, both of which are due to be paid out in the early part of 2018/19.

The Council has a number of provisions set aside to meet known liabilities that occurred prior to the financial year end but have yet to be settled. The main provisions for the Council cover insurance claims and appeals on business rates valuations.

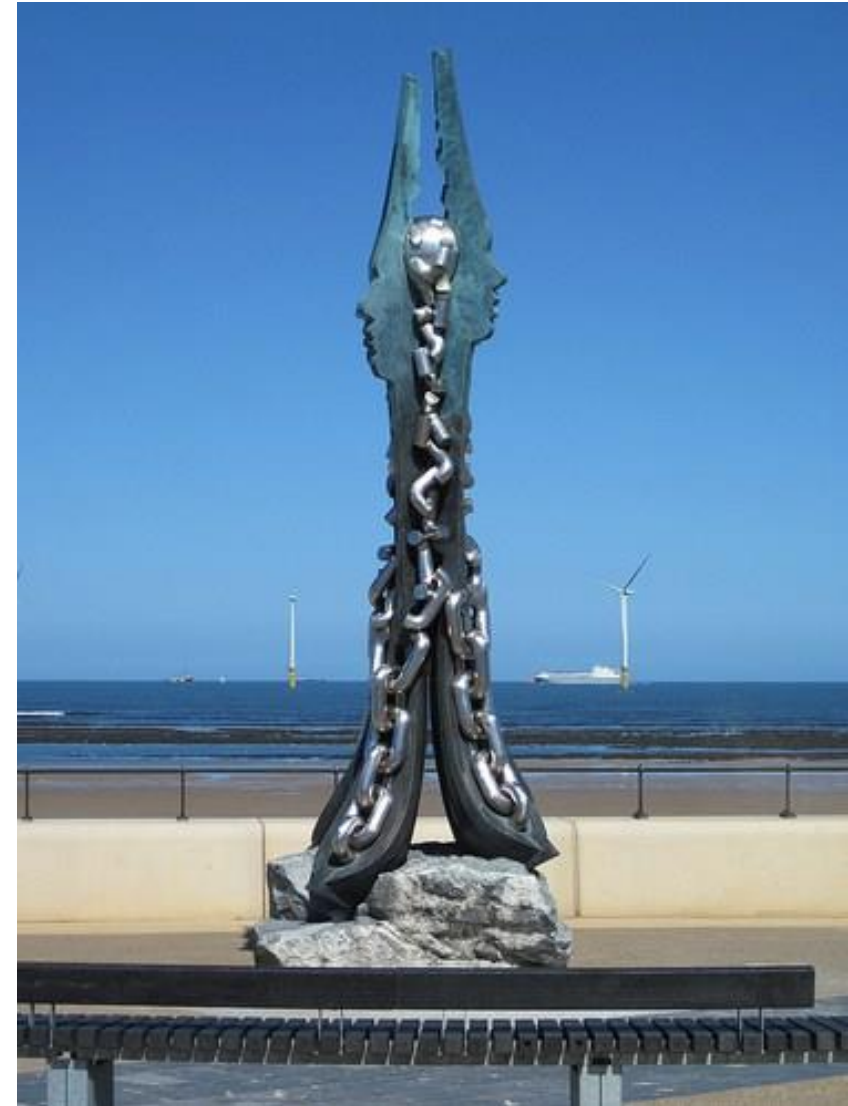


### Council Reserves

Balance Sheet	2016/17 £m	2017/18 £m	+/ £m
Schools Balances	(3.3)	(3.5)	(0.2)
Usable Reserves	(35.9)	(38.4)	(2.5)
Unusable Reserves	116.0	132.0	16.0
<b>Total</b>	<b>76.8</b>	<b>90.1</b>	<b>13.3</b>

School balances have remained fairly stable over the last year as have the Council's useable reserves. The useable reserves are made up of a number of ear marked reserves, capital receipts and capital grants which are planned to be used over the next few years for specific areas of required spend.

Unusable Reserves are used to account for all technical accounting adjustments which have to be charged to comply with international accounting practices but under regulation are not a charge to the Council's revenue budget. The main in-year movement in these reserves relates to the increase in the Council's long term pension liability.



### Areas with Significant Financial Implications

#### Collection Fund (See Page 156)

The Collection Fund is an account that the Council maintains, in its statutory role as the Billing Authority, to record the income and expenditure from the collection and administration of council tax and business rates. The Fund is a separate legal fund from the Council's General Fund and the transactions involved are defined by regulation. The Collection Fund is an income and expenditure statement only showing income receivable, precepts payable to relevant bodies, and any other associated costs involved in administering the Fund. All assets and liabilities are included within each precepting body's balance sheet. The Collection Fund shows a deficit of £3.999 million with a surplus of £0.711m attributable to council tax and a deficit of £4.710 million in relation to business rates.

The budget for 2017/18 was based on a 1.99% increase in council tax with this setting the Band D equivalent amount for 2017/18 as £1,458.61 per annum (including the social care levy). The addition of the Cleveland Police and Crime Commissioner and Cleveland Fire Authority spending requirements resulted in a total Band D Council Tax of £1,746.21 for residents of the Borough in non-parish areas. Residents of areas with parish council responsibilities paid marginally more than this depending on their own parish council tax amount. This resulted in a total precept income requirement of £67.373 million. Total income on council tax for 2017/18 was £68.451 million.

In 2013/14, the local government finance regime was revised with the introduction of the business rate retention scheme. The main aim of the scheme is to give the Council a greater incentive to grow businesses in the Borough. It does, however, also increase the financial risk due to non-collection and the volatility of business rates income. The scheme allows the Council to retain a proportion of the total business rates income received. Redcar & Cleveland's share is 49% with the remainder paid over to precepting bodies (Central Government 50% and Cleveland Fire Authority 1%).



### Pensions (See Note 37)

The Council participates in the Local Government Pension Scheme (Teesside Pension Fund), administered by Middlesbrough Council. The Balance Sheet, includes a pension liability, which shows that retirement benefits are recognised when they are earned by employees rather than when they are paid out to pensioners, and a negative pension reserve of £163.322 million as at 31 March 2018. Although these pension liabilities decrease the overall net worth of the Council's assets, they do not represent a reduction in the Council's usable reserves. This liability is the main factor creating a negative balance sheet position of £90.150 million.

Whilst this pension liability suggests a significant shortfall between the forecast cost of future pensions and the level of assets held in the fund, it should be noted that these are subject to fluctuations in value depending on the current state of stock markets and expectations around the level of inflation. The liabilities are also based on cash flows forecast over the medium term and would not crystallise at one point in time.

The Pension Scheme has an investment strategy in place to address this funding deficit over an aggregated 20 year period, based on an appropriate level of employer's contributions producing a positive cash flow into the fund. In addition assumptions are made about increasing inflation levels and the bank rate returning to more natural levels as global economies continue to grow. All of these factors should return the pension fund's financial position to a more realistic and balanced basis over a number of years. The size of the current deficit for the Council is proportional to other English local authorities.



### Treasury Management

The Council borrows money to fund its capital investment programme and operates within the limits set within the CIPFA Prudential Code for Capital Finance. This is seen as best practice in relation to local authorities and their treasury management activities. As at 31 March 2018, the Council's Capital Finance Requirement (the underlying need to borrow to fund capital expenditure) was £261.610 million but its actual external debt was £219.378 million (this includes the outstanding PFI liabilities).

The difference between the underlying need to borrow and the actual external debt of £42.232 million will reduce during 2018/19 as capital programme funding and investment opportunities are realised. The Council will continue with its ambitious capital programme of investing to achieve growth through the Council approved Area Growth Plans and investments will be placed in line with our strategy of investing with quality financial institutions.

The Council's policy on borrowing is set out in its Treasury Management and Investment Strategy approved by the Council each year in February or March. Any borrowing need arising from the capital programme is initially addressed via internal borrowing.

The Council utilises a treasury management advisor, Arlingclose, to help develop its treasury management strategy and practices. Arlingclose advise the Council on all borrowing and investment decisions taken in the financial year.



### Our People



Our people are our most valuable asset and their development, participation and motivation are critical to our success. Our culture, values and leadership behaviour all have a major influence on the quality of staff contribution and on the achievements to which individuals and teams can aspire. Our approach to valuing our people is ambitious and comprehensive. It will enable the Council to succeed as a vibrant, dynamic, high-performing organisation.

Redcar & Cleveland Council is structured into four main directorates, managed by the Chief Executive Amanda Skelton.

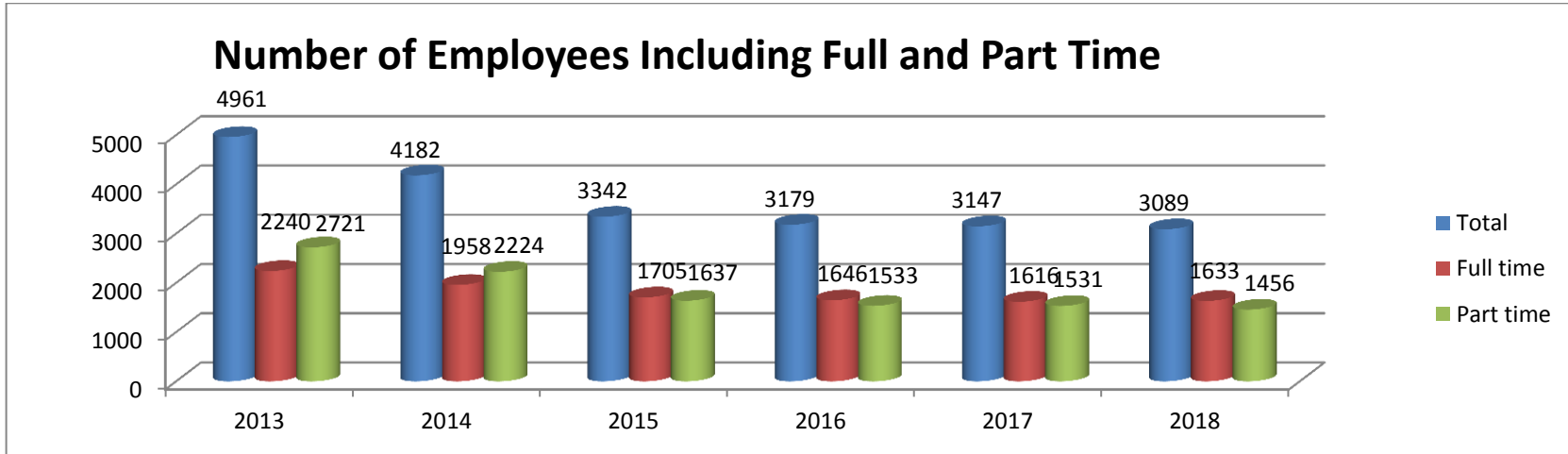
- Adults and Communities - Patrick Rice.
- Children and Families - Barbara Shaw.
- Economic Growth – Mark Ladyman.
- Resources - John Sampson.

The Chief Executive and the Directors are joined by the following senior managers to form the Council's Executive Management Team (EMT). Together they are responsible for translating the Council's policies and plans (Our Flourishing Future) into action:

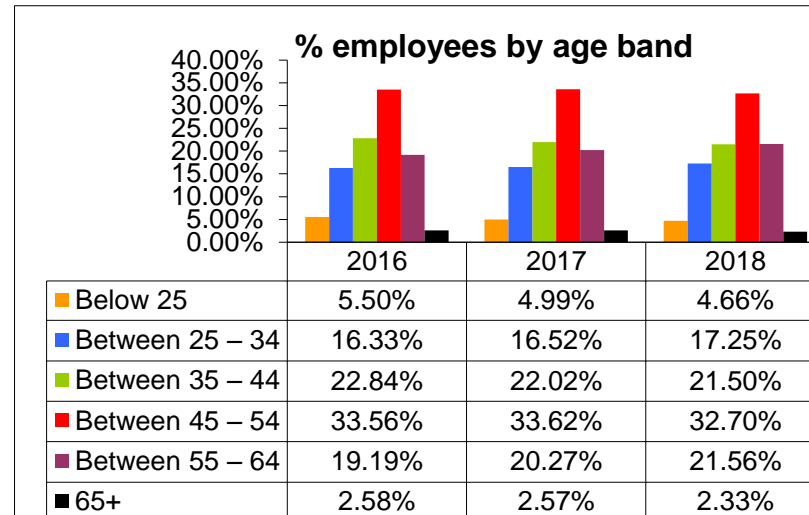
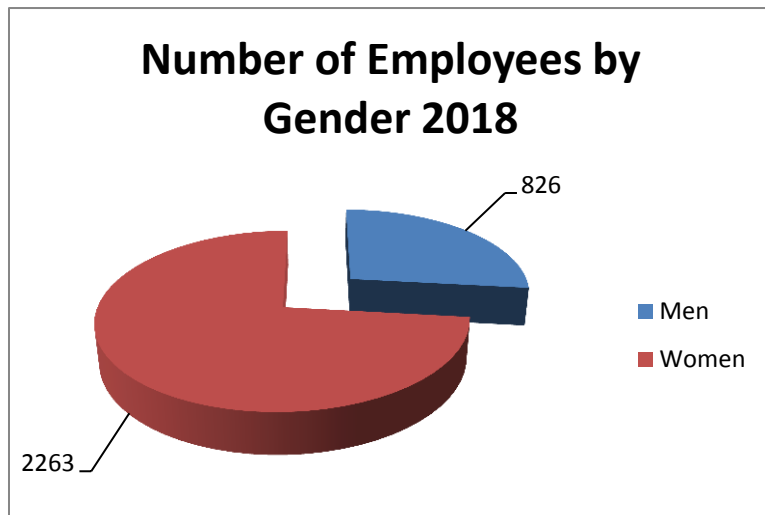
- Assistant Director Governance and Monitoring Officer - Steve Newton.
- Assistant Director Organisational Change - Pauline Kavanagh.
- Head of Policy and Performance - Rob Mitchell.
- Head of Marketing and Communications – Chris Styles.
- Director of Public Health - Edward Kunonga (Employed by Middlesbrough Council)

The Executive Management Team lead and encourage staff to develop services and improve delivery for the people of Redcar & Cleveland. Meeting regularly, EMT develops new policy, reviews and challenges performance, leads on service improvements and develops partnership opportunities to help the Council to deliver as effectively as possible. EMT makes recommendations to the Cabinet and Borough Council, which are our key decision-making groups and are made up of democratically elected councillors. EMT monitors the use of resources and makes sure the Council stays on track both in terms of delivering priorities and spending.

EMT are responsible for our workforce, who are made up as follows:



The mean gender pay gap is -0.8%, meaning that on average, women are paid very slightly more than men. The median gender pay gap is 0.0%, illustrating that, on average, women and men are paid the same.



## Statement of Responsibilities for the Statement of Accounts

### The Authority's Responsibilities

The Council is required to:

- Make arrangements for the proper administration of its financial affairs and to secure that one of its officers has the responsibility for the administration of those affairs. In this Council that officer is the Corporate Director for Resources.
- Manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets.
- Approve the Statement of Accounts.

### Corporate Director for Resources' Responsibilities

The Corporate Director for Resources is responsible for the preparation of the Authority's Statement of Accounts in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom (the Code).

In preparing this Statement of Accounts, the Corporate Director for Resources has:

- Selected suitable accounting policies and then applied them consistently.
- Made judgements and estimates that were reasonable and prudent.
- Complied with the Code of Practice.

The Corporate Director for Resources has also:

- Kept proper accounting records which were up to date.
- Taken reasonable steps for the prevention and detection of fraud and other irregularities.

I hereby state that the Statement of Accounts presents a true and fair view of the financial position of the Council as at 31 March 2018 and for its income and expenditure for the year ended 31 March 2018.



**John Sampson, BA (Hons), PG Dip, PG D, Adv Dip, FCCA**  
**Corporate Director for Resources**

Date: 24/07/2018

### Approval of the Statement of Accounts

I confirm that these accounts were approved by the Governance Committee at the meeting held on 24 July 2018.



**Councillor Stuart Smith**  
**Chair of the Governance Committee**

Date: 24/7/18

## 2. Core Financial Statements





## Movement In Reserves Statement

This statement shows the movement in the different reserves held by the Council over the financial year. These reserves can be analysed into usable reserves, those that can be applied to fund expenditure or to reduce taxation, and other unusable reserves, held for accounting purposes.

2017/18	Revenue Reserves			Capital Reserves		Total Usable Reserves £000	Unusable Reserves £000	Total Council Reserves £000
	General Fund Balance £000	Other Earmarked Reserves £000	School Reserves £000	Capital Receipts Reserve £000	Capital Grants Unapplied £000			
<b>Balance at 31 March 2017 brought forward</b>	<b>(5,225)</b>	<b>(23,451)</b>	<b>(3,291)</b>	<b>(4,807)</b>	<b>(2,420)</b>	<b>(39,194)</b>	<b>116,022</b>	<b>76,828</b>
<u>Movement in reserves during 2017/18</u>								
Total Comprehensive Income and Expenditure	11,774	-	-	-	-	11,774	1,548	<b>13,322</b>
Adjustments between accounting basis & funding basis under regulations (Note 6)	(13,241)	-	-	(971)	(173)	<b>(14,385)</b>	14,385	-
<b>Net (Increase)/Decrease in 2017/18 before transfer into other reserves</b>	<b>(1,467)</b>	-	-	<b>(971)</b>	<b>(173)</b>	<b>(2,611)</b>	<b>15,933</b>	<b>13,322</b>
Transfers to/(from) other reserves	1,787	(1,607)	(180)	-	-	-	-	-
<b>Net (Increase)/Decrease in year</b>	<b>320</b>	<b>(1,607)</b>	<b>(180)</b>	<b>(971)</b>	<b>(173)</b>	<b>(2,611)</b>	<b>15,933</b>	<b>13,322</b>
<b>Balance at 31 March 2018 carried forward</b>	<b>(4,905)</b>	<b>(25,058)</b>	<b>(3,471)</b>	<b>(5,778)</b>	<b>(2,593)</b>	<b>(41,805)</b>	<b>131,955</b>	<b>90,150</b>

## Movement In Reserves Statement

2016/17	Revenue Reserves			Capital Reserves			Total Usable Reserves £000	Unusable Reserves £000	Total Council Reserves £000
	General Fund Balance	Other Earmarked Reserves	School Reserves	Capital Receipts Reserve	Capital Grants Unapplied				
	£000	£000	£000	£000	£000				
<b>Balance at 31 March 2016 brought forward</b>	<b>(5,925)</b>	<b>(32,908)</b>	<b>(5,176)</b>	-	<b>(2,732)</b>	<b>(46,741)</b>	<b>135,579</b>	<b>88,838</b>	
<u>Movement in reserves during 2016/17</u>									
Total Comprehensive Income and Expenditure	(77,629)	-	-	-	-	(77,629)	65,619	<b>(12,010)</b>	
Adjustments between accounting basis & funding basis under regulations (Note 6)	89,671	-	-	(4,807)	312	<b>85,176</b>	(85,176)	-	
<b>Net (Increase)/Decrease in 2016/17 before transfer into other reserves</b>	<b>12,042</b>	<b>-</b>	<b>-</b>	<b>(4,807)</b>	<b>312</b>	<b>7,547</b>	<b>(19,557)</b>	<b>(12,010)</b>	
Transfers to/(from) other reserves	(11,342)	9,457	1,885	-	-	-	-	-	
<b>Net (Increase)/Decrease in year</b>	<b>700</b>	<b>9,457</b>	<b>1,885</b>	<b>(4,807)</b>	<b>312</b>	<b>7,547</b>	<b>(19,557)</b>	<b>(12,010)</b>	
<b>Balance at 31 March 2017 carried forward</b>	<b>(5,225)</b>	<b>(23,451)</b>	<b>(3,291)</b>	<b>(4,807)</b>	<b>(2,420)</b>	<b>(39,194)</b>	<b>116,022</b>	<b>76,828</b>	

## Comprehensive Income and Expenditure Statement

This Statement brings together both income and expenditure relating to all of the Council's day to day services for the year and also shows how this is financed from a combination of local taxation, government grants and other income. This statement shows the accounting cost in the year of providing services in accordance with generally accepted accounting practice, rather than the amount to be funded by taxation.

2016/17 *				2017/18		
Gross Expenditure £000	Gross Income £000	Net Expenditure £000		Gross Expenditure £000	Gross Income £000	Net Expenditure £000
94,378	(36,302)	58,076	Adults and Communities	96,576	(44,362)	52,214
126,476	(85,201)	41,275	Children and Families	122,594	(80,777)	41,817
23,350	(6,476)	16,874	Economic Growth	24,223	(7,229)	16,994
58,563	(58,611)	(48)	Housing Benefits	56,713	(56,883)	(170)
17,159	(10,169)	6,990	Resources	19,129	(11,187)	7,942
<b>319,926</b>	<b>(196,759)</b>	<b>123,167</b>	<b>Net Cost of Services</b>	<b>319,235</b>	<b>(200,438)</b>	<b>118,797</b>
711	(965)	(254)	Other Operating Expenditure (Note 9)	736	(242)	494
51,148	(110,831)	(59,683)	Financing and Investment Income and Expenditure (Note 10)	34,446	(17,004)	17,442
-	(140,859)	(140,859)	Taxation and Non-Specific Grant Income (Note 11)	1,207	(126,166)	(124,959)
<b>371,785</b>	<b>(449,414)</b>	<b>(77,629)</b>	<b>(Surplus)/Deficit on Provision of Services</b>	<b>355,624</b>	<b>(343,850)</b>	<b>11,774</b>
		(1,056)	(Surplus)/Deficit on revaluation of non-current assets (Note 35)			(2,342)
		66,675	Actuarial (gains)/losses on pension assets/liabilities (Note 37)			3,890
		<b>65,619</b>	<b>Other Comprehensive Income and Expenditure</b>			<b>1,548</b>
		<b>(12,010)</b>	<b>Total Comprehensive Income and Expenditure</b>			<b>13,322</b>

\* As a result of a restructure of directorates during 2017/18, the 2016/17 directorate analysis figures (above Net Cost of Services) have been restated in order to ensure that they are comparable to the 2017/18 figures. The changes mainly relate to the transfer of the Neighbourhoods and Highways services from the Resources directorate to the Adults & Communities and Economic Growth directorates respectively.

## Balance Sheet

This is a statement of the financial position of the Council and shows the balances and reserves at its disposal, its long term indebtedness, and the fixed and net current assets employed in its operations, as at 31 March 2018.

31 March 2017 £000		Note No.	31 March 2018 £000
277,643	Property, Plant & Equipment	19	278,887
589	Heritage Assets		589
7,719	Investment Property	21	8,080
2,856	Intangible Assets	22	2,601
313	Long Term Investments		313
5,162	Long Term Debtors	25	4,569
<b>294,282</b>	<b>Long Term Assets</b>		<b>295,039</b>
2,554	Short Term Investments	32	2,031
3,343	Assets Held for Sale	26	1,552
91	Inventories		147
25,316	Short Term Debtors	27	26,011
4,612	Cash and Cash Equivalents	28	11,305
<b>35,916</b>	<b>Current Assets</b>		<b>41,046</b>
(5,217)	Short Term Borrowing	32	(9,177)
(24,438)	Short Term Creditors	29	(33,976)
(527)	Short Term Provisions	30	(759)
(2,172)	Revenue Grants Receipts in Advance	34	(1,428)
<b>(32,354)</b>	<b>Current Liabilities</b>		<b>(45,341)</b>
(841)	Long Term Creditors	31	(1,982)
(5,719)	Long Term Provisions	30	(3,763)
(154,591)	Long Term Borrowing	32	(152,589)
(212,226)	Other Long Term Liabilities	33	(220,842)
(1,295)	Capital Grants Receipts in Advance	34	(1,719)
<b>(374,672)</b>	<b>Long Term Liabilities</b>		<b>(380,894)</b>
<b>(76,828)</b>	<b>Net Assets</b>		<b>(90,150)</b>
(39,194)	Usable Reserves		(41,805)
116,022	Unusable Reserves	35	131,955
<b>76,828</b>	<b>Total Reserves</b>		<b>90,150</b>

## Cash Flow Statement

This Statement shows the changes in cash and cash equivalents held by the Council during the financial year. It shows how the Council generates and uses cash and cash equivalents by classifying cash flows into operating, investing and financing activities.

2016/17 £000		2017/18 £000
77,629	Net surplus/(deficit) to the provision of services (CIES)	(11,774)
(56,429)	Adjustments to net surplus/(deficit) on the provision of services for non-cash movements (Note 38)	29,354
(31,810)	Adjustments for items included in the net surplus/(deficit) on the provision of services that are investing and financing activities (Note 38)	(17,268)
<b>(10,610)</b>	<b>Net Cash Flows from Operating Activities (Note 38)</b>	<b>312</b>
10,042	Net Cash Flows from Investing Activities (Note 39)	4,417
(5,499)	Net Cash Flows from Financing Activities (Note 40)	1,964
<b>(6,067)</b>	<b>Net increase/(decrease) in cash and cash equivalents</b>	<b>6,693</b>
10,679	Cash and cash equivalents at the beginning of the reporting period	4,612
<b>4,612</b>	<b>Cash and cash equivalents at the end of the reporting period (Note 28)</b>	<b>11,305</b>

### 3. Notes to the Accounts

Palace Hub Redcar



## Notes to the Accounts

<b>Note No.</b>	<b>Note Description</b>	<b>Page</b>	<b>Note No.</b>	<b>Note Description</b>	<b>Page</b>
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<b>4</b>	Assumptions Made About the Future and Other Major Sources of Estimation Uncertainty	47	<b>27</b>	Short Term Debtors	94
<b>5</b>	Events after the Balance Sheet Date (31 March 2018)	49	<b>28</b>	Cash and Cash Equivalents	95
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<b>7</b>	Expenditure and Income Analysed by Nature	54	<b>30</b>	Provisions	97
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<b>17</b>	Pooled Budgets	74	<b>40</b>	Cash Flow Statement – Financing Activities	134
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<b>19</b>	Property, Plant and Equipment (PPE)	78	<b>42</b>	Contingent Assets and Liabilities	136
<b>20</b>	Impairment Losses	82	<b>43</b>	Statement of Accounting Policies	136
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## Note 1 Expenditure & Funding Analysis

The Expenditure and Funding Analysis shows how annual expenditure is used and funded from resources (government grants, rents, council tax and business rates) by local authorities in comparison with those resources consumed or earned by authorities in accordance with generally accepted accounting practice. It also shows how this expenditure is allocated for decision making purposes between the Council's directorates. Income and expenditure accounted for under generally accepted accounting practice is presented more fully in the Comprehensive Income and Expenditure Statement.

2016/17 *				2017/18		
Net Expenditure Chargeable to the General Fund £000	Adjustments between the Funding and Accounting Basis £000	Net Expenditure in the Comprehensive Income and Expenditure Statement £000		Net Expenditure Chargeable to the General Fund £000	Adjustments between the Funding and Accounting Basis £000	Net Expenditure in the Comprehensive Income and Expenditure Statement £000
6,169	821	6,990	Resources	4,951	2,992	7,943
53,797	4,279	58,076	Adults and Communities	46,726	5,487	52,213
33,557	7,718	41,275	Children and Families	34,935	6,882	41,817
10,268	6,606	16,874	Economic Growth	9,838	7,156	16,994
(48)	-	(48)	Housing Benefits	(170)	-	(170)
<b>103,743</b>	<b>19,424</b>	<b>123,167</b>	<b>Net Cost of Services</b>	<b>96,280</b>	<b>22,517</b>	<b>118,797</b>
(91,700)	(109,096)	(200,796)	Other Income and Expenditure	(97,747)	(9,276)	(107,023)
<b>12,043</b>	<b>(89,672)</b>	<b>(77,629)</b>	<b>(Surplus)/Deficit</b>	<b>(1,467)</b>	<b>13,241</b>	<b>11,774</b>
<b>(44,009)</b>			<b>Opening General Fund Balance</b>	<b>(31,967)</b>		
<b>12,042</b>			<b>Plus/Less (Surplus) or Deficit on General Fund Balance in Year</b>	<b>(1,467)</b>		
<b>(31,967)</b>			<b>Closing General Fund Balance at 31 March</b>	<b>(33,434)</b>		
<b>(7,227)</b>			<b>Capital Receipts and Grants Unapplied</b>	<b>(8,371)</b>		
<b>(39,194)</b>			<b>Closing Total Usable Reserves</b>	<b>(41,805)</b>		

\* As a result of a restructure of directorates during 2017/18, the 2016/17 directorate analysis figures (above Net Cost of Services) have been restated in order to ensure that they are comparable to the 2017/18 figures. All of the tables within this note have been restated due to this restructure. The changes mainly relate to the transfer of the Neighbourhoods and Highways services from the Resources directorate to the Adults & Communities and Economic Growth directorates respectively.



2017/18	Adjustments for Capital Purposes (1) £000	Net Change for Employee Benefits (2) £000	Other Differences (3) £000	Total Adjustments £000
<b>Adjustments from General Fund to arrive at the Comprehensive Income and Expenditure Statement amounts:</b>				
Resources	2,063	929	-	2,992
Adults and Communities	3,687	1,800	-	5,487
Children and Families	4,121	2,761	-	6,882
Economic Growth	6,647	509	-	7,156
Housing Benefits	-	-	-	-
<b>Net Cost of Services</b>	<b>16,518</b>	<b>5,999</b>	<b>-</b>	<b>22,517</b>
<b>Other Income and Expenditure from the Expenditure and Funding Analysis</b>	<b>(10,343)</b>	<b>1,118</b>	<b>1,093</b>	<b>(8,132)</b>
<b>Difference between General Fund Surplus or Deficit and Comprehensive Income and Expenditure Statement Surplus or Deficit on the Provision of Services</b>	<b>6,175</b>	<b>7,117</b>	<b>1,093</b>	<b>14,385</b>

2016/17 *	Adjustments for Capital Purposes (1) £000	Net Change for Employee Benefits (2) £000	Other Differences (3) £000	Total Adjustments £000
<b>Adjustments from General Fund to arrive at the Comprehensive Income and Expenditure Statement amounts:</b>				
Resources	2,414	(1,593)	-	821
Adults and Communities	2,985	1,294	-	4,279
Children and Families	5,230	2,488	-	7,718
Economic Growth	6,286	320	-	6,606
Housing Benefits	-	-	-	-
<b>Net Cost of Services</b>	<b>16,915</b>	<b>2,509</b>	<b>-</b>	<b>19,424</b>
<b>Other Income and Expenditure from the Expenditure and Funding Analysis</b>	<b>(15,105)</b>	<b>(89,089)</b>	<b>(4,902)</b>	<b>(109,096)</b>
<b>Difference between General Fund Surplus or Deficit and Comprehensive Income and Expenditure Statement Surplus or Deficit on the Provision of Services</b>	<b>1,810</b>	<b>(86,580)</b>	<b>(4,902)</b>	<b>(89,672)</b>

### **Adjustments for Capital Purposes**

- 1) Adjustments for capital purposes – this column adds in depreciation and impairment and revaluation gains and losses in the services line, and for:
  - Other operating expenditure – adjusts for capital disposals with a transfer of income on disposal of assets and the amounts written off for those assets.
  - Financing and investment income and expenditure – the statutory charges for capital financing i.e. Minimum Revenue Provision and other revenue contributions are deducted from other income and expenditure as these are not chargeable under generally accepted accounting practices.
  - Taxation and non-specific grant income and expenditure – capital grants are adjusted for income not chargeable under generally accepted accounting practices. Revenue grants are adjusted from those receivable in the year to those receivable without conditions or for which conditions were satisfied throughout the year. The Taxation and Non Specific Grant Income and Expenditure line is credited with capital grants receivable in the year without conditions or for which conditions were satisfied in the year.

### **Net Change for the Employee Benefits Adjustments (IAS 19)**

- 2) Net change for the removal of pension contributions and the addition of IAS 19 'Employee Benefits' pension related expenditure and income:
  - For services this represents the removal of the actual employer pension contributions made by the Council and the replacement with current service costs and past service costs, as estimated by the pension fund actuary. Also for services there is the Short Term Accumulating Compensating Absences (STACA) is an accounting adjustment required for employees' time off with pay so that the cost in the statement of accounts matches when the employee has earned the right to time off. The expense is recorded in the accounts and a liability created to illustrate how much we owe the employee as at 31 March 2018 for holiday entitlement not yet taken.
  - For Financing and investment income and expenditure the net interest on the defined benefit liability is charged to the CIES.

### **Other Differences**

- 3) Other differences between amounts debited/credited to the Comprehensive Income and Expenditure Statement and amounts payable/receivable to be recognised under statute:
  - For Financing and investment income and expenditure the other differences column recognises adjustments to the General Fund for the timing differences for premiums and discounts.

- The charge under Taxation and non-specific grant income and expenditure represents the difference between what is chargeable under statutory regulations for Council Tax and NDR that was projected to be received at the start of the year and the income recognised under generally accepted accounting practices in the Code. This is a timing difference as any difference will be brought forward in future Surpluses or Deficits on the Collection Fund.

Income received on a segmental basis is analysed below:

Income from Services 2016/17 * £000	Services	Income from Services 2017/18 £000
(10,170)	Resources	(11,187)
(36,301)	Adults and Communities	(44,362)
(85,201)	Children and Families	(80,777)
(6,476)	Economic Growth	(7,229)
(58,611)	Housing Benefits	(56,883)
<b>(196,759)</b>	<b>Total income analysed on a segmental basis</b>	<b>(200,438)</b>



## Note 2 Accounting Standards That Have Been Issued But Have Not Yet Been Adopted

At the balance sheet date the following new standards and amendments to existing standards have been published but not yet adopted by the Code of Practice of Local Authority Accounting in the United Kingdom:

**IFRS9 Financial Instruments**, which introduces extensive changes to the classification and new measurement of financial assets, and a new "expected credit loss" model for impairing financial assets. The impact will be to reclassify assets currently classified as loans and receivables, and available for sale to amortised cost and fair value through other comprehensive income respectively based on the contractual cashflows and the business model for holding the assets. An assessment of the Council's current financial assets does not anticipate any impairment.

**IFRS15 Revenue from Contracts with Customers** presents new requirements for the recognition of revenue, based on a control-based revenue recognition model. The Council does not have any material revenue streams within the scope of the new standard.

**IAS7 Statement of Cash Flows** (Disclosure Initiative) will potentially require some additional analysis of Cash Flows from Financing Activities (disclosed at Note 40) in future years.

**IAS12 Income Taxes** (Recognition of Deferred Tax Assets for Unrealised Losses) applies to deferred tax assets related to debt instruments measured at fair value. This will have no impact on the Council.

**IFRS16 Leases** will require local authorities that are lessees to recognise most leases on their balance sheet as right-of-use assets with corresponding lease liabilities (there is recognition for low-value and short-term leases). As this standard is being introduced in 2019/20 and detailed guidance is not yet available, it is not possible to estimate the impact at this time.



## Note 3 Critical Judgements in Applying Accounting Policies

In applying the accounting policies within Note 43 the Council has had to make certain critical judgements about complex transactions or those involving uncertainty about future events. In the accounts these are as follows:

### Funding

The Council anticipates that the pressures on public expenditure will continue. These pressures will be mitigated by further service and corporate reductions identified through the Shaping Our Future programme and a limited use of reserves. An assessment of the ongoing pressures and means of mitigation has been made by way of the Council's Medium Term Financial Plan (the MTFP) which has been assessed up until 31 March 2022. As a consequence, the Council is of the view that the level of uncertainty is not significant enough in terms of its anticipated impact to warrant an impairment of assets due to a reduced level of service provision, or a need to close facilities.

### Accounting for Schools – Consolidation

In line with accounting standards and the Code on group accounts and consolidation, all maintained schools in the Borough are considered to be entities controlled by the Council. Rather than produce group accounts the income, expenditure, assets, liabilities, reserves and cash flows of each school are recognised in the Council's single entity accounts.

### Accounting for Schools - Balance Sheet Recognition

The Council recognises the land and buildings used by schools in line with the provisions of the Code of Practice on Local Authority

Accounting. It states that property used by local authority maintained schools should be recognised in accordance with the asset recognition tests relevant to the arrangement that prevail for the property.

The Council recognises the schools land and buildings on its balance sheet where it directly owns the assets, the school or schools governing body own the assets, or the rights to use the assets have been transferred from another entity.

Where the land and building assets used by the school are owned by an entity other than the Council, school or school governing body then it is not included on the Council's balance sheet. The exception is where the entity has transferred the rights of use of the asset to the Council, school or school governing body.

There are currently 4 types of schools within the borough:

- Community schools
- Foundation Trust schools
- Voluntary Controlled (VC) schools
- Academies

The Council has completed an assessment on the control of schools. The judgement is that non-current assets of schools that have either transferred to academy status or are voluntary controlled in nature, are no longer included within the Council's balance sheet. The ability to control the service potential and/or flow of economic benefits associated with the assets does not rest with the Council.

Schools which are community controlled will always remain in the Council's accounts, as generally will foundation schools. The foundation schools governing body has legal ownership of the land and buildings and thus these are also included on the Council's balance sheet.

The table below illustrates the number and type of schools within the borough split into primary, secondary and special schools and also whether they are on/off balance sheet.

Type of School	No. of Primary Schools	No. of Secondary Schools	No. of Special Schools
Community	10	-	3
Foundation Trust	16	2	-
<b>On Balance Sheet</b>	<b>26</b>	<b>2</b>	<b>3</b>
Voluntary Controlled	2	-	-
Academy	16	8	1
<b>Total</b>	<b>44</b>	<b>10</b>	<b>4</b>

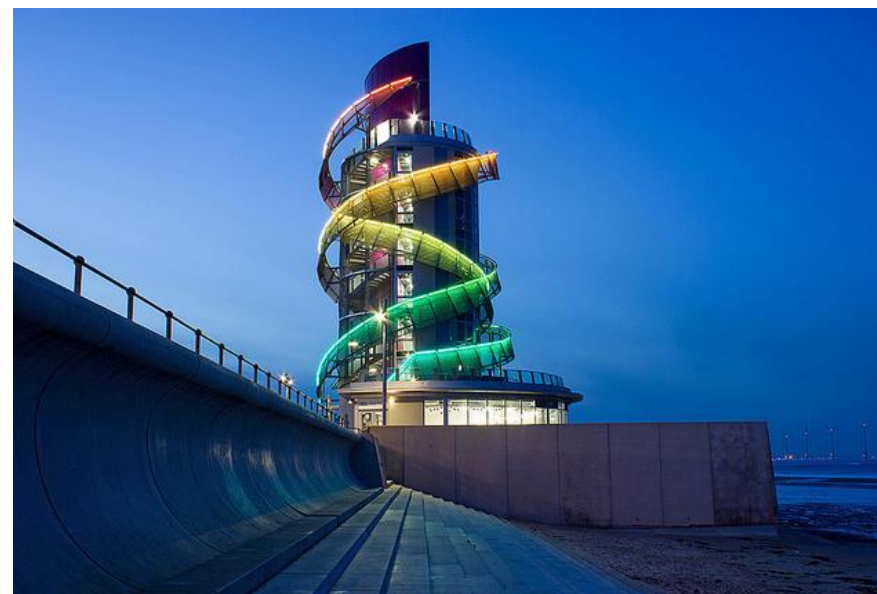
### PFI Schemes

The Council is involved with three PFI contracts to provide office accommodation, schools and street lighting. After an assessment under the requirements of IFRIC 12, it has been determined that the majority are effectively under the control of the Council. The exception to this is on the schools PFI where the school has academy status. The accounting policies relating to PFI schemes have therefore been applied to this arrangement and the associated

assets have been recognised on the Council's balance sheet (except for the academy schools highlighted above).

### Investment Properties

The Council has applied its judgement in the classification of investment properties. Investment properties are held to earn rentals or for capital appreciation or both. The Council does have properties that earn rentals but these are held for regeneration purposes or wider socio-economic reasons. These properties are classed as Property, Plant and Equipment.



## Note 4 Assumptions Made About the Future and Other Major Sources of Estimation Uncertainty

The Statement of Accounts contains estimated figures that are based on assumptions made by the Council about the future or other factors that are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors. However, because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates.

The items in the Council's Balance Sheet as at 31 March 2018 for which there is a significant risk of material adjustment in the forthcoming financial year, are as follows:

Item	Uncertainties	Effect if Actual Results Differ from Assumptions
Property, Plant and Equipment	Assets are depreciated over useful lives that are dependent on estimates about the level of repairs and maintenance that will be incurred in relation to individual assets. The current economic climate makes it uncertain that the Council will be able to sustain its current spending on repairs and maintenance, bringing into doubt the useful lives assigned to assets.	If the useful life of assets is reduced, depreciation increases and the carrying amount of the asset falls. It is estimated that the annual depreciation charge for buildings would increase by £0.119m for every year that useful lives had to be reduced.
Provisions - MMI	The Council has made a total provision of £1.813m for the settlement of claims for industrial injuries through the Municipal Mutual Initiative (MMI) scheme. These are based on estimated amounts through claims. It is not certain that all valid claims have yet been received by the Council or that precedents set by other authorities in the settlement of claims will be applicable.	An increase over the forthcoming year of 10% in either the total number of claims or the estimated average settlement would each have the effect of adding £0.181m to the provision needed.
Provisions – Business Rate Appeals	The Council is liable for successful appeals under the Business Rates Retention Scheme. A provision has been recognised for £1.668m based on an estimate using the Valuations Office Agency (VOA) ratings list of appeals and an analysis of successful appeals to date.	An increase over the forthcoming year of 10% in value of successful appeals would have the effect of adding £0.167m to the provision needed.

Item	Uncertainties	Effect if Actual Results Differ from Assumptions
Pensions Liability	<p>Estimation of the net liability to pay pensions depends on a number of complex judgements relating to the discount rate used, the rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected returns on pension fund assets. A firm of consulting actuaries is engaged to provide the Council with expert advice about the rates to be applied.</p>	<p>The effects on the net pension liability of changes in individual assessments can be measured. For instance, a 0.1% increase in the discount rate assumption would result in a decrease in the pension liability of £0.432m. Note 37 provides further detail within a sensitivity analysis for other key assumptions.</p>
Fair Value Measurements	<p>When the fair value of financial assets and financial liabilities cannot be measured based on quoted prices in active markets (i.e. Level 1 Inputs) their fair value is measured using valuation techniques (e.g. quoted prices for similar assets and liabilities in active markets or the discounted cash flow (DCF) model). Where possible, the inputs to these valuation techniques are based on observable data, but where this is not possible judgement is required in establishing fair values. These judgements typically include considerations such as uncertainty and risk. However, changes in the assumptions used could affect the fair value of the Council's assets and liabilities.</p> <p>Where level 1 inputs are not available, the Council uses Arlingclose to determine fair value for financial instruments and their Valuation team for investment properties.</p> <p>Information about the valuation techniques and inputs used in determining the fair value of the Council's assets and liabilities are disclosed in notes 21 and 32.</p>	<p>The Council uses the discounted cash flow (DCF model) to measure the fair value of some of its investment properties and financial instruments.</p> <p>The significant unobservable inputs used in the fair value measurement include management assumptions regarding rent growth, vacancy levels (for investment properties) and discount rates – adjusted for regional factors.</p> <p>Significant changes in any of the unobservable inputs would result in a significant lower or higher fair value measurement for both investment properties and financial instruments.</p>



## Note 5 Events after the Balance Sheet Date (31 March 2018)

From 1 April 2018, a new Multi-Academy Trust called Galileo Trust was created which will incorporate ten existing maintained schools based in Redcar and Cleveland. As a result of this Academy Conversion, the land and property owned by the Council and included within the Balance Sheet as at 31 March 2018 will be transferred over to the Board of Trustees of Galileo Trust from 1 April 2018. These non-current assets will therefore be written out of the balance sheet dated 31 March 2019 and this will be reflected within the 2018/19 Statement of Financial Accounts. The value of these non-current assets are £13.832 million. This event is therefore a non-adjusting post balance sheet event as at 31 March 2018.

**Adjusting Event:** The Council has made some amendments to the main Financial Statements following adjustments to the basis of assumptions relating to the accounting for back-dated adjustment of refunds and tapered protection payments between Central Government and Business Rates payers.



## Note 6 Adjustments between Accounting Basis and Funding Basis under Regulations

(CIES = Comprehensive Income and Expenditure Statement)

2017/18	General Fund Balance £000	Capital Receipts Reserve £000	Capital Grants Unapplied £000	Movement in Unusable Reserves £000
<b>Adjustments involving the Capital Adjustment Account:</b>				
<u>Reversal of items debited or (credited) to the CIES</u>				
Charges for depreciation and impairment of non-current assets	(12,352)	-	-	12,352
Revaluation losses on Property, Plant and Equipment, Investment Properties and Assets Held for Sale	(1,545)	-	-	1,545
Amortisation of Intangible Assets	(857)	-	-	857
Capital grants and Contributions Applied	11,546	-	-	(11,546)
Revenue Expenditure Funded from Capital Under Statute	(1,763)	-	-	1,763
Amounts of non-current assets written off on disposal or sale as part of the gain/loss on disposal to the CIES	(884)	(1,563)	-	2,447
<u>Insertion of items not debited or (credited) to the CIES</u>				
Statutory provision for the financing of capital investment	601	-	-	(601)
Capital Expenditure charged against the General Fund	50	-	-	(50)
<b>Adjustments involving the Capital Grants Unapplied Account:</b>				
Capital grants and contributions unapplied credited to the CIES	173	-	(173)	-

2017/18	General Fund Balance £000	Capital Receipts Reserve £000	Capital Grants Unapplied £000	Movement in Unusable Reserves £000
<b>Adjustments involving the Capital Receipts Reserve:</b>				
Use of the Capital Receipts Reserve to finance new capital expenditure	-	7,000	-	(7,000)
Other Adjustments involving the Capital Receipts Reserve	-	(2,424)	-	2,424
<b>Adjustments involving the Deferred Capital Receipts Reserve:</b>				
	-	(3,984)	-	3,984
<b>Adjustments involving the Financial Instruments Adjustment Account:</b>				
Amount by which finance costs charged to the CIES are different from finance costs chargeable in year in accordance with statutory requirements	237	-	-	(237)
<b>Adjustments involving the Pensions Reserve:</b>				
Reversal of items relating to retirement benefits debited or credited to the CIES (Note 37)	(16,251)	-	-	16,251
Employers Pension Contributions and direct payments to pensioners payable in the year	9,259	-	-	(9,259)
<b>Adjustments involving the Collection Fund Adjustment Account (NDR and Council Tax):</b>				
Amount by which the collection fund income credited to the CIES is different from the collection fund income calculated for the year in accordance with statutory requirements	(1,330)	-	-	1,330
<b>Adjustments involving the Accumulating Compensated Absences Adjustment Account:</b>				
Amount by which officer remuneration charged to the CIES on an accrual basis is different from remuneration chargeable in year in accordance with statutory requirements	(125)	-	-	125
<b>Total Adjustments</b>	<b>(13,241)</b>	<b>(971)</b>	<b>(173)</b>	<b>14,385</b>

2016/17	General Fund Balance £000	Capital Receipts Reserve £000	Capital Grants Unapplied £000	Movement in Unusable Reserves £000
<b>Adjustments involving the Capital Adjustment Account:</b>				
<u>Reversal of items debited or (credited) to the CIES</u>				
Charges for depreciation and impairment of non-current assets	(12,876)	-	-	12,876
Revaluation losses on Property, Plant and Equipment, Investment Properties and Assets Held for Sale	(1,720)	-	-	1,720
Amortisation of Intangible Assets	(995)	-	-	995
Capital grants and contributions	24,652	-	-	(24,652)
Revenue Expenditure Funded from Capital Under Statute	(1,324)	-	-	1,324
Amounts of non-current assets written off on disposal or sale as part of the gain/loss on disposal to the CIES – Assets	(12,947)	(15,362)	-	28,309
<u>Insertion of items not debited or (credited) to the CIES</u>				
Statutory provision for the financing of capital investment	3,464	-	-	(3,464)
Capital Expenditure charged against the General Fund	-	-	-	
<b>Adjustments involving the Capital Grants Unapplied Account:</b>				
Capital grants and contributions unapplied credited to the CIES	(313)	1	312	-
<b>Adjustments involving the Capital Receipts Reserve:</b>				
Use of the Capital Receipts Reserve to finance new capital expenditure	-	5,052	-	(5,052)
Other Adjustments involving the Capital Receipts Reserve	-	(2,388)	-	2,388

2016/17	General Fund Balance £000	Capital Receipts Reserve £000	Capital Grants Unapplied £000	Movement in Unusable Reserves £000
<b>Adjustments involving the Deferred Capital Receipts Reserve:</b>	-	7,890	-	(7,890)
<b>Adjustments involving the Financial Instruments Adjustment Account:</b>				
Amount by which finance costs charged to the CIES are different from finance costs chargeable in year in accordance with statutory requirements	247	-	-	(247)
<b>Adjustments involving the Pensions Reserve:</b>				
Reversal of items relating to retirement benefits debited or credited to the CIES (Note 37)	76,593	-	-	(76,593)
Employers Pension Contributions and direct payments to pensioners payable in the year	10,163	-	-	(10,163)
<b>Adjustments involving the Collection Fund Adjustment Account (NDR and Council Tax):</b>				
Amount by which the collection fund income credited to the CIES is different from the collection fund income calculated for the year in accordance with statutory requirements	4,903	-	-	(4,903)
<b>Adjustments involving the Accumulating Compensated Absences Adjustment Account:</b>				
Amount by which officer remuneration charged to the CIES on an accrual basis is different from remuneration chargeable in year in accordance with statutory requirements	(176)	-	-	176
<b>Total Adjustments</b>	<b>89,671</b>	<b>(4,807)</b>	<b>312</b>	<b>(85,176)</b>



## Note 7 Expenditure and Income Analysed by Nature

Local authorities are required to provide a subjective analysis of expenditure and income analysed by nature, showing how the Surplus or Deficit on the Provision of Services included in the Comprehensive Income and Expenditure Statement is comprised.

The Council's expenditure and income is analysed as follows:

2017/18	Cost of Services £000	Other Operating Expenditure (Note 9) £000	Financing and Investment Income and Expenditure (Note 10) £000	Taxation and Non- specific Grant income (Note 11) £000	Surplus or Deficit on provision of Services £000
<b>Expenditure/Income</b>					
<b>Expenditure</b>					
Employee expenses	89,187	-	-	-	89,187
Other service expenses	202,398	-	17,910	-	220,308
Support service recharges	14,666	-	-	-	14,666
Depreciation, amortisation and impairment	12,984	-	-	-	12,984
Interest payments	-	-	15,410	-	15,410
Precepts & Levies	-	736	-	1,207	1,943
Loss on Disposal of Fixed Assets	-	-	1,126	-	1,126
<b>Total Expenditure</b>	<b>319,235</b>	<b>736</b>	<b>34,446</b>	<b>1,207</b>	<b>355,624</b>
Fees, charges & other service income	(26,121)	-	(16,792)	-	(42,913)
Interest and investment income	-	-	(212)	-	(212)
Income from council tax and NDR	-	-	-	(91,159)	(91,159)
Government grants and contributions	(174,317)	-	-	(35,007)	(209,324)
Gain on Disposal of Fixed Assets	-	(242)	-	-	(242)
<b>Total Income</b>	<b>(200,438)</b>	<b>(242)</b>	<b>(17,004)</b>	<b>(126,166)</b>	<b>(343,850)</b>
<b>(Surplus)/Deficit on the Provision of Services</b>	<b>118,797</b>	<b>494</b>	<b>17,442</b>	<b>(124,959)</b>	<b>11,774</b>

2016/17	Directorate Analysis £000	Other Operating Expenditure (Note 9) £000	Transfer of School Assets and Financing and Investment Income and Expenditure (Note 10) £000	Taxation and Non- specific Grant income (Note 11) £000	Surplus or Deficit on provision of Services £000
<b>Expenditure/Income</b>					
<b>Expenditure</b>					
Employee expenses	86,944	-	-	-	86,944
Other service expenses	204,267	-	35,538	-	239,805
Support service recharges	15,267	-	-	-	15,267
Depreciation, amortisation and impairment	13,448	-	-	-	13,448
Interest payments	-	-	15,610	-	15,610
Precepts & Levies	-	711	-	-	711
Loss on Disposal of Fixed Assets	-	-	-	-	-
<b>Total Expenditure</b>	<b>319,926</b>	<b>711</b>	<b>51,148</b>	<b>-</b>	<b>371,785</b>
Fees, charges & other service income	(20,578)	-	(110,659)	-	(131,237)
Interest and investment income	-	-	(172)	-	(172)
Income from council tax and NDR	-	-	-	(86,500)	(86,500)
Government grants and contributions	(176,181)	-	-	(54,359)	(230,540)
Gain on Disposal of Fixed Assets	-	(965)	-	-	(965)
<b>Total Income</b>	<b>(196,759)</b>	<b>(965)</b>	<b>(110,831)</b>	<b>(140,859)</b>	<b>(449,414)</b>
<b>(Surplus)/Deficit on the Provision of Services</b>	<b>123,167</b>	<b>(254)</b>	<b>(59,683)</b>	<b>(140,859)</b>	<b>(77,629)</b>

## Note 8 Transfers to/from Earmarked Reserves

Earmarked Reserves are credit sums set aside to meet a liability expected to be met in the future, but for which the timing is uncertain.

Balance at 1 April 2016 £000	Transfers Out 2016/17 £000	Transfers In 2016/17 £000	Balance at 31 March 2017 £000		Balance at 1 April 2017 £000	Transfers Out 2017/18 £000	Transfers In 2017/18 £000	Balance at 31 March 2018 £000
(250)	123	-	(127)	Risk Management Fund	(127)	126	-	(1)
(621)	53	-	(568)	Leisure Contract Risk Fund	(568)	150	-	(418)
(250)	-	-	(250)	MMI Reserve	(250)	-	(284)	(534)
(1,000)	-	(326)	(1,326)	Insurance Reserve	(1,326)	-	(274)	(1,600)
(1,527)	46	-	(1,481)	Private Finance Initiative – Schools	(1,481)	622	(787)	(1,646)
(2,132)	268	-	(1,864)	Private Finance Initiative – Street Lighting	(1,864)	300	-	(1,564)
(429)	429	-	-	New Homes Bonus - Corporate Allocations	-	-	-	-
(429)	-	(47)	(476)	Council Tax Reserve Reliefs	(476)	102	(10)	(384)
-	-	-	-	Direct Revenue Funding Reserve	-	50	(50)	-
(209)	89	-	(120)	Alternative Delivery Models Reserve	(120)	71	-	(49)
(9,075)	4,111	(5,616)	(10,580)	MFTS Reserve *	(1,130)	2,365	(3,469)	(2,234)
(2,500)	2,500	-	-	Funding Strategy Reserve	-	-	-	-
(6,344)	6,409	(65)	-	Budget Strategy Reserve *	(9,450)	6,871	(5,206)	(7,785)
(20)	-	-	(20)	River Tees Port Health Authority Reserve	(20)	-	(17)	(37)
(108)	-	-	(108)	Trust Funds (On Deposit with the Council)	(108)	-	-	(108)
(8,014)	2,299	(816)	(6,531)	Directorate Reserves	(6,531)	3,664	(5,830)	(8,697)
(5,176)	5,367	(3,482)	(3,291)	Balances held by schools under a scheme of delegation	(3,291)	3,519	(3,699)	(3,471)
<b>(38,084)</b>	<b>21,694</b>	<b>(10,352)</b>	<b>(26,742)</b>	<b>Total</b>	<b>(26,742)</b>	<b>17,840</b>	<b>(19,627)</b>	<b>(28,529)</b>

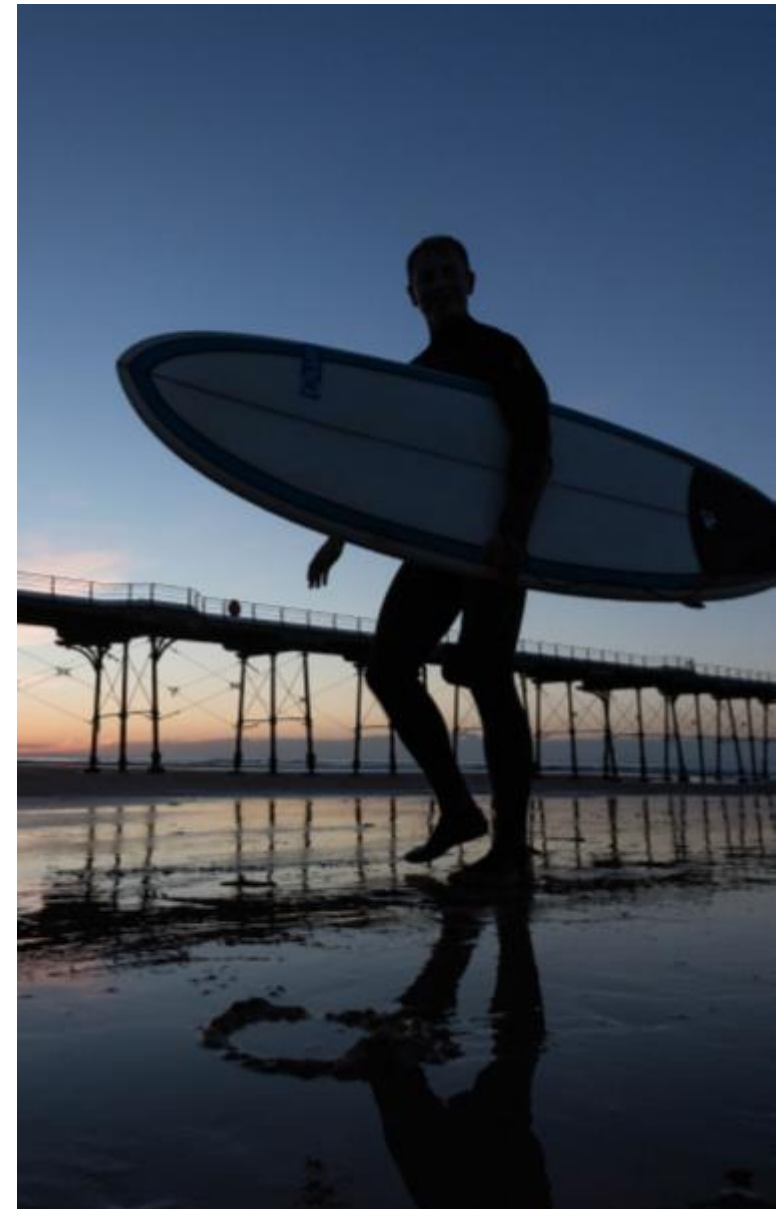
\*2016/17 figures corrected due to a movement between these two reserves omitted from 2016/17 Statement of Accounts - £9.450 million was transferred to the Budget Strategy Reserve from the MFTS Reserve.



- Risk Management Fund - This Fund was established to pay for one-off goods or services to eliminate or reduce future potential incidents, that otherwise may impose a cost to the Council. A decision has been made to discontinue the reserve.
- Leisure Contract Risk Fund - The fund is used to manage property costs which are over and above those included within the leisure contract.
- MMI Reserve - A reserve was established in relation to Municipal Mutual Insurance (MMI) which is to provide for potential estimated future claims that are not currently included within the provision. See Note 30 for a more detailed explanation of MMI.
- Insurance Reserve - The Council operates a self-funding arrangement on its insurance liability policies. An Insurance Reserve has been established for potential future insurance claims not currently provided for within the insurance provision. The current excess on this fund is £5.000 million.
- Private Finance Initiative - The Council receives support from the Government in the form of PFI grant that is paid on an annuity basis. Where the funding available is in excess of the contract payments to be made in the year, the surplus is transferred to an earmarked PFI reserve. This reserve is called upon in future years when contract payments exceed funding available. PFI reserves are in operation for both Schools and Street Lighting.
- New Homes Bonus - Corporate Allocations Reserve: This funding is as a result of lower spend by the Council on New Homes Bonus related initiatives in the first few years of the grant being awarded. This reserve has been fully utilised within the previous financial year.
- Council Tax Reserve Reliefs Reserve - This funding relates to the timing of income being received in relation to court costs on council tax. As the number of court cases varies from year to year this income is being set aside to ensure that a fixed revenue budget can be financed over the medium term.
- The Direct Revenue Funding Reserve relates to revenue resources which are earmarked to fund capital expenditure. This reserve has been fully utilised within year as per the planned capital budget.
- Alternative Delivery Models - The Council continues to review the way in which it works and is developing proposals to deliver significant savings for the Council whilst ensuring it remains sustainable and that communities continue to receive high quality services to meet their needs and enhance their quality of life. The Alternative Delivery Models reserve has been established to support this work going forward.
- MTFS Reserve - The Budget Strategy Reserve, MTFS Reserve and Funding Strategy Reserve will be used to manage the volatility of the assumptions around the Medium Term Financial Plan, particularly changes in funding for local government expected following the introduction of the new funding formula and changes to the welfare reform and business rate regimes.
- The River Tees Port Health Authority Reserve - This fund is held by the Council on behalf of the four precepting authorities within the Tees Valley. The reserve has been set up to cover future volatility on the costs and income of providing the service.
- Trust Funds - These Funds are all in respect of sums deposited with the Council by external Trusts with the aims that the Council supports and has some involvement in the decision making of the Trust.

- Directorate Reserves – These have been created from grant income where there are no conditions attached to the funding and by income generated through trading operations.
- School Balances – These are the accumulated balances and the differences between the school budget and actual expenditure incurred for all of the Redcar and Cleveland controlled Schools. In accordance with Government regulations and the Council’s Scheme of Delegation for Schools, these funds are carried forward and specifically earmarked for use by schools in future years. This fund is greatly affected by schools converting to Academy status.

The earmarked reserves held by the Council during 2017/18 have remained at a similar level to the 2016/17 financial year. This is due to the ongoing reliance on the use of reserves to balance the budget and an increase in the roll forward of grant funding between financial years. The use of the other reserves is reactive to events that have happened during the financial year.



## Note 9 Other Operating Expenditure

The line, Other Operating Expenditure, below the Cost of Services in the Comprehensive Income and Expenditure Statement can be analysed as follows:

2016/17 £000		2017/18 £000
559	Town and Parish council precepts	582
152	Northumbria Flood Defence and N.E. Sea Fisheries Levies	154
(965)	(Gains)/Losses on the disposal of non-current assets	(242)
<b>(254)</b>	<b>Total</b>	<b>494</b>

## Note 10 Financing and Investment Income and Expenditure

The line, Financing and Investment Income and Expenditure, below the Cost of Services in the Comprehensive Income and Expenditure Statement can be analysed as follows:

2016/17 £000		2017/18 £000
15,610	Interest payable and similar charges	15,410
(89,089)	Net interest on the defined pension liability	1,118
(172)	Interest receivable and similar income	(212)
13,968	Loss on Disposal of Academies	1,126
<b>(59,683)</b>	<b>Total</b>	<b>17,442</b>

## Note 11 Taxation and Non Specific Grant Income

The line, Taxation and Non-Specific Grant Income, below the Net Cost of Services in the Comprehensive Income and Expenditure Statement holds a number of grants and contributions that are used on a corporate basis. The grants and contributions for 2017/18 are as follows:

2016/17 £000		2017/18 £000
	<u>Credited to Taxation and Non-Specific Grant Income</u>	
(54,476)	Council Tax Income	(57,129)
(32,024)	Distribution from Non-Domestic Rates	(32,823)
	<u>Non-Ring Fenced Government Grants:</u>	
(21,551)	Revenue Support Grant	(15,462)
(7,123)	PFI Grant	(7,123)
(2,381)	New Homes Bonus Scheme	(2,150)
(23,265)	Capital Grants and Contributions	(10,264)
(39)	Other Grants	(7)
<b>(140,859)</b>	<b>Total</b>	<b>(124,959)</b>

All the above grants are allocated to the Council with no restrictions on their future use. However in most cases the Council has honoured the remit of the grant in making spending decisions.

## Note 12 Dedicated Schools Grant

The Council's expenditure on schools is funded through the Dedicated Schools Grant (DSG) allocated by the Department for Education. DSG is ring-fenced and can only be applied to meet expenditure within School's Budget, as defined in the School Finance (England) Regulations 2015. The School's Budget includes elements for a range of educational services provided on

an authority-wide basis and for the Individual School's Budget (ISB), which is divided into a budget share for each maintained school.

Details of the deployment of DSG receivable for 2017/18 are as follows:

	Central Expenditure £000	Individual Schools Budget £000	Total £000
Final DSG for 2017/18 before academy recoupment	(10,231)	(101,953)	(112,184)
Academy figure recouped for 2017/18	-	51,513	51,513
<b>Total DSG after academy recoupment for 2017/18</b>	<b>(10,231)</b>	<b>(50,440)</b>	<b>(60,671)</b>
Brought Forward from 2016/17	(440)	-	(440)
Carry forward to 2017/18 agreed in advance	-	-	-
<b>Agreed initial budgeted distribution in 2017/18</b>	<b>(10,671)</b>	<b>(50,440)</b>	<b>(61,111)</b>
In Year Adjustments:			
Early Years additional allocation re. 2016/17, received in 2017/18	-	104	104
<b>Final budget distribution for 2017/18</b>	<b>(10,671)</b>	<b>(50,336)</b>	<b>(61,007)</b>
Actual central expenditure	10,318	-	10,318
Actual ISB deployed to schools	-	50,336	50,336
Local authority contribution for 2017/18	-	-	-
<b>Carry forward to 2018/19</b>	<b>(353)</b>	<b>-</b>	<b>(353)</b>

## Note 13 Members' Allowances

2016/17 £000		2017/18 £000
587	Salaries	592
164	Allowances	148
11	Expenses	12
<b>762</b>	<b>Total</b>	<b>752</b>

During the year, the Council had a total of 59 elected Members. The cost of remuneration includes basic allowances, special responsibility allowance, dependents' carer's allowance, co-optees' allowance, travel and subsistence and telephone costs paid to Elected Members in 2017/18. This figure also includes employers pension and National Insurance contributions.



## Note 14 Officers' Remuneration

The number of employees (including teaching staff) whose gross remuneration, including benefits, expense allowances, redundancy and other severance payments, exceeded £50,000 is shown below in bands of £5,000.

2016/17			Remuneration Band (£)	2017/18		
School Employees	Non-School Employees	Total Employees		School Employees	Non-School Employees	Total Employees
25	17	42	50,000 to 54,999	25	19	44
14	7	21	55,000 to 59,999	16	11	27
6	17	23	60,000 to 64,999	13	15	28
8	3	11	65,000 to 69,999	7	6	13
13	2	15	70,000 to 74,999	13	4	17
1	1	2	75,000 to 79,999	5	1	6
3	4	7	80,000 to 84,999	3	2	5
-	3	3	85,000 to 89,999	4	-	4
-	-	-	90,000 to 94,999	1	2	3
1	3	4	95,000 to 99,999	-	-	-
-	-	-	100,000 to 104,999	-	2	2
-	1	1	105,000 to 109,999	-	1	1
-	-	-	110,000 to 114,999	-	-	-
-	-	-	115,000 to 119,999	-	-	-
-	-	-	120,000 to 124,999	-	-	-
-	-	-	125,000 to 129,999	-	-	-
-	1	1	130,000 to 134,999	-	-	-
-	1	1	135,000 to 139,999	-	2	2
-	1	1	140,000 to 144,999	-	-	-

2016/17				Remuneration Band (£)	2017/18		
School Employees	Non-School Employees	Total Employees	School Employees		Non-School Employees	Total Employees	
-	-	-	145,000 to 149,999	-	-	-	
-	-	-	150,000 to 154,999	-	-	-	
1	-	1	155,000 to 159,999	-	1	1	
-	-	-	160,000 to 164,999	-	-	-	
-	1	1	165,000 to 169,999	-	-	-	
-	-	-	170,000 to 174,999	-	1	1	
-	-	-	175,000 to 179,999	-	-	-	
-	2	2	Over £180,000	-	-	-	
<b>72</b>	<b>64</b>	<b>136</b>	<b>Total</b>	<b>87</b>	<b>67</b>	<b>154</b>	

In terms of statutory requirements any senior member of staff with a gross salary (not remuneration) in excess of £150,000 needs to be named. No officer of the Council met this requirement in 2017/18.





Senior Officers included in the above table who are required to be separately identified are as follows:

Post Ref	2017/18	Salary (including Fees & Allowances) £	Recurring Payment £	One Off Payment £	Benefits in Kind £	Redundancy £	Gross Remuneration Excl. Pension Contributions 2017/18 £	Pension Contributions 2017/18 £	Total Remuneration Including Pension Contributions 2017/18 £
									£
A	Chief Executive	148,158	-	-	-	-	148,158	23,705	171,863
B	Corporate Director for Adults and Communities	117,011	-	-	-	-	117,011	18,722	135,733
C	Corporate Director for Children's Services	119,075	-	-	-	-	119,075	37,052	156,127
D	Corporate Director for Resources	119,075	-	-	-	-	119,075	18,073	137,148
E	Service Director of Economic Growth	92,000	-	-	-	-	92,000	14,720	106,720
F	Assistant Director – Governance and Monitoring Officer	87,402	-	-	-	-	87,402	13,984	101,386
G	Assistant Director Organisational Change (part time hours)	59,615	-	-	-	-	59,615	9,538	69,153
H	Communications and Media Manager *	36,930	-	-	-	-	36,930	5,828	42,758
I	Head of Policy & Performance	70,851	-	-	-	-	70,851	11,336	82,187
<b>Total</b>		<b>850,117</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>850,117</b>	<b>152,959</b>	<b>1,003,076</b>

\* Post vacant for part of the financial year

Post Ref	2016/17	Salary (including Fees & Allowances) £	Recurring Payment £	One Off Payment £	Benefits in Kind £	Redundancy £	Gross Remuneration Excl. Pension Contributions 2016/17 £	Pension Contributions 2016/17 £	Total Remuneration Including Pension Contributions 2016/17 £
A	Chief Executive	146,691	-	-	-	-	146,691	22,150	168,841
D	Director of Corporate Resources	117,896	-	-	-	-	117,896	16,963	134,859
C	Director of People Services	118,599	-	-	-	-	118,599	17,908	136,508
B	Interim Director Adult Care & Health	93,224	-	-	-	-	93,224	14,077	107,301
F	Assistant Director – Governance and Monitoring Officer	86,537	-	-	-	-	86,537	13,067	99,604
E	Assistant Director of Regeneration Services	86,537	-	-	-	-	86,537	13,067	99,604
G	Assistant Director Organisational Change (part time hours)	58,774	-	-	-	-	58,774	8,875	67,649
H	Communications and Media Manager	67,230	-	-	-	-	67,230	9,410	76,640
I	Head of Policy & Performance	70,149	-	-	-	-	70,149	10,593	80,742
	<b>Total</b>	<b>845,637</b>	-	-	-	-	<b>845,637</b>	<b>126,111</b>	<b>971,748</b>

An additional requirement for local authorities is to disclose an appropriate level of detail on local government pay and officer's salaries. The transparency agenda requires disclosure of salaries over £50,000.

The table below gives salary and remuneration details for all staff whose salary (not total remuneration) is above £50,000 (excluding the senior officer details given above).

2017/18	Salary (including Fees & Allowances) £	Recurring Payment £	One Off Payment £	Benefits in Kind £	Redundancy £	Gross Remuneration Excl. Pension Contributions 2017/18 £	Pension Contributions 2017/18 £	Total Remuneration Including Pension Contributions 2017/18 £
<b>Non-schools:</b>								
Assistant Director Neighbourhoods and Customer Services	79,123	-	-	-	-	79,123	12,660	91,783
Assistant Director of Public Health	78,723	-	-	-	-	78,723	12,596	91,319
Assistant Director - Early Help	71,051	-	-	-	-	71,051	11,368	82,419
Commercial & Legal Manager	65,882	-	-	-	-	65,882	10,541	76,423
School Improvement Advisor	63,391	-	-	-	29,391	92,782	10,130	102,912
Service Manager - Review & Inspection / Principal Social Worker	62,359	-	-	-	-	62,359	9,977	72,336
Service Lead – Engineering, Highways and Commercialisation	60,536	-	-	-	4,500	65,036	7,446	72,482
Assistant Director - Adult Care	59,362	-	-	-	-	59,362	11,726	71,088
Assistant Director - Education	59,043	-	-	-	-	59,043	12,544	71,586
Senior Psychologist Manager	56,715	-	-	-	-	56,715	9,074	65,789
Senior Psychologist Manager	56,715	-	-	-	-	56,715	9,074	65,789
Service Lead – Business Development & Improvement	56,191	-	-	-	-	56,191	8,991	65,182
Service Manager	56,135	-	-	-	-	56,135	8,982	65,117
Service Lead - Streetscene	56,107	-	-	-	-	56,107	8,977	65,084
Service Manager	56,021	-	-	-	-	56,021	8,963	64,984
Service Manager	55,707	-	-	-	-	55,707	8,913	64,620
Asset Manager	55,707	-	-	-	-	55,707	8,913	64,620

2017/18	Salary (including Fees & Allowances) £	Recurring Payment £	One Off Payment £	Benefits in Kind £	Redundancy £	Gross Remuneration Excl. Pension Contributions 2017/18 £	Pension Contributions 2017/18 £	Total Remuneration Including Pension Contributions 2017/18 £
Head of Planning & Development	55,707	-	-	-	-	55,707	8,913	64,620
Audit & Assurance Manager	55,707	-	-	-	-	55,707	8,913	64,620
Principal Manager – Services to Schools	55,707	-	-	-	-	55,707	8,913	64,620
Head of Visitor Destination & Vibrant Places	54,612	-	-	-	-	54,612	8,738	63,350
Service Manager	54,612	-	-	-	-	54,612	8,738	63,350
Service Manager HV/SN	54,612	-	-	-	-	54,612	7,853	62,465
Service Manager	54,301	-	-	-	-	54,301	8,688	62,989
Service Manager	54,241	-	-	-	-	54,241	8,679	62,919
Special Projects Officer	52,494	-	-	-	-	52,494	8,399	60,893
Head of Alternative Education	52,439	-	-	-	-	52,439	8,642	61,081
Financial Services Manager	52,291	-	-	-	-	52,291	12,006	64,297
Service Lead – Customer Services & Libraries	50,448	-	-	-	-	50,448	8,072	58,520
<b>Schools:</b>								
Head Teacher	80,741	-	-	-	-	80,741	13,306	94,047
Executive Head Teacher	77,254	-	-	-	-	77,254	12,732	89,986
Head Teacher	76,490	-	-	-	-	76,490	12,606	89,096
Head Teacher	75,386	-	-	-	-	75,386	12,424	87,809
Head Teacher	75,386	-	-	-	-	75,386	12,424	87,809
Head Teacher	71,074	-	-	-	-	71,074	11,713	82,787
Deputy Head Teacher	70,761	-	-	-	-	70,761	11,663	82,424
Deputy Head Teacher	70,761	-	-	-	-	70,761	11,663	82,424
Head Teacher	68,351	-	-	-	-	68,351	11,264	79,615
Head Teacher	66,881	-	-	-	-	66,881	10,922	77,803
Head Teacher	66,698	-	-	-	-	66,698	10,992	77,690

2017/18	Salary (including Fees & Allowances) £	Recurring Payment £	One Off Payment £	Benefits in Kind £	Redundancy £	Gross Remuneration Excl. Pension Contributions 2017/18 £	Pension Contributions 2017/18 £	Total Remuneration Including Pension Contributions 2017/18 £
Head Teacher	64,903	-	-	-	-	64,903	10,696	75,599
Head Teacher	64,821	-	-	-	-	64,821	10,683	75,504
Head Teacher	64,150	-	-	-	-	64,150	10,572	74,722
Head Teacher	63,887	-	-	-	-	63,887	10,529	74,416
Head Teacher	63,627	-	-	-	-	63,627	10,486	74,113
Head Teacher	63,512	-	-	-	-	63,512	10,467	73,979
Head Teacher	63,509	-	-	-	-	63,509	10,466	73,975
Head Teacher	63,509	-	-	-	-	63,509	10,466	73,975
Head Teacher	63,181	-	-	-	-	63,181	10,412	73,594
Head Teacher	62,603	-	-	-	-	62,603	10,317	72,920
Head Teacher	62,325	-	-	-	-	62,325	10,271	72,596
Head Teacher	61,975	-	-	-	-	61,975	10,345	72,321
Teacher	61,361	-	-	-	-	61,361	10,112	71,473
Head Teacher	60,474	-	-	-	-	60,474	9,966	70,441
Head Teacher	60,241	-	-	-	-	60,241	9,635	69,875
Head Teacher	60,223	-	-	-	-	60,223	9,646	69,869
Head Teacher	59,853	-	-	-	-	59,853	10,519	70,373
Head Teacher	59,571	-	-	-	-	59,571	10,306	69,877
Head Teacher	59,004	-	-	-	-	59,004	9,724	68,727
Head Teacher	59,004	-	-	-	-	59,004	9,724	68,727
Head Teacher	58,658	-	-	-	-	58,658	9,667	68,325
Head Teacher	57,871	-	-	-	-	57,871	9,509	67,380
Head Teacher	55,370	-	-	-	-	55,370	9,125	64,496
Deputy Head Teacher	54,813	-	-	-	-	54,813	9,033	63,847
Deputy Head Teacher	54,813	-	-	-	-	54,813	9,033	63,847
Deputy Head Teacher	54,813	-	-	-	-	54,813	9,033	63,847

2017/18	Salary (including Fees & Allowances) £	Recurring Payment £	One Off Payment £	Benefits in Kind £	Redundancy £	Gross Remuneration Excl. Pension Contributions 2017/18 £	Pension Contributions 2017/18 £	Total Remuneration Including Pension Contributions 2017/18 £
Deputy Head Teacher	54,813	-	-	-	-	54,813	9,033	63,847
Assistant Head Teacher	53,379	-	-	-	-	53,379	8,687	62,065
Deputy Head Teacher	52,961	-	-	-	-	52,961	9,872	62,832
Assistant Head Teacher	52,715	-	-	-	-	52,715	8,689	61,404
Deputy Head Teacher	52,179	-	-	-	-	52,179	8,599	60,778
Deputy Head Teacher	52,178	-	-	-	-	52,178	8,599	60,777
Deputy Head Teacher	52,177	-	-	-	-	52,177	8,599	60,776
Assistant Head Teacher	52,177	-	-	-	-	52,177	8,599	60,776
Deputy Head Teacher	52,111	-	-	-	-	52,111	8,520	60,630
Assistant Head Teacher	51,526	-	-	-	-	51,526	8,396	59,922
Deputy Head Teacher	51,425	-	-	-	-	51,425	8,475	59,900
Deputy Head Teacher	51,425	-	-	-	-	51,425	8,475	59,900
Deputy Head Teacher	50,946	-	-	-	-	50,946	8,396	59,342
Deputy Head Teacher	50,417	-	-	-	-	50,417	8,309	58,726
Assistant Head Teacher	50,268	-	-	-	-	50,268	8,284	58,552
Deputy Head Teacher	50,268	-	-	-	-	50,268	8,284	58,552
Service Improvement Lead	50,076	-	-	-	-	50,076	8,012	58,088

## Note 15 Termination Benefits

The Council terminated the contracts of 49 employees in the 2017/18 financial year, incurring costs of £0.574 million (£1.434 million for 2016/17). Of this total £0.519 million was payable to 46 officers in respect of various voluntary arrangements agreed and £0.055 million was paid to 3 officers who received compulsory redundancy.

The table below shows an analysis of the total cost incurred by directorate during 2017/18.

Directorate	£000	Number of Employees
Resources	216	11
Adults and Communities	182	13
Children and Families (Schools)	79	15
Children and Families (Non Schools)	83	7
Economic Growth	14	3
<b>Total</b>	<b>574</b>	<b>49</b>

The numbers of exit packages with total cost per band and total cost of the compulsory and other redundancies are set out in the table below:

Exit Package Cost Band (Including Special Payments) £	Number of Compulsory Redundancies		Number of Other Departures Agreed		Total Number of Exit Packages by Cost Band		Total Cost of Exit Packages in Each Band	
	2016/17	2017/18	2016/17	2017/18	2016/17	2017/18	2016/17 £000	2017/18 £000
0 to 20,000	11	2	35	40	46	42	413	352
20,001 to 40,000	3	1	7	5	10	6	250	170
40,001 to 60,000	4	-	1	1	5	1	229	52
60,001 to 80,000	-	-	1	-	1	-	76	-
80,001 to 100,000	-	-	1	-	1	-	92	-
100,001 to 150,000	1	-	-	-	1	-	130	-
Over 150,001	1	-	-	-	1	-	244	-
Provision	-	-	-	-	-	-	-	-
<b>Total</b>	<b>20</b>	<b>3</b>	<b>45</b>	<b>46</b>	<b>65</b>	<b>49</b>	<b>1,434</b>	<b>574</b>

## Note 16 Trading Operations

Trading accounts relate to services which are required to operate in a commercial environment and generating income for the Council. The following trading accounts are operated by the Council.

2016/17					2017/18					
Income £000	Expend- iture £000	(Surplus)/ Deficit £000	Less Technical Adjust- ments £000	Net (Surplus) / Deficit £000	Trading Operation	Income £000	Expend- iture £000	(Surplus) / Deficit £000	Less Technical Adjust- ments £000	Net (Surplus) / Deficit £000
(689)	519	(170)	(2)	(168)	<b>Trade Refuse Collection</b>	(659)	675	16	7	9
(38)	47	9	(86)	95	<b>Industrial Estates</b>	(52)	66	14	(28)	42
(9)	(665)	(674)	(669)	(5)	<b>Markets</b>	(9)	3	(6)	-	(6)
(256)	488	233	55	178	<b>Business Centres</b>	(203)	505	302	35	267
(843)	511	(333)	10	(343)	<b>Car Parking</b>	(873)	1,007	134	120	14
(243)	218	(26)	7	(33)	<b>Taxi Licensing</b>	(209)	214	5	10	(5)
(179)	99	(80)	(33)	(47)	<b>General Licensing</b>	(152)	122	(30)	7	(37)
<b>(2,258)</b>	<b>1,217</b>	<b>(1,041)</b>	<b>(718)</b>	<b>(324)</b>	<b>Total</b>	<b>(2,157)</b>	<b>2,592</b>	<b>435</b>	<b>151</b>	<b>284</b>

All of the income and expenditure relating to the Council's trading operations is incorporated within headings in the Cost of Services in the Comprehensive Income and Expenditure Statement.

The technical adjustments in the table above relate to accounting adjustments detailed within Note 6.



The Council's trading accounts are explained in more detail below:

- Trade Refuse Collection – contracted collection of waste from commercial properties, schools and other premises within the Borough.
- Industrial Estates – as part of the Council's priority theme to provide business space to attract and sustain businesses, the Council provides units in a range of sizes throughout the Borough.
- Markets – provision of a site for the operation of markets within the Borough, to boost retail and tourism for the local area.
- Business Centres – provision of workshop and office accommodation in a range of sizes at South Tees Business Centres, as part of the priority theme to provide business space to attract and sustain businesses for the local economy.
- Car Parking – provision of both on-street and off-street parking throughout the Borough.
- Taxi Licensing – Hackney Carriage and private taxi services within the Borough.
- General Licensing – Issue of licences, permits and other authorisations within the Borough.



## Note 17 Pooled Budgets

The Better Care Fund (BCF) has been established by the Government to support the introduction of a fully integrated health and social care system. Section 75 of the National Health Service Act 2006 gives powers to local authorities and Clinical Commissioning Groups (CCGs) to establish and maintain pooled funds to support the outcomes of the BCF. The Council has entered into a pooled budget arrangement with NHS South Tees Clinical Commissioning Group (STCCG) for the provision of health and social care services to meet the needs of the population of the borough of Redcar & Cleveland. The services being commissioned or provided by the Authority or the STCCG depend upon the needs of the service recipient. The Council and the STCCG have an ongoing Section 75 agreement in place for funding these services and this is reviewed annually. The Council is the host for this pooled budget and each partner's contribution is set out in the Better Care Fund Section 75 Agreement.

The aims and benefits for the Partners in entering into this Agreement are to:

- a) Improve the quality and efficiency of the Services and in particular reduce the number of the non-elective admissions to acute hospitals;
- b) Meet the national conditions and local objectives of the Government's Better Care Fund;
- c) Make more effective use of available resources through the establishment and maintenance of a pooled fund for revenue and capital expenditure on the Services.



<b>2016/17</b>		<b>2017/18</b>
<b>£000</b>		<b>£000</b>
(275)	Balance brought forward - Revenue	(94)
(381)	Balance brought forward - Capital	(790)
<b>(656)</b>		<b>(884)</b>
	<u>Funding Provided to the Pooled Budget</u>	
(1,260)	The Authority	(1,361)
(10,429)	South Tees CCG	(10,464)
<b>(11,689)</b>		<b>(11,825)</b>
	<u>Expenditure Met from Pooled Budget</u>	
7,622	The Authority	8,327
3,839	South Tees CCG	3,036
<b>11,461</b>		<b>11,363</b>
<b>(884)</b>	Total surplus	<b>(1,346)</b>
<b>790</b>	Capital amounts slipped to Future Years	<b>1,017</b>
<b>(94)</b>	<b>Net revenue surplus arising on the Better Care Fund pooled budget to be carried forward</b>	<b>(329)</b>

The Improved Better care Fund (iBCF) was first announced in the 2015 Spending Review, and is a paid as a direct grant to local government, with a condition that it is pooled into the local BCF plan. The IBCF grant allocations were increased in the 2017 Spring Budget. The funding can be spent on three purposes:

- i) Meeting adult social care needs
- ii) Reducing pressures on the NHS, including supporting more people to be discharged from hospital when they are ready
- iii) Ensuring that the local social care provider market is supported

2016/17 £000	Improved Better Care Fund	2017/18 £000
-	Balance brought forward	-
	<u>Funding Provided to the Pooled Budget</u>	
-	The Authority	(3,595)
	<u>Expenditure Met from Pooled Budget</u>	
-	The Authority	970
-	<b>Net surplus arising on the Improved Better Care Fund</b>	<b>(2,625)</b>



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## Note 18 Fees Payable to Auditors

For 2017/18 the following fees relating to external audit and inspection were payable by the Council:

2016/17 £000		2017/18 £000
124	Fees payable for services provided by the External Auditors	124
14	Fees payable for the certification of grant claims	11
-	Fee for responding to a challenge received by an elector on LOBO loans	10
-	Refund received from the Public Sector Audit Appointments organisation	(18)
<b>138</b>	<b>Total</b>	<b>127</b>



## Note 19 Property, Plant and Equipment (PPE)

(SDPS = Surplus/Deficit on Provision of Services)

(RR = Revaluation Reserve)

Movements in tangible non-current assets for the year 2017/18:

2017/18	Other Land and Buildings	Vehicles, Plant, Furniture and Equipment	Infrastructure Assets	Community Assets	Assets Under Construction	Surplus Assets	Total PPE	Included in Total PPE - Owned	Included in Total PPE - Finance Leased	Included in Total PPE – PFI Assets
	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000
<u>Cost or Valuation</u>										
At 1 April 2017	171,386	27,404	194,951	6,959	150	-	400,850	376,642	135	24,073
Additions	3,183	1,537	4,378	136	193	-	9,427	9,275	-	152
Donations	4,379	-	-	-	-	-	4,379	-	-	4,379
Revaluation increases/(decreases) to RR	2,125	-	-	(15)	-	-	2,110	2,056	-	54
Revaluation increases/(decreases) to SDPS	(3,393)	-	-	(458)	-	-	(3,851)	(3,778)	-	(73)
Derecognition - Disposals	(1,222)	(8,764)	-	-	-	-	(9,986)	(9,970)	-	(16)
Derecognition - Other	-	(253)	-	-	-	-	(253)	(253)	-	-
Assets reclassified (to)/from Held for Sale	261	-	-	-	-	-	261	261	-	-
Assets reclassified (to)/from Investment Properties	(127)	-	-	-	-	-	(127)	(127)	-	-
Other movements	-	-	1,274	(1,274)	-	-	-	-	-	-
<b>At 31 March 2018</b>	<b>176,592</b>	<b>19,924</b>	<b>200,603</b>	<b>5,348</b>	<b>343</b>	<b>-</b>	<b>402,810</b>	<b>374,106</b>	<b>135</b>	<b>28,569</b>

<b>2017/18</b>	<b>Other Land and Buildings</b>	<b>Vehicles, Plant, Furniture and Equipment</b>	<b>Infrastructure Assets</b>	<b>Community Assets</b>	<b>Assets Under Construction</b>	<b>Surplus Assets</b>	<b>Total PPE</b>	<b>Included in Total PPE - Owned</b>	<b>Included in Total PPE - Finance Leased</b>	<b>Included in Total PPE – PFI Assets</b>
	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>
<b>Accumulated Depreciation and Impairment</b>										
At 1 April 2017	(11,349)	(20,307)	(91,552)	1	-	-	(123,207)	(116,199)	(123)	(6,885)
Depreciation charge for the year	(4,421)	(1,575)	(6,355)	-	-	-	(12,351)	(11,512)	(12)	(827)
Depreciation written out to the RR	-	-	-	-	-	-	-	-	-	-
Depreciation written out to the SDPS	2,197	-	-	325	-	-	2,522	2,449	-	73
Impairment losses/(reversals) recognised in the RR	-	-	-	-	-	-	-	-	-	-
Impairment losses/(reversals) recognised in the SDPS	-	-	-	-	-	-	-	-	-	-
Derecognition - Disposals	72	8,710	-	-	-	-	8,782	8,782	-	-
Derecognition - Other	-	253	-	-	-	-	253	253	-	-
Asset Reclassification	78	-	326	(326)	-	-	78	78	-	-
<b>At 31 March 2018</b>	<b>(13,423)</b>	<b>(12,919)</b>	<b>(97,581)</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>(123,923)</b>	<b>(116,149)</b>	<b>(135)</b>	<b>(7,639)</b>
<b>Net Book Value</b>										
<b>At 31 March 2018</b>	<b>163,169</b>	<b>7,005</b>	<b>103,022</b>	<b>5,348</b>	<b>343</b>	<b>-</b>	<b>278,887</b>	<b>257,957</b>	<b>-</b>	<b>20,930</b>
<b>At 31 March 2017</b>	<b>160,037</b>	<b>7,097</b>	<b>103,399</b>	<b>6,960</b>	<b>150</b>	<b>-</b>	<b>277,643</b>	<b>260,443</b>	<b>12</b>	<b>17,188</b>

### Depreciation

The following useful lives and depreciation rates have been used in the calculation of depreciation:

- Infrastructure – 20 to 40 years.
- Vehicles, Plant and Equipment – 3 to 10 years.
- Land is not depreciated.
- Buildings depreciated over the lifespan denoted by the valuer.

Movements in tangible non-current assets for the year 2016/17:

<b>2016/17</b>	<b>Other Land and Buildings</b>	<b>Vehicles, Plant, Furniture and Equipment</b>	<b>Infrastructure Assets</b>	<b>Community Assets</b>	<b>Assets Under Construction</b>	<b>Surplus Assets</b>	<b>Total PPE</b>	<b>Included in Total PPE - Owned</b>	<b>Included in Total PPE - Finance Leased</b>	<b>Included in Total PPE – PFI Assets</b>
	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>
<u>Cost or Valuation</u>										
At 1 April 2016	168,294	27,551	191,248	7,035	317	-	394,445	370,438	135	23,872
Additions	3,542	861	3,703	185	33	-	8,324	8,118	-	206
Donations	17,180	-	-	-	-	-	17,180	17,180	-	-
Revaluation increases/(decreases) to RR	(642)	-	-	(31)	-	-	(673)	(673)	-	-
Revaluation increases/(decreases) to SDPS	(2,256)	-	-	(230)	-	-	(2,486)	(2,481)	-	(5)
Derecognition - Disposals	(14,455)	(1,008)	-	-	-	-	(15,463)	(15,463)	-	-
Derecognition - Other	-	-	-	-	-	-	-	-	-	-
Assets reclassified (to)/from Held for Sale	(1,462)	-	-	-	-	-	(1,462)	(1,462)	-	-
Assets reclassified (to)/from Investment Properties	985	-	-	-	-	-	985	985	-	-
Other movements	200	-	-	-	(200)	-	-	-	-	-
<b>At 31 March 2017</b>	<b>171,386</b>	<b>27,404</b>	<b>194,951</b>	<b>6,959</b>	<b>150</b>	<b>-</b>	<b>400,850</b>	<b>376,642</b>	<b>135</b>	<b>24,073</b>



<b>2016/17</b>	<b>Other Land and Buildings</b>	<b>Vehicles, Plant, Furniture and Equipment</b>	<b>Infrastructure Assets</b>	<b>Community Assets</b>	<b>Assets Under Construction</b>	<b>Surplus Assets</b>	<b>Total PPE</b>	<b>Included in Total PPE - Owned</b>	<b>Included in Total PPE - Finance Leased</b>	<b>Included in Total PPE – PFI Assets</b>
	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>
<b><u>Accumulated Depreciation and Impairment</u></b>										
At 1 April 2016 (Restated)	(8,399)	(19,796)	(85,213)	1	-	-	(113,407)	(107,244)	(96)	(6,067)
Depreciation charge for the year	(5,035)	(1,502)	(6,339)	-	-	-	(12,876)	(12,031)	(27)	(818)
Depreciation written out to the RR	1,580	-	-	-	-	-	1,580	1,580	-	-
Depreciation written out to the SDPS	-	-	-	-	-	-	-	-	-	-
Impairment losses/(reversals) recognised in the RR	-	-	-	-	-	-	-	-	-	-
Impairment losses/(reversals) recognised in the SDPS	-	-	-	-	-	-	-	-	-	-
Derecognition - Disposals	486	991	-	-	-	-	1,477	1,477	-	-
Derecognition - Other	-	-	-	-	-	-	-	-	-	-
Asset Reclassification	19	-	-	-	-	-	19	19	-	-
<b>At 31 March 2017</b>	<b>(11,349)</b>	<b>(20,307)</b>	<b>(91,552)</b>	<b>1</b>	<b>-</b>	<b>-</b>	<b>(123,207)</b>	<b>(116,199)</b>	<b>(123)</b>	<b>(6,885)</b>
<b>Net Book Value</b>										
<b>At 31 March 2017</b>	<b>160,037</b>	<b>7,097</b>	<b>103,399</b>	<b>6,960</b>	<b>150</b>	<b>-</b>	<b>277,643</b>	<b>260,443</b>	<b>12</b>	<b>17,188</b>
<b>At 31 March 2016</b>	<b>159,895</b>	<b>7,755</b>	<b>106,035</b>	<b>7,036</b>	<b>317</b>	<b>-</b>	<b>281,038</b>	<b>263,194</b>	<b>39</b>	<b>17,805</b>

## Revaluations

Fixed assets are valued on the basis recommended by CIPFA and in accordance with the Statements of Asset Valuation and Principles Guidance notes, issued by the Royal Institution of Chartered Surveyors (RICS).

During the year land and building assets have been valued by qualified registered Valuers employed by the Council (the Valuations team).

The categories of assets revalued, and the net book value of assets revalued each year, in the rolling programme, are detailed below:

	Other Land and Buildings	Vehicles, Plant & Equipment	Infrastructur e Assets	Community Assets	Assets Under Constructio n	Surplus Assets	Total PPE
	£000	£000	£000	£000	£000	£000	£000
Carried at historical cost at 31 March 2018	134,191	7,005	102,622	3,925	343	-	248,088
Valued at current value as at:							
31 March 2018	20,358	-	-	466	-	-	20,825
31 March 2017	36,758	-	-	308	-	-	37,066
31 March 2016	57,330	-	-	286	-	-	57,616
31 March 2015	70,446	-	-	1,971	-	-	72,418
31 March 2014	53,852	-	-	-	-	-	53,852
Total Cost or Valuation	238,744	-	-	3,031	-	-	241,775

## Note 20 Impairment Losses

Paragraph 4.7.4.2(1) of the Code of Practice requires disclosure by class of assets of the amounts for impairment losses and impairment reversals charged to the Surplus or Deficit on the Provision of Services and to Other Comprehensive Income and Expenditure. There has been no impairment of assets in 2017/18.

## Note 21 Investment Properties

The movement in investment properties during the financial year is as follows:

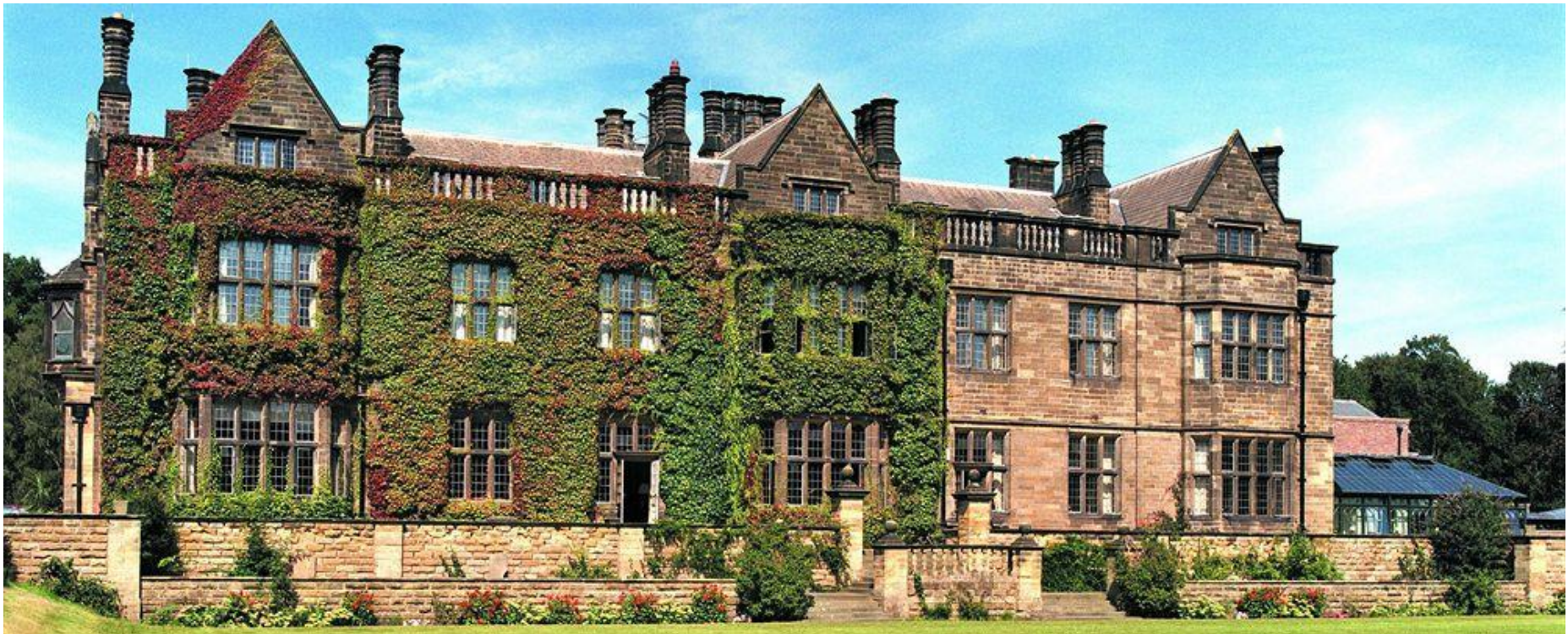
2016/17 £000		2017/18 £000
8,010	Balance at start of the year	7,719
	<u>Additions:</u>	
83	Purchases	-
-	Construction	-
-	Subsequent expenditure	-
-	Disposals	-
628	Net gains/(losses) from fair value adjustments	241
	<u>Transfers:</u>	
-	(To)/From Inventories	-
(1,002)	(To)/From Property, Plant and Equipment and Assets Held for Sale	120
-	Other Changes	-
<b>7,719</b>	<b>Balance at end of the year</b>	<b>8,080</b>

The Council does not account for rental income and expenditure associated with investment properties as a separate item in the Comprehensive Income and Expenditure Statement. Income and costs associated with Investment Properties are charged to the service that responsible for the administration of the property.

There are no restrictions on the Council's ability to realise the value inherent in its investment property or on the Council's right to the remittance of income and the proceeds of disposal. The Council has no contractual obligations to purchase, construct or develop investment property or repairs, maintenance or enhancement.

The split of the assets held solely to earn rental income and for capital appreciation is as follows:

<b>2016/17 £000</b>		<b>2017/178 £000</b>
5,516	Properties for rental income purposes	7,162
-	Properties held for an undetermined future use	115
89	Properties currently vacant held to be leased out	-
2,114	Properties held for capital appreciation purposes	803
<b>7,719</b>		<b>8,080</b>



## Note 22 Intangible Assets

The Council accounts for its software as intangible assets as the software is not an integral part of a particular IT system. The hardware is accounted for within Property, Plant and Equipment.

All software is given a finite useful life, based on expert assessments of the period of use to the Council, and amortised on a straight line basis. The useful lives assigned, amortisation charged for the year and carrying amounts of intangible assets are as follows:

Assets	Useful Life	Useful Life Remaining	31 March 2017 £000	Expenditure 2017/18 £000	Amortisation 2017/18 £000	31 March 2018 £000
<u>Internally Generated</u>						
Adult Services System	10 Years	5 Years	446	-	(93)	353
Agresso	10 Years	8 Years	1,512	77	(248)	1,341
Hosted System for Libraries	3 Years	0 Years	14	-	(14)	-
Self-Assessment Web Based Site	5 Years	2 Years	62	-	(21)	41
Customer Relationship Management System	5 Years	3 Years	134	11	(36)	109
Unified Communications System	5 Years	3 Years	123	119	(54)	188
<u>Other</u>						
Other IT Software	Various	Various	565	396	(392)	569
			<b>2,856</b>	<b>603</b>	<b>(858)</b>	<b>2,601</b>

The movement on Intangible Asset balances during the year is as follows:

<b>2016/17 £000</b>		<b>2017/18 £000</b>
10,755	Gross carrying amounts	6,849
(7,308)	Accumulated amortisation	(3,993)
<b>3,447</b>	<b>Net carrying amount at start of year</b>	<b>2,856</b>
	Additions – internal development	
404	Additions - purchases	603
-	Additions – through business combinations	-
(4,310)	Disposals – gross carrying amount	(104)
4,310	Disposals – accumulated depreciation	104
-	Impairment losses recognised or reversed directly in the Revaluation Reserve	-
(995)	Amortisation for the period	(858)
-	Other changes	-
<b>2,856</b>	<b>Net carrying amount at end of year</b>	<b>2,601</b>
	Comprising:	
6,849	Gross carrying amounts	7,348
(3,993)	Accumulated amortisation	(4,747)

## Note 23 Private Finance Initiatives and Similar Contracts

This note details the Council's current commitments under its three PFI schemes on office accommodation, schools and street lighting.

### Office Accommodation and Business Centre

In 2002 the Council entered into a contract for the provision of:

- Office Accommodation in Redcar (Seafield House)
- Office Accommodation in Guisborough (Belmont House)
- A Business Centre in South Bank

Seafield House and Belmont House are operational buildings accommodating Council employees. The South Tees Business Centre is a purpose built facility offering over 1,200 square metres of high quality managed workshops and office space to support the growth of technology, knowledge based businesses and entrepreneurship.

The contract entered into is for a period of 25 years and has two elements. These are construction (for the design, construction and financing of the buildings) and operations (for the maintenance of the buildings after commencement of operations).

In return for the payment of a monthly unitary charge the contractor has undertaken responsibility for both elements of this contract. The construction phase was completed and the buildings became operational in June 2003. The value of the contract over the 25 years is £39.000 million, excluding estimates of inflation. The original building value was £9.130 million.

The offices used in this contract are recognised on the Council's Balance Sheet under Property, Plant and Equipment and are

depreciated and revalued in line with Council policy on non-current assets.

### Schools

The contract for the provision of schools relates to two new primary schools (St Benedict's and South Bank) and three new secondary schools (Sacred Heart, Outwood Academy and Hillsview Academy).

The contract entered into is for a period of 30 years and has two elements, as detailed above. The schools were completed and became operational in September 2006. The value of the contract over the 30 years is £214.000 million, excluding estimates of inflation. The original building value for the five schools was £48.050 million.

### Classification of Schools

St Benedict's Primary School	Academy
South Bank Primary School	Council
Sacred Heart Secondary School	Academy
Outwood Secondary School	Academy
Hillsview Secondary School	Academy

Where the school is an academy the building is not recognised on the Council's Balance Sheet as the economic benefits and service potential for the building rest with the governing body. However as the PFI contract is an agreement between the Council and the contractor, the corresponding liability remains with the Council for the remaining period of the contract.

South Bank Primary School building is included in property, plant and equipment on the Council's Balance Sheet and is depreciated and revalued in line with Council policy on non-current assets. The corresponding liability is reflected in the Council's Balance Sheet. The school was impaired in previous financial years due to structural defects. The school has now been rebuilt and is operational.

### **Street Lighting**

In 2007 the Council entered into a 25 year agreement for the replacement of 85% of its street lighting stock and 100% of its illuminated signs, to replace the existing obsolete infrastructure. Over the first 3 years of the scheme the contractor has provided replacement capital (approximately 15,000 lighting columns). For the remainder of the contract ongoing maintenance and life cycle replacements will be carried out. Energy costs are not included in the PFI contract and are payable directly by the Council to the appropriate provider.

The overall cost of the contract is £72.000 million, excluding estimates for inflation. The value of the street lighting infrastructure is £19.820 million.

Street lighting is recognised in the Council's Balance Sheet as an infrastructure asset and is depreciated in line with Council policy on non-current assets. The corresponding liability is also reflected in the Council's Balance Sheet.

An analysis of the movement in the values of assets recognised under PFI schemes is included in Note 19 on Property, Plant & Equipment.

### **Payments**

The Council makes an agreed monthly payment on each of the three PFI schemes for the services provided in each financial year which is increased by inflation. Payments are for an agreed level of service, and can be amended if the contractor fails to meet availability and performance standards.

Other reasons why costs might vary in future years are:

- The provision of facilities management services may be subject to benchmarking and/or market testing. Payments to the contractor may be adjusted to reflect the outcome of these exercises and could reduce or increase costs.
- Once PFI contracts are operational it is sometimes possible to re-finance the contract which reduces the cost of borrowing incurred by the contractor.
- The Council can vary the contract regarding services provided which may impact on the unitary charge.

The contractor provides for the Council to receive some of the savings arising from re-financing. Re-financing is only possible if market conditions allow.

Payments remaining to be made over the life of the three PFI contracts at 31 March 2018 (excluding any estimation of inflation and availability/performance deductions) are detailed below:



**Payments due to be made under PFI Contracts (excluding inflation) - Outstanding as at 31 March 2018**

	<b>Repayment of leasing liability</b>	<b>Payment of interest</b>	<b>Provision of services</b>	<b>Total</b>
	<b>31 March 2018</b>	<b>31 March 2018</b>	<b>31 March 2018</b>	<b>31 March 2018</b>
	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>
Within 1 year	2,266	5,575	3,999	11,840
Within 2 - 5 years	10,123	20,272	16,967	47,362
Within 6 – 10 years	16,704	19,591	21,628	57,923
Within 11 -15 years	20,053	11,247	18,524	49,824
Within 16 - 20 years	10,641	1,905	6,546	19,092
<b>Total Future Payments</b>	<b>59,787</b>	<b>58,590</b>	<b>67,664</b>	<b>186,041</b>

The contract payments are partially linked to inflation and increase each year in line with the PFI financial model. The estimates detailed below assume a 2.5% increase for the remainder of the contract.



**Payments due to be made under PFI Contracts (including inflation) - Outstanding as at 31 March 2018**

	<b>Repayment of leasing liability</b>	<b>Payment of interest</b>	<b>Provision of services</b>	<b>Total</b>
	<b>31 March 2018</b>	<b>31 March 2018</b>	<b>31 March 2018</b>	<b>31 March 2018</b>
	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>
Within 1 year	2,266	7,524	4,694	14,484
Within 2 - 5 years	10,123	30,292	20,089	60,504
Within 6 – 10 years	16,704	37,545	28,197	82,446
Within 11 -15 years	20,053	31,250	22,854	74,157
Within 16 - 20 years	10,641	12,102	9,108	31,851
<b>Total Future Payments</b>	<b>59,787</b>	<b>118,713</b>	<b>84,942</b>	<b>263,442</b>

The figures below represent the amount of debt outstanding with the PFI contractor for the assets held under contract as at 31 March 2018. This is repayable over the remaining term of the contracts.

**Value of liabilities held under PFI schemes**

<b>2016/17</b>	<b>Outstanding PFI Liability</b>	<b>2017/18</b>
<b>£000</b>		<b>£000</b>
(63,969)	Opening Balance	(62,013)
1,956	Repayments	2,225
-	Adjustment	-
-	Additions	-
<b>(62,013)</b>	<b>Closing Balance</b>	<b>(59,787)</b>

## Note 24 Capital Expenditure and Capital Financing

The Capital Financing Requirement shows the underlying need of the Council to borrow to finance its purchase of capital assets.

Where capital expenditure is to be financed in future years by charges to revenue as assets are used by the Council, the expenditure results in an increase in the Capital Financing Requirement.

The Council have no capital commitments exceeding £1.000 million in 2017/18.

The movement in the Capital Financing Requirement is analysed as follows.

2016/17		2017/18	
£000	£000	£000	£000
	<b>266,252</b>	<b>Opening Capital Financing Requirement</b>	<b>262,842</b>
		<u>Capital Investment</u>	
8,324		Property, Plant and Equipment	9,409
404		Intangible Assets	603
2,443		Loans & Advances Treated as Capital Expenditure	1,792
83		Investment Properties	-
1,324		Revenue Expenditure Funded from Capital under Statute	1,764
	12,578	Total Capital Investment	13,568
		<u>Sources of Finance</u>	
(5,052)		Capital Receipts	(7,000)
(7,472)		Government grants and other contributions	(7,149)
-		Sums set aside from revenue:	-
-		Direct revenue contributions	(50)
(3,464)		MRP/Loans Fund Principal	(601)
	(15,988)	Total Sources of Finance	(14,800)
	<b>262,842</b>	<b>Closing Capital Financing Requirement</b>	<b>261,610</b>
	(3,410)	Movement in Year	(1,232)
		<u>Explanation of movement in year</u>	
-		Increase in underlying need to borrow (supported by government assistance)	-
2,443		Increase in underlying need to borrow (unsupported by government assistance)	1,792
		Assets acquired under finance leases	
(2,389)		Write down of long term debtor	(2,423)
-		Assets acquired under PFI/PPP contracts	-
	54	<b>Increase/(Decrease) in Capital Financing Requirement</b>	(631)
	(3,464)	Reduced by Minimum Revenue Provision	(601)
	(3,410)		(1,232)

## Note 25 Long term debtors

The Council has a number of loans exceeding one year. These include:

Car Loans to Employees and Private Mortgages - These have now been discontinued which accounts for the reducing balance.

Loan to Leisure Service Provider - As part of the current leisure contract with Sports and Leisure Management Ltd (SLM) the Council agreed to use its prudential borrowing powers to finance the capital investment programme put forward by SLM as part of its successful bid. The rationale being that the Council could access cheaper long term external finance than SLM could obtain from the banking sector. This would result in savings to the Council as these capital borrowing costs are recharged back to the Council through the regular billing process. As the assets involved, principally

leisure centres, are owned by the Council in a freehold capacity, this process is similar to the Council investing in its own buildings portfolio. The additional spend in year was a combination of an additional loan paid to SLM and an adjustment in respect of previous years due to a VAT correction.

Land at Swan's corner – was sold to a housing developer. The remaining receipt will be received in a final payment in January 2019.

FROG (Future Regeneration of Grangetown) Loan – a cash flow loan for just over £0.017 million to FROG as part of their role in the Youth Employment Initiative contract, the loan will be for a period of 2 years.

	Balance 31 March 2017 £000	Total Spend £000	Disposals/ Transfers £000	Amounts Written Off/ Repaid £000	Balance 31 March 2018 £000
Car Loans	3	-	-	(1)	2
Private Mortgages	1	-	(1)	-	-
Loan to Leisure Service Provider - SLM	1,235	(208)	-	(422)	605
Swans Corner - Bellway	3,906	39	-	-	3,945
FROG Loan	17	-	-	-	17
<b>Total</b>	<b>5,162</b>	<b>(169)</b>	<b>(1)</b>	<b>(423)</b>	<b>4,569</b>

## Note 26 Assets Held for Sale

Assets held for sale are properties that are currently marketed. It is anticipated that they will be sold within 12 months of the reporting period.

2016/17 £000		2017/18 £000
15,940	<b>Balance outstanding at start of year</b>	3,343
	<u>Assets newly classified as held for sale</u>	
1,462	- Property, Plant and Equipment	1,168
(112)	Revaluation losses	(458)
398	Revaluation gains	232
	<u>Assets declassified as held for sale:</u>	
-	- Investment Properties	(1,500)
(14,345)	Assets sold	(1,233)
<b>3,343</b>	<b>Balance outstanding at year end</b>	<b>1,552</b>

There is a decrease in the net book value of assets held for sale at the end of this financial year of £1.791 million. The decrease in year is mainly due to the transfer of Redcar Education Development Centre which is being developed as a replacement education facility.

## Note 27 Short Term Debtors

31 March 2017 £000		31 March 2018 £000
1,875	Central Government Bodies	3,891
1,339	Other Local Authorities	2,129
1,745	NHS Bodies	1,502
-	Public Corporation and Trading Funds	286
10,991	Council Tax Payers	13,315
6,902	Business Rates	6,470
3,597	Housing Benefits Overpayments	3,818
11,749	Other Entities and Individuals	7,586
<b>38,198</b>	<b>Total</b>	<b>38,997</b>
	<u>Provisions for Doubtful Debts</u>	
(441)	Directorate Contribution to Bad Debt Provision	(652)
(220)	Other Entities and Individuals	(11)
(5,123)	Council Tax Payers	(5,040)
(5,777)	Business Rates	(5,795)
(1,321)	Housing Benefits Overpayments	(1,488)
<b>25,316</b>	<b>Total debtors including provision for doubtful debt</b>	<b>26,011</b>

## Note 28 Cash and Cash Equivalents

The balance of Cash and Cash Equivalents is made up of the following elements:

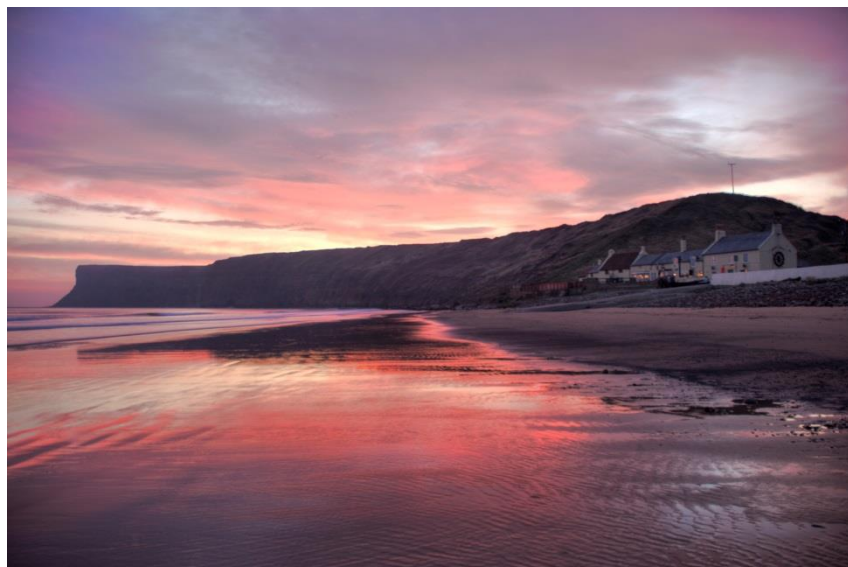
31 March 2017 £000		31 March 2018 £000
42	Cash held by the Council	37
1,271	Bank current accounts – school accounts	1,411
43	Bank current accounts – main Council	(1,618)
3,256	Short term deposits with Financial Institutions	11,475
<b>4,612</b>	<b>Total Cash and Cash Equivalents</b>	<b>11,305</b>

The negative balance on the Council's current account relates to payments which have been charged within the Council's financial system but have yet to be processed within our clearing account at the bank, as at 31 March 2018.



## Note 29 Short Term Creditors

31 March 2017 £000		31 March 2018 £000
(5,970)	Central Government Bodies	(12,083)
(2,135)	Other Local Authorities	(3,210)
(725)	NHS Bodies	(741)
-	Public Corporation and Trading Funds	-
(2,024)	Short Term Accumulating Compensated Absences	(2,150)
(10,976)	Other Entities and Individuals	(13,790)
(2,608)	Local Taxation	(2,002)
<b>(24,438)</b>	<b>Total</b>	<b>(33,976)</b>





## Note 30 Provisions

	Balance at 1 April 2017	Provisions made in 2017/18	Provisions utilised in 2017/18	Other Transfers in 2017/18	Balance at 31 March 2018	Short Term Provisions	Long Term Provisions
	£000	£000	£000	£000	£000	£000	£000
MMI Claims	(1,991)	-	178	-	(1,813)	(397)	(1,416)
Insurance Provision	(1,981)	-	686	283	(1,012)	-	(1,012)
Business Rates Appeals	(2,218)	-	267	283	(1,668)	(334)	(1,334)
GVA Invoices Swans Corner	(56)	-	28	-	(28)	(28)	-
<b>Total Provisions</b>	<b>(6,246)</b>	<b>-</b>	<b>1,158</b>	<b>566</b>	<b>(4,521)</b>	<b>(759)</b>	<b>(3,762)</b>

A provision is a monetary sum set aside in respect of a known event which may occur, and for which the timing is uncertain but the actual financial liability is known with some degree of confidence.

MMI Claims: On the 28 March 2012 the Supreme Court on the Employers' Liability Policy Trigger Litigation relating to Mesothelioma Claims ruled that the insurer who was at risk at the time of the employee's exposure to asbestos was liable to pay compensation for the employee's Mesothelioma. In 2014 the Council received a statement detailing potential claims and a claims provision was created based upon this information. This relates to activities under the Municipal Mutual Insurance (MMI) scheme of which the Council was a member. MMI is currently in administration. The administrators triggered the scheme of arrangement in February 2014 and issued initial levies to local authorities.

Insurance Provision: The Council operates a self-funding arrangement for liability, motor and property and the Insurance Fund was established in 1996 to provide for all payments that fall

within the policy excess on claims. The excess on liability (public liability and employers liability) is £5.000 million for each and every claim. The property excess of £5.000 million covers claims relating to Council property but this no longer includes schools as they have now purchased insurance in their own name. The motor excess of £5.000 million relates to own damage and third party damage. The excess of each claim is funded by the Council with additional amounts claimed covered by its insurance policies. The value of the provision relates to an estimate of the financial total of all existing claims outstanding at 31 March 2018 and a 15% estimate for IBNR (Incurred but not reported).

### Business Rates Appeals:

The level and value of appeals within particular localities is maintained by the Valuations Office Agency (VOA) and are significant in both value and volume. As there is a degree of uncertainty regarding whether appeals will be successful and the timing of any refunds to business rate payers, and the appeals relate to bills already issued, a provision has been established

within the Collection Fund for the expected cost. Although this reduces the surplus in year, it will act as protection against reductions in future years' income.

The value of the provision has been established based on discussions with the Council's own staff, the outsourced provider, Liberata, and the VOA. This is based on the value of appeals outstanding, past experience of appeals being successful, and adjusted for any significant appeals that are in progress. The total

value of the provision is £3.404 million with the 49% share in the Council's own accounts being £1.668 million.

GVA Invoices Swans Corner: Sale of land at Swans Corner completion date 12<sup>th</sup> January 2017 – payments agreed to be received in 3 tranches, with the final payment in 2018/19. GVA are acting as agents for the sale and there is one outstanding invoice to be paid around the same time as the final receipt.



## Note 31 Long Term Creditors

	Balance at 31 March 2017 £000	Income £000	Expenditure £000	Balance at 31 March 2018 £000
Section 38 / 278 Agreements	(122)	(160)	-	(282)
Section 106 Agreements	(680)	(2,094)	1,111	(1,663)
Commutated Sums	(39)	-	2	(37)
<b>Total</b>	<b>(841)</b>	<b>(2,254)</b>	<b>1,113</b>	<b>(1,982)</b>

Section 38 / 278 agreements relate to the creation of new highways upon land in the ownership of anyone other than the highway authority. It is an agreement between the land owner and the Council for the construction of new highways and the eventual adoption by the Council as a public highway. The agreement secures a bond for the cost of the works, to enable completion of the works by the Council upon default by the developer. There are currently 9 agreements in place.

Section 106 Agreements provide Councils with the power to enter into a legally binding agreement with a person with an interest in land. The agreement may restrict development or use of the land, require operations or activities to be carried out on the land or require land to be used in a particular way. There are currently 14 agreements in place.

Commutated sums are a payment made by a developer to the Council which will cover the future maintenance of an asset which will be adopted by the Council. There are currently 4 agreements in place.

## Note 32 Financial Instruments

The Council has adopted the CIPFA Code of Practice on Treasury Management. This code provides a framework of operating procedures for an authority to follow. The framework is designed to reduce the risks associated with Treasury Management activities, improve understanding of treasury and increase accountability.

### Financial Instruments: Balances

The investments and borrowing disclosed in the Balance Sheet are made up of the following categories of Financial Instruments.

	Long-term		Current	
	31 March 2018 £000	31 March 2017 £000	31 March 2018 £000	31 March 2017 £000
<b>Financial Liabilities (Principal Amounts)</b>				
Loans with PWLB	(32,239)	(34,241)	(2,003)	(3,028)
LOBO Loans	(56,600)	(56,600)	-	-
Market Loans	(48,750)	(48,750)	-	-
Local Authority Loans	(15,000)	(15,000)	(5,000)	-
<b>Accrued Interest</b>				
Loans with PWLB	-	-	(417)	(433)
LOBO Loans	-	-	(752)	(754)
Market Loans	-	-	(800)	(799)
Local Authority Loans	-	-	(205)	(203)
	(152,589)	(154,591)	(9,177)	(5,217)
Current Financial Liability (Overdraft)	-	-	(1,618)	-
<b>Financial Liabilities at Amortised Cost</b>	<b>(152,589)</b>	<b>(154,591)</b>	<b>(10,795)</b>	<b>(5,217)</b>
<b>PFI and Finance Lease Liabilities</b>				
<b>PFI</b>				
Schools	(37,484)	(38,648)	(1,164)	(1,202)
Offices	(4,402)	(4,803)	(401)	(377)
Street Lighting	(15,633)	(16,335)	(702)	(648)
	(57,519)	(59,786)	(2,267)	(2,227)
Finance leases	-	-	-	(14)
Creditors	(1,982)	(841)	(19,293)	(12,404)
<b>Other Liabilities</b>	<b>(59,501)</b>	<b>(60,627)</b>	<b>(21,560)</b>	<b>(14,644)</b>
<b>Total Financial Liabilities</b>	<b>(212,090)</b>	<b>(215,218)</b>	<b>(32,355)</b>	<b>(19,862)</b>

	Long-term		Current	
	31 March 2018	31 March 2017	31 March 2018	31 March 2017
	£000	£000	£000	£000
<b>Loans and Receivables (Principal Amounts)</b>				
Principal at Amortised (Over 90 Days)	-	-	2,000	2,500
Accrued interest	-	-	11	8
Impaired investments	-	-	20	46
<b>Available-For-Sale Investments</b>				
Principal at Amortised (Over 90 Days)	312	312	-	-
<b>Total investments</b>	<b>312</b>	<b>312</b>	<b>2,031</b>	<b>2,554</b>
<b>Loans and Receivables (Principal Amounts)</b>				
Investments (90 Days and under)	-	-	11,470	3,254
Accrued interest	-	-	5	2
<b>Available-For-Sale Investments</b>				
Current Financial Assets	-	-	1,448	1,356
<b>Total Cash &amp; Cash Equivalents (Excludes overdraft shown above)</b>	<b>-</b>	<b>-</b>	<b>12,923</b>	<b>4,612</b>
<b>Debtors</b>	<b>4,569</b>	<b>5,162</b>	<b>10,151</b>	<b>14,098</b>
<b>Total Financial Assets</b>	<b>4,881</b>	<b>5,474</b>	<b>25,105</b>	<b>21,264</b>



## Financial Instruments: Gains and Losses

The gains and losses recognised in the Comprehensive Income and Expenditure Statement in relation to Financial Instruments are made up as follows:

2017/18	Financial Liabilities		Financial Assets		Total £000
	Liabilities measured at amortised cost		Loans and receivables	Available-for-sale Assets	
	£000		£000	£000	
Interest expense	15,410		-	-	15,410
Impairment losses/(gains)	-		-	-	-
<b>Total Expense in Surplus/Deficit on the provision of services</b>	<b>15,410</b>		<b>-</b>	<b>-</b>	<b>15,410</b>
Interest income *	-		(212)	-	(212)
Gains on derecognition	-		-	-	-
<b>Total Income in Surplus/Deficit on the provision of services</b>	<b>-</b>		<b>(212)</b>	<b>-</b>	<b>(212)</b>
<b>Net (gain)/loss for the year</b>	<b>15,410</b>		<b>(212)</b>	<b>-</b>	<b>15,198</b>

\* The interest earned from treasury management activities was £0.057 million. The other income is in respect of activities which have earned interest.

2016/17	Financial Liabilities		Financial Assets		Total £000
	Liabilities measured at amortised cost		Loans and receivables	Available-for-sale Assets	
	£000		£000	£000	
Interest expense	15,610		-	-	15,610
Impairment losses/(gains)	-		(35)	-	(35)
<b>Total Expense in Surplus/Deficit on the provision of services</b>	<b>15,610</b>		<b>(35)</b>	<b>-</b>	<b>15,575</b>
Interest income	-		(172)	-	(172)
Gains on derecognition	-		-	-	-
<b>Total Income in Surplus/Deficit on the provision of services</b>	<b>-</b>		<b>(172)</b>	<b>-</b>	<b>(172)</b>
<b>Net (gain)/loss for the year</b>	<b>15,610</b>		<b>(207)</b>	<b>-</b>	<b>15,403</b>

## **Financial Instruments: Fair Value of Assets and Liabilities**

Financial liabilities and financial assets, represented by loans and receivables, are carried in the Balance Sheet at amortised cost. Their fair values have been estimated by calculating the net present value of the remaining contractual cashflows at 31 March 2018.

Arlingclose were appointed as the Council's treasury advisor in September 2013. The fair value calculations for both the 31 March 2017 and the 31 March 2018 have been calculated using their recommended models, which are based on the methods described below:

- Loans borrowed by the Council have been valued by discounting the contractual cash flows over the whole life of the instrument at the appropriate market rate for local authority loans.
- The fair values of long-term "Lender Option Borrower Option" (LOBO) loans have been increased by the value of the embedded options. Lender's option to propose an increase to the interest rate has been valued according to a proprietary model for Bermudan cancellable swaps. Borrower's contingent option to accept the increased rate or repay the loan has been valued at zero, on the assumption that lenders will only exercise their options when market rates have risen above the contractual loan rate.
- The fair values of other long-term loans and investments have been discounted at the market rates for similar instruments with similar remaining terms to maturity on 31 March 2018.

- The fair values of finance lease assets and liabilities and of PFI scheme liabilities have been calculated by discounting the contractual cash flows (excluding service charge elements) at the appropriate AA corporate bond yield.
- No early repayment or impairment is recognised. However the Council has recognised an impairment relating to the Icelandic bank investments. See detailed note on the Impairment of Financial Assets.
- The fair value of short-term instruments, including trade payables and receivables, is assumed to approximate to the carrying amount.

Fair values are shown in the table below, split by their level in the fair value hierarchy:

- Level 1 - fair value is only derived from quoted prices in active markets for identical assets or liabilities, e.g. bond prices
- Level 2 - fair value is calculated from inputs other than quoted prices that are observable for the asset or liability, e.g. interest rates or yields for similar instruments
- Level 3 - fair value is only determined using unobservable inputs, e.g. non-market data such as cash flow forecast or estimated credit worthiness

31 March 2017			Fair Value Level	31 March 2018	
Balance Sheet £000	Fair Value £000			Balance Sheet £000	Fair Value £000
<u>Financial liabilities held at amortised cost:</u>					
(37,702)	(46,729)	Long-term loans from PWLB	2	(34,659)	(41,987)
(57,354)	(130,192)	Long-term LOBO	2	(57,352)	(123,950)
(64,753)	(142,145)	Other Long Term loans	2	(69,755)	(142,121)
(62,027)	(150,190)	Lease payables and PFI liabilities	3	(59,786)	(138,420)
<b>(221,836)</b>	<b>(469,256)</b>	<b>Total</b>		<b>(221,552)</b>	<b>(446,478)</b>
(13,245)		Liabilities for which fair value is not disclosed*		(22,893)	
<b>(235,081)</b>		<b>Total financial liabilities</b>		<b>(244,445)</b>	
(12,404)		Short-term creditors		(19,293)	
(5,218)		Short-term borrowing		(9,177)	
-		Cash and cash equivalents		(1,618)	
(841)		Long-term creditors		(1,982)	
(154,591)		Long-term borrowing		(152,589)	
(62,027)		Other long- term liabilities		(59,786)	
<b>(235,081)</b>		<b>Total financial liabilities</b>		<b>(244,445)</b>	

\* The fair value of short-term financial liabilities including trade payables is assumed to be approximate to the carrying amount.

The fair value of financial liabilities held at amortised cost is higher than their balance sheet carrying amount because the Council's portfolio of loans includes a number of loans where the interest rate payable is higher than the current rates available for similar loans as at the balance sheet date.



31 March 2017			Fair Value Level	31 March 2018	
Balance Sheet £000	Fair Value £000			Balance Sheet £000	Fair Value £000
<u>Financial assets held at fair value:</u>					
312	312	Shares in listed companies	1	312	312
954	954	Money Market Funds	1	5,102	5,121
<u>Financial assets held at amortised cost:</u>					
2,554	2,550	Loans and receivables over 90 days	2	2,031	2,034
2,300	2,300	Loans and receivables under 90 days	2	6,372	6,391
-	-	Treasury Bills	2	-	-
<b>6,120</b>	<b>6,116</b>	<b>Total</b>		<b>13,817</b>	<b>13,858</b>
20,617		Assets for which fair value is not disclosed*		16,169	
<b>26,737</b>		<b>Total financial assets</b>		<b>29,986</b>	
<u>Recorded on balance sheet as:</u>					
4,611		Cash and cash equivalents		12,923	
2,554		Short-term investments		2,031	
312		Long-term investments		312	
14,098		Short-term debtors		10,151	
5,162		Long-term debtors		4,569	
<b>26,737</b>		<b>Total financial assets</b>		<b>29,986</b>	

\* The fair value of short-term financial assets, including trade payables is assumed to be approximate to the carrying amount.

## **Financial Instruments: Risks**

The Council has adopted the CIPFA Code of Practice on Treasury Management (and subsequent amendments) and complies with the Prudential Code for Capital Finance in Local Authorities.

As part of the adoption of the Treasury Management Code, the Council approves a Treasury Management Strategy before the commencement of each financial year. The strategy sets out the parameters for the management of risks associated with Financial Instruments. The Council also produces Treasury Management Practices specifying the practical arrangements to be followed to manage these risks.

The Treasury Management Strategy includes an Annual Investment Strategy in compliance with the Ministry for Housing, Communities and Local Government Guidance on Local Government Investments. This guidance emphasises that priority is to be given to security and liquidity, rather than yield. The Council's Treasury Management Strategy and its Treasury Management Practices are based on seeking the highest rate of return consistent with the proper levels of security and liquidity.

The main risks covered are:

- (a) Credit risk - the possibility that the counterparty to a financial instrument will fail to meet its contractual obligations, causing a monetary loss to the Council.
- (b) Liquidity risk - the possibility that the Council might not have the cash available to make contracted payments on time.
- (c) Market risk - the possibility that an unplanned financial loss will materialise because of changes in market variables such as interest rates on equity prices.

### (a) Credit Risk - Investments

The Council manages credit risk by ensuring that investments are only placed with organisations of a high credit quality, as set out in the Annual Treasury Management Strategy. These include commercial entities with a minimum long-term credit rating of A- (this excludes the Council's clearing bank which does not currently meet the minimal credit quality and is therefore restricted to overnight investments only), the UK Government, other local authorities, and organisations without credit ratings upon which the Council has received independent investment advice.

The Council uses the credit worthiness service provided by Arlingclose, the Council's Treasury Management Advisors. This service uses a sophisticated modelling approach with credit ratings from all three major rating agencies, Fitch, Moodys and Standard and Poors, forming the core element of any given rating.

However, the Council does not rely solely on the current credit ratings of counterparties but also uses the following as overlays:

- credit watches and credit outlooks from credit rating agencies
- Credit Default Swap spreads to give early warning of likely changes in credit ratings
- sovereign ratings to select counterparties from only the most creditworthy countries.

The full Investment Strategy for 2017/18 was approved by Full Council on 23 February 2017 and is available on the Council's website. The Investment Strategy for 2018/19 was approved by Full Council on 9 March 2018 and it became operational

immediately. It is therefore the 2018/19 strategy that drives the investment decisions from 31 March 2018.

In 2008/09, the Council suffered from a default on £6.000 million of investments with Icelandic banks based in the UK. Full details of the impairment of these investments, including the expected recoverable amount, impact on the authority and accounting treatment are included in the notes on Financial Instruments – Impairment of Investments.

The Council sets an investment limit for individual counterparties and a total limit per category of investment. The only exception to this is for money deposited with the UK Government. No more than £25.000 million in total can be invested for periods longer than one year.

The Council's maximum exposure to credit risk in relation to its investments in banks and building societies of £13.470 million cannot be assessed generally as the risk of any institution failing to make interest payments or repay the principal sum will be specific to each individual institution. Recent experience has shown that it is rare for such entities to be unable to meet their commitments. A risk of irrecoverability applies to all of the Council's deposits, but there was no evidence at the 31 March 2018 that this was likely to crystallise.

The table below summarises the credit risk exposures of the Council's investment by credit rating.

<b><u>Deposits with banks and financial institutions (not including accrued interest)</u></b>	<b>Amount at 31 March 2017 £000</b>	<b>Amount at 31 March 2018 £000</b>
AAA rated counterparties - The rated institution has an exceptional degree of creditworthiness	954	5,100
AA+ rated counterparties - Very low expectation of credit risk	-	-
AA rated counterparties - Very low expectation of credit risk	-	-
AA- rated counterparties - Very low expectation of credit risk	300	2,450
A+ rated counterparties – Low expectation of credit risk	-	-
A rated counterparties - Low expectation of credit risk	4,500	5,650
A- rated counterparties - Low expectation of credit risk	-	-
BBB rated counterparties – Adequate capacity to meet financial commitments	388	270
<b>Total</b>	<b>6,142</b>	<b>13,470</b>

The anticipated recoverable balance on Icelandic Bank investments has been excluded from the table above.

(a) Credit Risk - Receivables

The Council does not generally allow credit for customers, although £3.978 million of the £4.894 million debtors invoices balance is past its due date for payment. The overdue amount can be analysed by age as follows:

	31/03/2017	31/03/2018
	£000	£000
Less than one month	1,429	916
One to three months	828	616
Three to six months	960	929
Six months to one year	591	585
More than one year	1,552	1,848
<b>Total</b>	<b>5,360</b>	<b>4,894</b>

As the Council maintains a bad debt provision for debts based on age of debt and dispute code, no further assessment of the fair value has therefore been made. The amounts are carried on the Balance Sheet at their amounts outstanding and no amounts have been included in the table above for the Council's exposure to default. The £4.894 million above relates to invoiced debt only and is an element of the debtor total in Note 27.



(b) Liquidity Risk

The Council has ready access to borrowings at favourable rates from the Public Works Loan Board (PWLB) and other local authorities, and at higher rates, from banks and building societies.

The Council is also required to produce a balanced budget through the Local Government Finance Act 1992, which ensures sufficient monies are raised to cover annual expenditure. There is therefore no significant risk that the Council will be unable to raise finance to

meet its commitments under financial instruments. There is the risk that the Council will be bound to replenish a significant proportion of its borrowings at a time of unfavourable interest rates. However, this risk has been mitigated through the management of the maturity structure of its borrowings.

The maturity analysis of financial liabilities (excluding PFI/Leases) is as follows, with the maximum and minimum limits for fixed interest rates maturing in each period (approved by Council in the Treasury Management Strategy):

Period	Approved Maximum Limits	Actual 31 March 2018 £000	%	Actual 31 March 2017 £000	%
Less than 1 year	10%	(7,003)	5%	(3,027)	2%
Between 1 and 2 years	20%	(3)	0%	(2,003)	1%
Between 2 and 5 years	80%	(7,965)	5%	(7,968)	5%
Between 5 and 10 years	90%	(15,606)	10%	(10,606)	7%
More than 10 years	100%	(72,685)	45%	(77,684)	49%
Uncertain date *		(56,600)	35%	(56,600)	36%
<b>Total</b>		<b>(159,862)</b>	<b>100%</b>	<b>(157,888)</b>	<b>100%</b>

\* The Council has £56.600 million of “Lender option, borrower option” (LOBO) loans where the lender has the option to propose an increase in the rate payable; the Council will then have the option to accept the new rate or repay the loan without penalty. Due to the current low interest rates, in the unlikely event that the lender exercises its option, the Council is likely to repay these loans. The maturity date is therefore uncertain.

Creditors are paid in accordance with supplier terms which, for liquidity risk purposes to the Council, are less than one year and are

not shown in the table above. The Council utilises “call accounts” that provide sufficient liquidity to meet its short term creditor and cash payment commitments. Further analysis of creditors can be found in Note 29.

All investments held with banks and financial institutions are due to mature within one year.

c) Market Risk

(i) Interest Rate Risk

The Council is exposed to risk in terms of its exposure to interest rate movements on its borrowings and investments. Movements in interest rates have a complex impact on the Council. For instance, a rise in interest rates would have the following effect:

- Borrowings at variable rates - the interest expense will rise;
- Borrowings at fixed rates - the fair value of the borrowing will fall (no impact on revenue balances);
- Investments at variable rates - the interest income credited will rise; and
- Investments at fixed rates - the fair value of the assets will fall (no impact on revenue balances).

Investments classed as “loans and receivable” and loans borrowed are not carried at fair value, so changes in their fair value will have no impact on the Comprehensive Income and Expenditure Statement. However, changes in interest payable and receivable on variable rate borrowings and investments will be posted to the Surplus or Deficit on the Provision of Services. Movements in the fair value of fixed rate investments classed as “available for sale” will be reflected in Other Comprehensive Income and Expenditure.

The Annual Treasury Management Strategy aims to mitigate these risks by setting upper limits on its net exposure to fixed and variable interest rates. At 31 March 2018, 100% of the net principal borrowed was exposed to fixed rates.

If all interest rates had been 1% higher (with all other variables held constant) the financial effect would be:

	£000
Increase in interest payable on variable rate borrowings	-
Increase in interest receivable on variable rate investments	(122)
<b>Impact on Surplus or Deficit on the Provision of Services</b>	<b>(122)</b>
<hr/>	
Decrease in fair value of available for sale financial assets	(6)
<b>Impact on Comprehensive Income and Expenditure Statement</b>	<b>(6)</b>
Decrease in fair value of fixed rate investment assets	(127)
Decrease in fair value of fixed rate borrowings	1,579
<b>No impact on Comprehensive Income and Expenditure Statement</b>	<b>1,452</b>

The approximate impact of a 1% fall in interest rates would be as above but with the movement being reversed.

The investments with Icelandic Banks are currently part of an ongoing administration process. They are not included in this calculation.

(ii) Price Risk

The Council does not invest in equity shares but does have shareholdings in Durham Tees Valley Airport Limited and SITA Tees Valley Limited. These shares are all classified as Available-for-Sale, meaning that all movements in price will impact on gains and losses recognised in the Available for Sale Reserve.

(iii) Foreign Currency Risk

The Council has no financial assets or liabilities denominated in foreign currencies and therefore has no exposure to loss arising from movements in exchange rates.

## **Financial Instruments: Impairment of Investments**

Early in October 2008, the Icelandic banks Landsbanki, Kaupthing and Glitnir collapsed and the UK subsidiaries of the banks, Heritable and Kaupthing Singer and Friedlander went into administration. The Council had £6.000 million deposited across two of these institutions, with varying maturity dates and interest rates as follows:

<b><u>Bank</u></b>	<b>Date Invested</b>	<b>Maturity Date</b>	<b>Amount Invested</b>	<b>Interest Rate</b>	<b>Interest</b>	<b>Total Value of Investment</b>	<b>Total Value of Claim 07/10/2008</b>
			<b>£000</b>	<b>%</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>
<b>Kaupthing Singer and Friedlander</b>	22/5/2008	21/5/2009	2,000	6.15	106	2,106	<b>2,047</b>
<b>Heritable</b>	1/10/2008	13/2/2009	4,000	6.37	126	4,126	<b>4,004</b>
<b>Total</b>			<b>6,000</b>		<b>232</b>	<b>6,232</b>	<b>6,051</b>

The amount reclaimed covers principal and interest accrued up to 7 October 2008.

All monies within these institutions are currently subject to the respective administration and receivership processes. The amounts and timing of payments to depositors such as the Council will be determined by the administrators / receivers.

The commentary and tables below outline the prudent accounting treatment of these investments by the Council.

### **Kaupthing Singer and Friedlander Ltd**

Kaupthing Singer and Friedlander Ltd is a UK registered bank under English law. The company was placed in administration on 8 October 2008, and original estimates suggested that 50% recovery would be made.

Investments included in the Balance Sheet include the following that have been impaired because of the financial difficulties being experienced by Icelandic banks.

To date, the Council has recovered £1.751 million representing 85% of the amount claimed. According to the latest administrator's reports, the Council expects to recover between 86.25% - 87.00% of the claim. Future dividends will be paid subject to consultation with the creditors committee, and when the level of distributable funds make it cost effective to do so.

### **Heritable Bank**

Heritable Bank is a UK registered bank under Scottish law. The company was placed in administration on 7 October 2008. At this time, the total amount to be received was estimated by the administrators, Ernst and Young, to be between 70-80%.

To date, the Council has recovered £3.924 million, 98% of the amount claimed. The latest report states that the administrators do not intend to make any further distributions to unsecured creditors until the conclusion of the Landsbanki claim is known.

## Accounting for Icelandic Investments – 2017/18

<u>Bank</u>	Total Value of Investment £000	Carrying Amount £000	Received to date £000	Interest £000	Impairment £000
<b>Kaupthing Singer and Friedlander</b>	2,106	20	1,751	-	<b>(335)</b>
<b>Heritable</b>	4,126	-	3,924	-	<b>(202)</b>
<b>Total</b>	<b>6,232</b>	<b>20</b>	<b>5,675</b>	<b>-</b>	<b>(537)</b>

<b>Predicted total recoverable</b>	<b>(a) + (b)</b>	<b>5,695</b>
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Due to the amounts received to date (£5.675 million) and revised assumptions on the discounted future cash flows relating to these investments (the carrying amount), the Council anticipates recovering £5.695 million from these investments. The impairments charged to the Income and Expenditure Account in previous years are as follows.

<b>Financial Year</b>	<b>£000</b>
2008/09	1,232
2010/11	22
2011/12	(205)
2012/13	(53)
2013/14	(264)
2015/16	(160)
2016/17	(35)
2017/18	-
<b>Total</b>	<b>537</b>

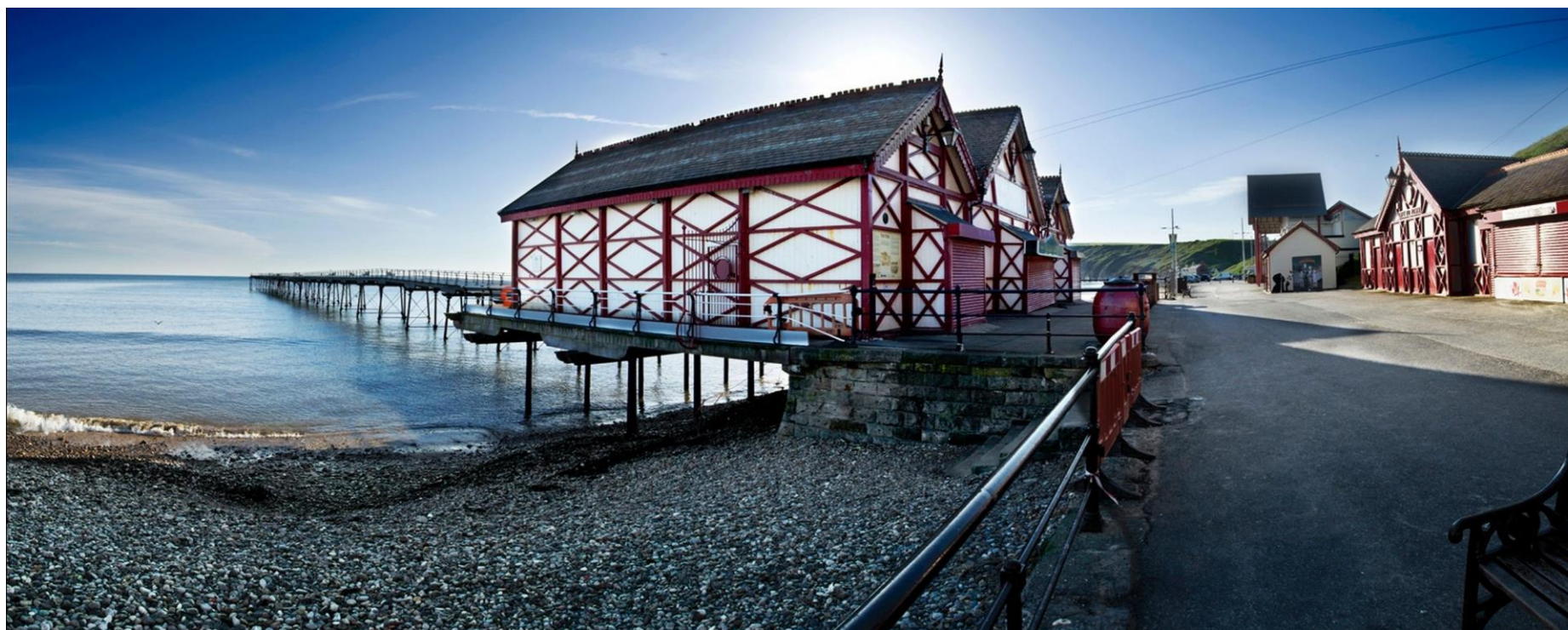




## Note 33 Other Long Term Liabilities

The balance of other long term liabilities is made up of the following elements:

31 March 2017 £000		31 March 2018 £000
(152,440)	Pension Scheme (Note 37)	(163,322)
(59,786)	PFI (Note 23)	(57,520)
<b>(212,226)</b>	<b>Total</b>	<b>(220,842)</b>



## Note 34 Grant Income, Contributions and Donations

The Council credited the following grants, contributions and donations to the Comprehensive Income and Expenditure Statement in 2017/18:

2016/17 £000		2017/18 £000
<b>Credited to Services</b>		
(57)	Department for Works & Pensions	(128)
(687)	Council Tax and Business Rates Administration	(636)
(58,474)	Housing Benefits Subsidy and Admin Grant	(56,455)
(1,970)	Ministry for Housing, Communities & Local Government	(7,412)
(103)	Department of Health	(179)
(12,126)	Public Health Grant	(11,827)
(65,523)	Dedicated Schools Grant	(60,654)
(2,115)	Department for Education	(2,458)
(5,003)	Pupil Premium Grant	(4,561)
(1,927)	Skills Funding Agency	(1,882)
-	Department for Environment, Food and Rural Affairs	(64)
(273)	Department for Transport	(145)
(341)	Home Office	(641)
(1,865)	Diocese Contributions	(1,871)
(11,689)	Health Authorities	(13,617)
(81)	Police Authorities	(91)
(2,617)	Other Local Authorities	(1,001)
(1,207)	Other Grants and Contributions	(1,911)
(215)	Donations	(177)
<b>(166,273)</b>	<b>Total</b>	<b>(165,710)</b>
<b>(140,859)</b>	<b>Credited to Taxation and Non-Specific Grant Income (See Note 11)</b>	<b>(124,959)</b>

The Council has a number of grants, contributions and donations that have yet to be recognised as income as they have conditions attached to them that will require the monies or property to be returned to the giver. These are treated as income in advance in the Council's balance sheet. The totals at the year end are as follows:

<b>31 March 2017</b>		<b>31 March 2018</b>
<b>£000</b>		<b>£000</b>
<b>Revenue Receipts in Advance</b>		
(440)	Department for Education	(395)
(1,082)	Ministry for Housing, Communities & Local Government	(299)
(107)	Department of Health	-
-	Department for Works & Pensions	(15)
(20)	Police Authority	-
(153)	Education Funding Agency	-
(163)	Skills Funding Agency	-
-	Education & Skills Funding Agency	(482)
(15)	Other Local Authorities	(21)
(192)	Other Contributions	(216)
<b>(2,172)</b>	<b>Total</b>	<b>(1,428)</b>

31 March 2017 £000		31 March 2018 £000
	<b>Capital Receipts in Advance</b>	
(189)	Devolved Formula Capital Grant	(206)
(4)	Early Years Two Year Old Offer	(4)
(11)	Town Centre Improvement	(6)
(825)	Kirkleatham Academy & Walled Garden	(630)
(32)	River Tees Rediscovered	(47)
-	Skinningrove Coast Protection	(58)
(200)	Living Sober	(200)
(34)	South Bank Wharf	-
-	30 Hours Child Care Delivery Support	(10)
-	Cleveland Ironstone Mining Museum	(245)
-	National Productivity Inv Fund (A174/A66)	(8)
-	Pothole Grant	(305)
<b>(1,295)</b>	<b>Total</b>	<b>(1,719)</b>
<b>(310,599)</b>	<b>Total Grants, Contributions and Donations Credited to the Comprehensive Income and Expenditure Statement</b>	<b>(293,816)</b>

## Note 35 Unusable Reserves

31 March 2017 £000		31 March 2018 £000
<b>CAPITAL RESERVES</b>		
(30,952)	Revaluation Reserve	(31,906)
(312)	Available for Sale Financial Instruments Reserve	(312)
(1,649)	Capital Adjustment Account	(847)
3,714	Financial Instruments Adjustment Account	3,478
(7,891)	Deferred Capital Receipts	(3,907)
<b>REVENUE RESERVES</b>		
152,440	Pensions Reserve	163,322
(1,352)	Collection Fund Adjustment Account	(23)
2,024	Accumulating Compensated Absences Adjustment Account	2,150
<b>116,022</b>	<b>Total Unusable Reserves</b>	<b>131,955</b>

## Revaluation Reserve

The Revaluation Reserve contains the gains made by the Council arising from increases in the value of its Property, Plant and Equipment and Intangible Assets. The balance is reduced when assets with accumulated gains are:

- Revalued downwards or impaired and the gains are lost
- Used in the provision of services and the gains are consumed through depreciation, or
- Disposed of and the gains are realised.

The Reserve contains only revaluation gains accumulated since 1 April 2007, the date that the Reserve was created, accumulated gains arising before that date are consolidated into the balance on the Capital Adjustment Account (CAA).

2016/17 £000		2017/18 £000
(41,368)	<b>Balance at 1 April</b>	(30,952)
	Opening balance adjustment written off to CAA	
(1,552)	Upward revaluation of assets and impairment	(3,221)
496	Downward revaluation of assets and impairment losses not charged to the Surplus/Deficit on the Provision of Services	879
(1,056)	(Surplus)/Deficit on revaluation of non-current assets not posted to the Surplus/Deficit on the Provision of Services	(2,342)
779	Difference between fair value depreciation and historic cost depreciation	702
10,693	Accumulated gains on assets sold or scrapped	686
-	Non-current assets direct to Capital Adjustment Account	-
11,472	Amounts written off to the Capital Adjustment Account	1,388
<b>(30,952)</b>	<b>Balance at 31 March</b>	<b>(31,906)</b>

### Available for Sale Financial Instruments Reserve

The Available for Sale Financial Instruments Reserve contains the gains made by the Council arising from increases in the value of its investments that have quoted market prices or otherwise do not have fixed or determinable payments. The balance is reduced when investments with accumulated gains are:

- Revalued downwards or impaired and the gains are lost.
- Disposed of and the gains are realised.

2016/17 £000		2017/18 £000
(312)	<b>Balance at 1 April</b>	(312)
-	Upward revaluation of investments	-
-	Downward revaluation of investments not charged to the Surplus/Deficit on the Provision of Services	-
-	Accumulated gains on assets sold and maturing assets written out of the Comprehensive Income and Expenditure Statement as part of Other Investment Income	-
(312)	<b>Balance at 31 March</b>	(312)

### Capital Adjustment Account

The Capital Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for the consumption of non-current assets and for financing the acquisition, construction or enhancement of those assets under statutory provisions. The Account is debited with the cost of acquisition, construction or enhancement as depreciation, impairment losses and amortisations are charged to the Comprehensive Income and Expenditure Statement (with reconciling postings from the Revaluation Reserve to convert fair value figures to a historical cost basis). The Account is credited with the amounts set aside by the Council as finance for the costs of acquisition, construction and enhancement.

The Account contains accumulated gains and losses on Investment Properties and gains recognised on donated assets that have yet to be consumed by the Council.

The Account also contains revaluation gains accumulated on Property, Plant and Equipment before 1 April 2007, the date that the Revaluation Reserve was created to hold such gains.

Note 6 provides details of the source of transactions posted to the account, apart from those involving the Revaluation Reserve.

2016/17 £000		2017/18 £000
(4,620)	<b>Balance at 1 April</b>	(1,649)
<u>Reversal of items relating to capital expenditure debited or credited to the Comprehensive Income and Expenditure Statement (CIES)</u>		
12,097	Charges for depreciation and impairment of non-current assets	11,650
1,720	Revaluation losses on Property, Plant and Equipment, Investment Properties and Assets Held For Sale	1,545
995	Amortisation of intangible assets	857
1,324	Revenue expenditure funded from capital under statute	1,763
17,637	Amounts of non-current assets written off on disposal or sale as part of the gain/loss on disposal to the CIES	1,753
<b>33,773</b>	<b>Net amount written out of the cost of non-current assets consumed in the year</b>	<b>17,568</b>
<u>Capital financing applied in the year</u>		
(5,052)	Use of the Capital Receipts Reserve to finance new capital expenditure	(7,000)
-	Capital Financing Reserve	-
-	Direct Revenue Financing	(50)
2,388	Write down long term debtor/capital receipt deferred	2,424
(7,472)	Capital grants and contributions credited to the CIES that have been applied to capital financing	(7,149)
-	Application of grants to capital financing from the Capital Grants Unapplied Account	-
(17,180)	Donated Assets	(4,398)
(3,464)	Statutory provision for the financing of capital investment charged against the General Fund in year (MRP)	(601)
(22)	Disposal expenses	8
<b>(30,802)</b>	<b>Total Capital Financing</b>	<b>(16,766)</b>
<b>(1,649)</b>	<b>Balance at 31 March</b>	<b>(847)</b>



### Financial Instruments Adjustment Account

The Financial Instruments Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for income and expenses relating to certain financial instruments and for bearing losses or benefiting from gains per statutory provisions.

The Council uses the account to manage premiums paid on the early redemption of debt. Premiums are debited to the

Comprehensive Income and Expenditure Statement when they are incurred. The Council then uses a statutory override to reverse this entry through the Movement in Reserves Statement. The cost of the transaction is then posted back to the General Fund Balance over the life of the replacement borrowing taken. This spreads the burden on council tax.

2016/17 £000		2017/18 £000
3,961	<b>Debt - Balance as at 1 April</b>	3,714
(247)	Proportion of premiums incurred in the previous financial years to be charged against the General Fund Balance in accordance with Statutory requirements	(236)
<b>3,714</b>	<b>Total Debt</b>	<b>3,478</b>



### Deferred Capital Receipts

The Deferred Capital Receipts Reserve holds the gains recognised on the disposal of non-current assets for which cash settlement has yet to take place. Under statutory arrangement, the Council does not treat these gains as usable for financing new capital expenditure until they are backed by cash receipts. When the deferred cash settlement eventually takes place, amounts are transferred to the Capital Receipts Reserve.

2016/17 £000		2017/18 £000
(2)	<b>Balance at 1 April</b>	<b>(7,891)</b>
(7,890)	Transfer of deferred sale proceeds credited as part of the gain/loss on disposal to the CIES	3,984
1	Transfer to the Capital Receipts Reserve upon receipt of cash	-
<b>(7,891)</b>	<b>Balance at 31 March</b>	<b>(3,907)</b>

### Pensions Reserve

The Pensions Reserve absorbs the timing differences arising from the different arrangements for accounting for post-employment benefits and for funding benefits in accordance with statutory provisions. The Council accounts for post-employment benefits in the Comprehensive Income and Expenditure Statement as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs.

2016/17 £000		2017/18 £000
<b>172,521</b>	<b>Balance at 1 April</b>	<b>152,440</b>
66,675	Actuarial gains/(losses) on pensions assets and liabilities	3,890
(76,593)	Reversal of items relating to retirement benefits debited/ credited to the Surplus/Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement	16,251
(10,163)	Employer's pensions contributions and direct payments to pensioners	(9,259)
<b>152,440</b>	<b>Balance at 31 March</b>	<b>163,322</b>

However, statutory arrangements require benefits earned to be financed as the Council makes employer's contributions to pension funds or eventually pays any pensions for which it is directly responsible. The debit balance on the Pensions Reserve therefore shows a substantial shortfall in the benefits earned by past and current employees and the resources the Council has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.

Collection Fund Adjustment Account

The Collection Fund Adjustment Account manages the differences arising from the recognition of council tax and non-domestic rated income in the Comprehensive Income and Expenditure Statement as it falls due from council tax payers and business rate payers, compared with the statutory arrangements for paying across amounts to precepting bodies.

2016/17 £000		2017/18 £000
<b>3,550</b>	<b>Balance at 1 April</b>	<b>(1,352)</b>
(4,902)	Amount by which council tax and non-domestic rates income credited to the Comprehensive Income and Expenditure Statement is different from council tax and non-domestic rates income calculated for the year in accordance with statutory requirements	1,329
<b>(1,352)</b>	<b>Balance at 31 March</b>	<b>(23)</b>

Accumulating Compensated Absences Adjustment Account

The Accumulating Compensated Absences Adjustment Account absorbs the differences that would otherwise arise on the General Fund Balance from accruing for compensated absences earned but not taken in the year e.g. annual leave entitlement carried forward at 31 March. Statutory arrangements require that the impact on the General Fund Balance is neutralised by transfers to or from the Account.

2016/17 £000		2017/18 £000
<b>(1,848)</b>	<b>Balance at 1 April</b>	<b>(2,024)</b>
1,848	Settlement or cancellation of accrual made at the end of the preceding year	2,024
(2,024)	Amounts accrued at the end of the current year	(2,150)
-	Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	-
<b>(2,024)</b>	<b>Balance at 31 March</b>	<b>(2,150)</b>

## Note 36 Pensions Schemes Accounted for as Defined Contribution Schemes

### Teachers

The Council employs teachers and former NHS staff who are members of the Teachers and NHS pension schemes.

The schemes provide these employees with specified benefits upon their retirement and the Council contributes towards the costs by making contributions, based on a percentage of members' pensionable costs.

The arrangements for these schemes mean that the Council is not able to identify its share of the underlying financial position and performance of the scheme with sufficient reliability for accounting purposes. For the purposes of the Statement of Accounts, it is therefore accounted for on the same basis as a defined contribution scheme.

In 2017/18, the Council paid £3.692 million to Teachers' Pensions Agency in respect of teachers' retirement benefits, representing 16.42% of pensionable pay. The figures for 2016/17 were £4.130 million and 16.41%.

The contributions the Council made to NHS Pensions was £0.222 million, representing 14.30% of pensionable pay. The figures for 2016/17 were £0.298 million and 14.40%.

The Council is responsible for the costs of any additional benefits awarded upon early retirement outside of the terms of the teachers' and NHS schemes. These costs are accounted for on a defined benefit basis and detailed in Note 37.



## Note 37 Defined Benefit Pension Schemes

The disclosures below relate to the funded and unfunded liabilities within the Teesside Pension Fund which is part of the Local Government Pension Scheme.

### **The Council participates in the following post-employment scheme:**

The Local Government Pension Scheme (LGPS), administered locally by Middlesbrough Borough Council, is a funded defined benefit plan with benefits earned up to 31 March 2014 being linked to final salary. Benefits earned after 31 March 2014 are based on a Career Average Revalued Earnings Scheme. Details of the benefits earned over the period covered by this disclosure are set out in 'The Local Government Pension Scheme Regulations 2013' and 'The Local Government Pension Scheme (Transitional Provisions, Savings and Amendment) Regulations 2014'.

The unfunded pension arrangements relate to termination benefits made on a discretionary basis upon early retirement in respect of members of the Local Government Pension Scheme under the Local Government (Early Termination of Employment) (Discretionary Compensation) Regulations.

The funded nature of the LGPS requires participating employers and its employees to pay contributions into the Fund, calculated at a level intended to balance the pension liabilities with investment assets. Information on the framework for calculating contributions to be paid is set out in LGPS Regulations 2013 and the Fund's Funding Strategy Statement. The last actuarial valuation was at 31 March 2016 and the contributions to be paid until 31 March 2019 resulting from the valuation are set out in the Fund's Rates and Adjustment Certificate.

### **Transactions Relating to Post-Employment Benefits**

The Council recognises the cost of retirement benefits in the reported cost of services when they are earned by employees, rather than when the benefits are eventually paid as pensions. However, the charge the Council is required to make against council tax is based on the cash payable in the year, so the real cost of post-employment/retirement benefits is reversed out of the General Fund via the Movement in Reserves Statement. The following transactions have been made in the Comprehensive Income and Expenditure Statement and the General Fund Balance via the Movement in Reserves Statement during the year:

2016/17 £000		2017/18 £000
<b>Comprehensive Income and Expenditure Statement</b>		
<u>Cost of Services</u>		
12,219	Current service cost	15,133
277	Past service costs (including curtailments)	-
-	Settlements	-
<u>Financing and Investment Income and Expenditure</u>		
21,570	Interest cost	17,910
(110,659)	Actual return on assets	(16,792)
<b>(76,593)</b>	<b>Total Post Employment Benefit Charged to the Surplus or Deficit on the Provision of Services</b>	<b>16,251</b>
<u>Other Post Employment Benefit Charged to the Comprehensive Income and Expenditure Statement</u>		
124,155	Actuarial (gains)/losses on liabilities – financial assumptions	(627)
(14,894)	Actuarial (gains)/losses on liabilities – demographic assumptions	-
(42,586)	Actuarial (gains)/losses on liabilities - experience	4,517
66,675	Total Actuarial (gains) and losses	3,890
<b>(9,918)</b>	<b>Total Post Employment Benefit Charged to the Comprehensive Income and Expenditure Statement</b>	<b>20,141</b>
<u>Movement in Reserves Statement</u>		
76,593	Reversal of net charges made to the Surplus or Deficit for the Provision of Services for post-employment benefits in accordance with the Code	(16,251)
<u>Actual amount charged against General Fund Balance for pensions in the year</u>		
10,163	Employers' contributions payable to scheme	9,259

The liabilities used for accounting purposes are calculated using a discount rate set with reference to corporate bond yields. If assets underperform, this yield will create a deficit in the accounts. The Fund holds a significant proportion of growth assets which while expected to outperform corporate bonds in the long term, creates volatility and risk in the short-term in relation to the accounting figures.

A decrease in corporate bond yields will increase the value placed on the liabilities for accounting purposes although this will be marginally offset by the increase in the assets as a result.

The majority of the pension liabilities are linked to either pay or price inflation. Higher inflation expectations will lead to a higher liability value. The assets are either unaffected or loosely correlated

with inflation meaning that an increase in inflation will increase the level of the deficit.

The majority of the Pension Fund's obligations are to provide benefits for the life of the member following retirement, so increases in life expectancy will result in an increase in the liabilities expected within the Scheme.

Employers who leave the Fund may have to make an exit payment to meet any shortfall in assets against their pension liabilities. If the employer is not able to meet this exit payment the liability may, in certain circumstances fall on the other employers in the Fund. Further, the assets at exit in respect of these 'orphan liabilities' may, in retrospect, not be sufficient to meet the liabilities. This risk may fall on other employers. 'Orphan liabilities' are currently a small proportion of the overall liabilities in the Fund.



## Assets and Liabilities in Relation to Post-employment Benefits

Reconciliation of present value of the scheme liabilities (defined benefit obligation):

Year to 31 March 2017 £000		Year to 31 March 2018 £000
643,255	<b>Opening balance at 1 April</b>	725,990
12,219	Current Service Cost	15,133
21,570	Interest Cost	17,910
3,181	Contributions by scheme participants	3,111
	<b>Remeasurement Gain</b>	
124,155	Actuarial (gains)/losses on liabilities – financial assumptions	(627)
(14,894)	Actuarial (gains)/losses on liabilities – demographic assumptions	-
(42,586)	Actuarial (gains)/losses on liabilities - experience	4,517
(21,187)	Benefits paid	(22,581)
277	Past Service Cost including Curtailments	-
-	Settlements	-
<b>725,990</b>	<b>Closing balance at 31 March</b>	<b>743,453</b>

Reconciliation of fair value of the scheme (plan) assets:

Year to 31 March 2017 £000		Year to 31 March 2018 £000
470,734	<b>Opening balance at 1 April</b>	573,550
15,876	Interest Income on assets	14,214
94,783	Remeasurement gains/(losses) on assets	2,578
10,163	Contributions by the Employer	9,259
3,181	Contributions by scheme participants	3,111
(21,187)	Net Benefits paid out	(22,581)
<b>573,550</b>	<b>Closing balance at 31 March</b>	<b>580,131</b>



The expected return on scheme assets is determined by considering the expected returns available on the assets underlying the current investment policy. Expected yields on fixed interest investments are based on gross redemption yields as at the Balance Sheet date.

The actual gain on scheme assets in the year was £16.792 million (2016/17 £110.659 million) due to changes in financial assumptions.

### Scheme History

	2017/18 £000	2016/17 £000	2015/16 £000	2014/15 £000	2013/14 £000	2012/13 £000
Present Value of Funded Scheme Liabilities	(719,078)	(701,024)	(618,782)	(635,304)	(567,417)	(576,073)
Present Value of Unfunded Scheme Liabilities	(24,375)	(24,966)	(24,473)	(26,275)	(26,066)	(21,466)
Fair Value of Scheme Assets	580,131	573,550	470,734	491,113	459,126	440,342
<b>Surplus/(Deficit) in the scheme</b>	<b>(163,322)</b>	<b>(152,440)</b>	<b>(172,521)</b>	<b>(170,466)</b>	<b>(134,357)</b>	<b>(157,197)</b>

The liabilities show the underlying commitments that the Council has in the long run to pay post-employment (retirement) benefits. The total liability of £163.322 million has a substantial impact on the net worth of the Council as recorded in the Balance Sheet. This has increased in 2017/18 by £10.882 million due to changes in financial assumptions, mainly related to fluctuations in interest rates. However, statutory arrangements for funding the deficit mean that the financial position of the Council remains healthy. The effect of this is a negative overall balance of £89.257 million.

The unfunded pension arrangements relate to termination benefits made on a discretionary basis upon early retirement in respect of

members of the Local Government Pension Scheme under Local Government (Early Termination of Employment)(Discretionary Compensation)(England and Wales) Regulations.

The deficit on the scheme will be made good by increased contributions over the remaining working life of employees (i.e. before payments fall due), as assessed by the scheme actuary.

The total contributions expected to be made to the Local Government Pension Scheme by the Council in the year to 31 March 2019 is £8.066 million.

## Basis for Estimating Assets and Liabilities

Liabilities have been assessed on an actuarial basis using the projected unit credit method, an estimate of the pensions that will be payable in future years dependent on assumptions about mortality rates, salary levels, etc. The scheme has been assessed by Aon Hewitt Limited, an independent firm of actuaries, estimates for the fund being based on the latest full valuation of the scheme as at 31 March 2016.

The principal assumptions used by the actuary have been:

2016/17		2017/18
<u>Mortality assumptions (years)</u>		
Member aged 65 at accounting date:		
22.8	Men	22.9
24.9	Women	25.0
Member aged 45 at accounting date:		
25.0	Men	25.1
27.2	Women	27.3
2.0%	Rate of Inflation	2.10%
3.0%	Rate of increase in salaries	3.10%
2.0%	Rate of increase in pensions	2.10%
2.5%	Rate for discounting scheme liabilities	2.60%

The assets allocated to the Employer in the Fund are notional and are assumed to be invested in line with the investments of the Fund for the purposes of calculating the return to be applied to those notional assets over the accounting period. The Fund is large and holds a significant proportion of its assets in liquid investments. As a consequence there will be no significant restriction on realising assets if a large payment is required to be paid from the Fund in relation to an employer's liabilities. The assets are invested in a diversified spread of investments and the approximate split of assets for the Fund as a whole (based on data supplied by the Administering Authority) is shown below. The Administering Authority may invest a small proportion of the Fund's investments in the assets of some of the employers participating in the Fund if it forms part of their balanced investment strategy.

Year to 31 March 2017		Year to 31 March 2018		
%	Assets	% Quoted	% Unquoted	% Total
80.0	Equities	79.9	0	79.9
0.2	Government Bonds	0.0	0	0.0
0.2	Corporate Bonds	0.0	0	0.0
6.9	Property	7.3	0	7.3
11.2	Cash	11.1	0	11.1
1.5	Other*	1.7	0	1.7
<b>100</b>	<b>TOTAL</b>	<b>100</b>	<b>0</b>	<b>100</b>

\* Other holdings may include hedge funds, currency holdings and other financial instruments.

## Sensitivity Analysis

The results shown in this report are sensitive to the assumptions used. The approximate impact of changing the key assumptions on the present value of the funded benefit obligation as at 31 March 2018 and the projected service cost for the year ending 31 March 2018 is set out below.

In each case, only the assumption mentioned is altered; all other assumptions remain the same. The sensitivity of unfunded benefits is not included on materiality grounds.

<b>Funded LGPS Benefits</b>			
<b>Discount rate assumptions</b>			
Adjustments to discount rate	<b>+0.1% p.a.</b>	<b>Base Figure</b>	<b>-0.1% p.a.</b>
Present Value of total obligation (£M's)	707,246	719,078	731,108
% change in present value of total obligation	-1.6%		1.7%
Projected service cost (£M's)	15,179	15,611	16,053
Approximate % change in projected service cost	-2.8%		2.8%
<b>Rate of general increase in salaries</b>			
Adjustment to salary increase rate	<b>+0.1% p.a.</b>	<b>Base Figure</b>	<b>-0.1% p.a.</b>
Present Value of total obligation (£M's)	721,139	719,078	717,035
% change in present value of total obligation	0.30%		-0.30%
Projected service cost (£M's)	15,611	15,611	15,611
Approximate % change in projected service cost	0.00%		0.00%
<b>Rate of increase to pensions in payment and deferred pensions assumptions, and rate of revaluation of pension accounts assumption</b>			
Adjustment to pension increase rate	<b>+0.1% p.a.</b>	<b>Base Figure</b>	<b>-0.1% p.a.</b>
Present Value of total obligation (£M's)	729,032	719,078	709,273
% change in present value of total obligation	1.40%		-1.40%
Projected service cost (£M's)	16,053	15,611	15,179
Approximate % change in projected service cost	2.80%		-2.80%
<b>Post retirement mortality assumption</b>			
Adjustment to mortality age rating assumption *	<b>-1 year</b>	<b>Base Figure</b>	<b>+1 year</b>
Present Value of total obligation (£M's)	740,728	719,078	697,589
% change in present value of total obligation	3.00%		-3.00%
Projected service cost (£M's)	16,180	15,611	15,046
Approximate % change in projected service cost	3.60%		-3.60%

\*a rating of +1 year means that members are assumed to follow the mortality pattern of the base table for an individual that is 1 year older than them.

## Note 38 Cash Flow Statement – Operating Activities

This note shows the cash inflow from operating activities. This adjusts the surplus/deficit on provision of services for non-cash items, and removes other items relating to financing or investing activities. This leaves the cash movement arising from taxation, grant income and payments from service users.

2016/17 £000		2017/18 £000
77,629	<b>Surplus/(Deficit) on Provision of Services</b>	(11,774)
	<u>Adjust net surplus/(deficit) on the provision of services for non-cash movements</u>	
13,871	Depreciation/Amortisation	13,209
1,720	Revaluation losses on Property, Plant & Equipment, Investment Property and Assets Held for Sale	1,545
(7,529)	Other non-cash items charged to the net surplus/(deficit) on the provision of services in year	(1,723)
(2,396)	Increase/(Decrease) in Creditors	4,531
(3,594)	(Increase)/Decrease in Debtors	2,427
(53)	(Increase)/Decrease in Inventories	(56)
(86,756)	Pension Liability	6,975
28,308	Carrying amount of non-current assets sold	2,446
(56,429)	Total	29,354
	<u>Adjust for items included in the net surplus/deficit on the provision of services that are investing or financing activities</u>	
(24,339)	Capital Grants Credited	(11,720)
(7,471)	Proceeds from Sale of Assets	(5,548)
(31,810)	Total	(17,268)
<b>(10,610)</b>	<b>Net Cash flow from Operating Activities</b>	<b>312</b>

### Memo Item – Operating Activities – Interest

Operating activities within the cash flow statement include the following cash flows relating to interest:

2016/17 £000		2017/18 £000
172	Interest Received	200
(15,609)	Interest Paid	(15,423)
<b>(15,438)</b>	<b>Total</b>	<b>(15,223)</b>

## Note 39 Cash Flow Statement – Investing Activities

The note below details cash flows arising from investing activities. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the Council's future service delivery.

2016/17 £000		2017/18 £000
(8,951)	Purchase of Property, Plant and Equipment, investment property and intangible assets	(10,034)
4,006	Purchase/(Disposal) of short and long term investments	525
(2,443)	Other Payments for Investing Activities	(1,792)
7,472	Capital Receipts	5,548
9,958	Capital Grants and Other Receipts	10,170
<b>10,042</b>	<b>Net cash flows from investing activities</b>	<b>4,417</b>

## Note 40 Cash Flow Statement – Financing Activities

The note below details cash flows arising from financing activities. This shows the movement in cash flows that arise from the council's borrowing and other debt activities. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (i.e. borrowing) to the Council.

2016/17 £000		2017/18 £000
-	Cash receipts of short- and long-term borrowing	5,000
6,012	Other payments for financing activities	2,233
(9,527)	Repayment of short term/long term borrowing	(3,028)
(1,984)	Other payments relating to PFI and Finance Lease debt	(2,241)
<b>(5,499)</b>	<b>Net cash flows from financing activities</b>	<b>1,964</b>

## Note 41 Related Parties

In accordance with IAS 24 on Related Parties Disclosures, the financial statements should contain a disclosure necessary to draw attention to the possibility that the reported financial position of the Council may have been affected by the existence of related parties and by material transaction within them. In accordance with the requirement, those related parties are set out in this note.

Central government has significant influence over the general operations of the Council. It is responsible for providing the statutory framework, within which the Authority operates, provides the majority of its funding in the form of grants and prescribes many of the transactions that the Council has with other parties. Grants received from government departments are set out in the subjective analysis in Note 7 on expenditure and income analysed by nature. Grant receipts outstanding at 31 March 2018 are also set out in Note 34.

Of the 59 Elected Members and 53 Chief and senior officers' posts, all Members and 48 Officers have provided details of any 'related party transactions', as required by the latest Code of Practice. There are 4 vacant Officers posts and 1 Officer on long term sickness. There are no items declared that are material to the activities of the Council and its related parties apart from those details separately disclosed below. A number of Elected Members serve on community groups and associations who receive grants from the Council. All interests are declared in the Register of Members Interests. The Members have direct control over the financial and operating policies of the Council. The total of Members allowances for the 2017/2018 financial year is shown in Note 13.

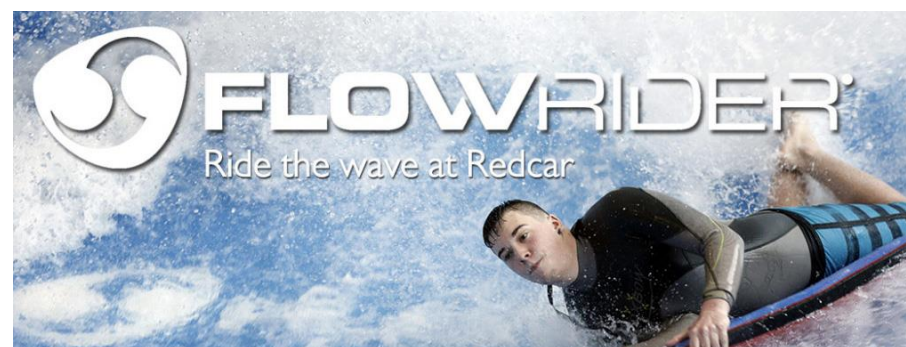
The Council's Corporate Director for Resources/Section 151 Officer, the Assistant Director - Governance/Monitoring Officer and the Director of Adults & Communities are the Treasurer, the Chief Legal Officer and the Head of Paid Service respectively, for River Tees Port

Health Authority. Five Members also hold positions on the Board of River Tees Port Health Authority. The Council's financial contribution to River Tees Port Health Authority for 2017/2018 was £0.054 million.

One member is a member of the board of Coast & Country Housing. The financial transactions between Coast & Country Housing and RCBC were a net income of £0.067M to RCBC covering various grants and call out charges for Council properties.

Grants from Central Government, the European Community and other bodies are included in the column headed "Gross Income" shown in the Comprehensive Income and Expenditure Account on Page 35. A more detailed analysis of these grants is given in Note 34 Grant Income.

Some services are provided to bodies which seek to advance aims which the Council would support such as community development, economic regeneration and charitable purposes. Some of these services, such as payroll preparation and professional advice and support are provided without charge – but the total cost is not significant.



## Note 42 Contingent Assets and Liabilities

There are no contingent assets pertaining to the Council's activities at 31 March 2018.

The Teachers' Pension Scheme is a defined benefit scheme, administered by the Teachers' Pension Agency (TPA). Although the scheme is unfunded, the TPA uses a notional fund as the basis for

calculating the employers' contribution rate paid by the local authority. However, it is not possible for the Council to identify a share of the underlying liabilities in the scheme attributable to its own employees.

## Note 43 Statement of Accounting Policies

### GENERAL

The Statement of Accounts summarises the Council's financial transactions for the 2017/18 financial year and its financial position at the year ended 31 March 2018, in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom, 2017/18, produced under International Financial Reporting Standards. It also complies with the Service Code of Accounting Practice which constitutes proper practice under Part IV of the Local Government and Housing Act 1989.

### ESTIMATION TECHNIQUES

These are the methods adopted by a council to arrive at estimated monetary amounts, corresponding to the measurement bases selected, for assets, liabilities, gains, losses and changes to reserves.

Estimation techniques implement the measurement aspects of accounting policies. An accounting policy will specify the basis on which an item is to be measured; where there is uncertainty over the monetary amount corresponding to that basis, the amount will be arrived at by using an estimation technique. Estimation techniques include, for example:

- Methods of depreciation, such as straight-line and reducing balance, applied in the context of a particular measurement basis, used to estimate the proportion of the economic benefits of a tangible fixed asset consumed in a period.
- Different methods used to estimate the proportion of debts that will not be recovered, particularly where such methods consider the debts as a whole rather than individual balances.



## **ACCRUALS OF INCOME & EXPENDITURE (DEBTORS & CREDITORS)**

Financial transactions are accounted for in the year in which the activity takes place, not simply when cash payments are made and received. In particular:

- Fees, charges and rents due from customers are accounted for as income at the date the Council provides the relevant goods and services.
- Supplies and Services are recorded as expenditure when they are received. Where there is a gap between the date supplies are received and their consumption they are carried as inventories on the Balance Sheet where appropriate.
- Interest payable on borrowing and receivable on investments is accounted for on the basis of the effective interest rate for the relevant financial instrument rather than the cash flows fixed or determined by the contract.
- Where income and expenditure have been recognised but cash has not been received or paid, a debtor or creditor for the relevant amount is recorded in the Balance Sheet. Where it is doubtful that debt will be settled, the balance of debtors is written down and a charge is made to revenue for the income that might not be collected.

A few exceptions to this are periodic payments in respect of gas, electricity and telephone charges where amounts have not been accrued. However, the accounts do include the equivalent of a full year's expenditure in respect of these items.

## **PRIOR PERIOD ADJUSTMENTS, CHANGES IN ACCOUNTING POLICIES AND ESTIMATES AND ERRORS**

Prior period adjustments may arise as a result of a change in accounting policies or to correct a material error. Changes in accounting estimates are accounted for prospectively, i.e. in the current and future years affected by the change and do not give rise to a prior period adjustment.

Changes in accounting policies are only made when required by proper accounting practices or the change provides more reliable or relevant information about the effect of transactions, other events and conditions on the Council's financial position or financial performance. A change is only made when material and it is applied retrospectively (unless stated otherwise) by adjusting opening balances and comparative amounts for the prior period as if the new policy had always been applied.

Material errors discovered in prior period figures are corrected retrospectively by amending opening balances and comparative amounts for the prior period.

## **REVENUE**

Revenue is the gross inflow of economic benefits or service potential during the reporting period when those inflows result in an increase in net worth.

Revenue is measured at the fair value of the consideration received or receivable except for a financial asset that is measured in accordance with financial instruments.

In most cases, the consideration receivable is in the form of cash and cash equivalents and the amount of revenue is the amount of cash and cash equivalents receivable. However, if payment is on

deferred terms (i.e. beyond normal credit terms), the consideration receivable is recognised initially at the cash price equivalent (that is, the discounted amount). The difference between this amount and the total payments received is recognised as interest revenue in Surplus or Deficit on the Provision of Services.

## **TAX INCOME (COUNCIL TAX AND NON-DOMESTIC RATES (NDR))**

### **Non-Domestic Rates (NDR)**

Retained business rates, top up and safety net grant income included in the Comprehensive Income & Expenditure Statement for the year will be treated as accrued income.

### **Council Tax**

Council tax income included in the Comprehensive Income & Expenditure Statement for the year will be treated as accrued income.

Both NDR, top up and safety net grant income and council tax will be recognised in the Comprehensive Income & Expenditure Statement in the line Taxation & Non-Specific Grant Income. Due to the Council having billing authority status, the difference between the NDR and council tax included in the Comprehensive Income & Expenditure Statement and the amount required by regulation to be credited to the General Fund shall be taken to the Collection Fund Adjustment Account and reported in the Movement in Reserves Statement. Each major preceptor's share of the accrued NDR and council tax Income will be available from the information that is required to be produced in order to prepare the Collection Fund Statement.

The income for council tax and NDR is recognised when it is probable that the economic benefits or service potential associated with the transaction will flow to the authority and the amount of the revenue can be measured reliably.

## **RESERVES**

The Council sets aside specific amounts as reserves for future policy purposes or to cover contingencies. Reserves are created by appropriating amounts in the Movement in Reserves Statement. When expenditure to be financed from a reserve is incurred, it is charged to the appropriate service reserve account in that year to be set off against the Net Cost of Services in the Comprehensive Income and Expenditure Statement. The reserve is then appropriated back into the General Fund resulting in no charge against council tax for the expenditure.

Reserves are an accumulation of previous years surpluses, deficits, and transfers and are categorised as either 'usable' or 'unusable' and are detailed in the notes to the accounts.

Usable reserves may be utilised by the Council to fund revenue or capital expenditure as prescribed.

Unusable reserves are non-distributable reserves and are disclosed in Note 35 to the Statement of Accounts. These represent 'technical non-cash' reserves which are maintained to manage the accounting processes and other statutory accounting adjustments under regulations. These reserves do not represent usable resources available to the Council, they do not impact upon the level of local taxation required and are not able to be utilised in support of service delivery.

## **EVENTS AFTER THE BALANCE SHEET DATE**

Events after the Balance Sheet date are those events, both favourable and unfavourable, that occur between the end of the reporting period and the date when the Statement of Accounts is authorised for issue. Two types of events can be identified:

### **Adjusting Events**

Those events that provide evidence of conditions that existed at the end of the reporting period – the Statement of Accounts is adjusted to reflect such events.

### **Non-Adjusting Events**

Those events that are indicative of conditions that arose after the reporting period – the Statement of Accounts is not adjusted to reflect such events, but, where a category of events would have a material effect, disclosure is made in the notes of the nature of the events and either their estimated financial effect or a statement that such an estimate cannot be made reliably.

Events taking place after the date of authorisation for issue are not reflected in the Statement of Accounts.

## **ACQUIRED OPERATIONS**

All operations acquired in year will be treated in line with the Council's accounting policies.

## **TRUST FUNDS**

Trust Funds administered by the Council are included in the Balance Sheet. However ownership does not sit with the Council but forms part of the Council's stewardship role. The amounts involved are immaterial.

## **GRANTS AND CONTRIBUTIONS**

Grants and contributions relating to capital and revenue expenditure are accounted for on an accruals basis and recognised immediately in the Comprehensive Income and Expenditure Statement as income, except to the extent that the grant or contribution has a condition that the Council has not satisfied. In this case they will be recognised as receipts in advance on the Balance Sheet before ultimately being recognised as income in the Comprehensive Income and Expenditure Statement once the condition has been met.

Where capital grants are credited to the Comprehensive Income and Expenditure Statement, they are reversed out of the General Fund in the Movement in Reserves Statement. Where the grant has yet to be used to finance capital expenditure, it is posted to the Capital Grants Unapplied Reserve.

## **EMPLOYEE BENEFITS**

### **Benefits payable during employment**

Benefits payable during employment cover two classes:

- Short-term benefits - short-term employee benefits (other than post-employment benefits and termination benefits) that are due to be settled within 12 months after the end of the financial reporting period.
- Long-term benefits - long-term employee benefits are employee benefits (other than post-employment benefits and termination benefits) that are due to be settled after 12 months after the end of the financial reporting period.

**Short-term employee benefits** include wages, salaries and social security contributions, compensated absences and non-monetary benefits.

Short-term compensated absences are periods during which an employee does not provide services to the employer, but benefits continue to be paid. Compensated absences may be accumulating or non-accumulating.

Accumulating absences are those that are carried forward and can be used in future periods if the current period entitlement is not used in full. Annual leave, flexi-time, and time in lieu are usually accumulating. Accumulating absences may be either vesting or non-vesting. Where vesting, employees who leave are entitled to a cash payment in respect of any unused entitlement. Where non-vesting, benefits lapse if an employee leaves before the vesting date.

Non-accumulating absences are those that cannot be carried forward for use in future periods if the current period entitlement is not used in full. Sick leave, maternity leave, paternity leave and jury service will usually be non-accumulating. Non-accumulating compensated absences are recognised when the absence occurs.

The cost of providing non-monetary benefits (i.e. benefits in kind), including housing, cars and free or subsidised goods or services, is recognised according to the same principles as benefits payable in cash. The amount recognised as a liability and an expense is the cost to the employer of providing the benefit.

**Long-term employee benefits** are not usually significant for local authorities and include long-term paid absences such as long service or sabbatical leave, long-term disability benefits and bonuses.

### **Termination benefits**

Termination benefits are dealt with separately from other employee benefits because the event which gives rise to an obligation is the termination rather than employee service. Termination benefits are payable as a result of either:

- a) An employer's decision to terminate an employee's employment before the normal retirement date, or
- b) An employee's decision to accept voluntary redundancy in exchange for those benefits.

Termination benefits are often lump-sum payments, but also include:

- a) Enhancement of retirement benefits, and
- b) Salary until the end of a specified notice period if the employee renders no further service that provides economic benefits to the organisation.

Voluntary early retirement benefits under scheme rules are not termination benefits since such benefits are a right of all scheme members. They are accounted for as post-employment benefits rather than termination benefits.

### **Post-employment benefits**

Employees of the Council are entitled to membership of one of the following three pension schemes, dependent on the posts held:

- The Teachers' Pension Scheme, administered by Teachers' Pensions on behalf of the Department for Education (DfE).
- The NHS Pension Scheme, administered by NHS Pensions.
- The Local Government Pension Scheme administered locally by the Teesside Pension Fund.

These schemes provide defined benefits to members in the form of retirement lump sums and pensions.

The arrangements for the teachers' and NHS schemes mean that liabilities for these benefits do not belong to the Council. These schemes are therefore accounted for as a defined contribution scheme and no liability for future payments of benefits is recognised in the Balance Sheet.

These are charged against the appropriate service within the Comprehensive Income and Expenditure Statement.

### **Local Government Pension Scheme**

The Teesside Pension Fund, administered locally by Middlesbrough Borough Council is a funded defined benefit plan with benefits earned up to 31 March 2014 being linked to final salary. Benefits earned after 31 March 2014 are based on a Career Average Revalued Earnings Scheme. The Council and employees pay contributions into a fund, calculated at a level intended to balance the pensions liabilities with investment assets.

### **Estimating the benefit that employees have earned**

Actuarial techniques are used to:

- a) Estimate the variables that will determine the ultimate cost of providing post-employment benefits. The main actuarial assumptions for pension benefits include financial and demographic. Demographic assumptions include mortality, employee turnover and expected early retirement in addition financial assumptions include the discount rate and salary and benefit levels.
- b) Determine how much benefit is attributable to the current and prior periods. Benefits are attributed to periods of service in accordance with the plan's benefit formula.

Actuarial assumptions are unbiased and mutually compatible. They are unbiased as they are neither imprudent nor excessively conservative. Financial assumptions are based on market expectations at the end of the reporting period for the period over which the obligations are to be settled.

### **Discounting the benefit to determine the present value of the defined benefit obligation**

The liabilities of the pension fund attributable to the Council are included in the Balance Sheet on an actuarial basis using the projected unit method – i.e. an assessment of the future payments that will be made in relation to retirement benefits earned to date by employees, based on actuarial assumptions about mortality rates, employee turnover rates, etc., and projections of future earnings for current employees. This method views each period of service as giving rise to an additional unit of benefit entitlement, with each unit being measured separately to build up the obligation.

The rate used to discount post-employment benefit obligations is determined by reference to market yields at the Balance Sheet date on high quality corporate bonds. The currency and term of the corporate bonds are consistent with the currency and estimated term of the post-employment benefit obligations. The interest cost is computed by multiplying the discount rate as determined at the start of the period by the present value of the defined benefit obligation throughout that period, taking account of any material changes in the obligation.

### **Determining the fair value of any pension fund assets**

The fair value of any pension fund assets is deducted in determining the defined benefit liability. When no market price is available, the fair value of pension fund is estimated by discounting expected future cash flows using a discount rate that reflects both the risk associated with the pension fund assets and the maturity or expected disposal date of those assets. The pension fund assets exclude unpaid contributions due from the Council to the fund and are reduced by any liabilities of the fund that do not relate to employee benefits, for example, trade and other payables and liabilities resulting from derivative financial instruments.

### **Determining the re-measurement of actuarial gains and losses**

Re-measurement of actuarial gains and losses comprise of:

- The return on plan assets – recognised in the pensions reserve.
- Actuarial gains and losses – changes in the net pensions liability that arise from differences between the previous actuarial assumptions and what has actually occurred and the effects of changes in actuarial assumptions – recognised in the pensions reserve.

### **Where a plan has been changed, determining the resulting past service cost**

Past service cost usually arises when the benefits payable for past service under an existing defined benefit plan are changed. Past service cost is measured as the change in the liability resulting from the amendment. Where the amendment vests immediately, the past service costs are recognised immediately regardless of the fact that the cost refers to employee service in previous periods. Sometimes there is a vesting period, in which case the past service cost is amortised on a straight-line basis over the average period until the benefits become vested. The amortisation schedule for past service cost is fixed when the amendment is introduced and is not to be revised unless there is a curtailment or settlement.

Where benefits payable under an existing defined benefit plan attributable to past service are changed so that the present value of the defined benefit obligation decreases, the resulting reduction in the defined benefit liability is recognised as a negative past service cost over the average period until the change in benefits becomes vested. Where, at the same time as the reduction in liability, other changes are made that result in an increase in the liability under the

plan for the same employees, the change is treated as a single net change.

**Where a plan has been curtailed or settled, determining the resulting gain or loss**

Curtailments and settlements are events that change the liabilities relating to a defined benefit plan and that are not covered by normal actuarial assumptions.

A curtailment occurs when the Council either:

- a) Is demonstrably committed to making a significant reduction in the number of employees covered by a plan; or
- b) Amends the terms of a defined benefit plan so that a significant element of future service by current employees will no longer qualify for benefits, or will qualify only for reduced benefits.

When a planned amendment reduces benefits, only the effect of the reduction for future service is a curtailment. The effect of any reduction for past service is a negative past service cost.

A curtailment may arise from an isolated event, such as the discontinuance of an activity, or a reduction in the extent to which future salary increases are linked to the benefits payable for past service. Curtailments are often linked with a restructuring. When this is the case a curtailment is accounted for at the same time as for a related restructuring.

A settlement arises when a transaction is entered into, that eliminates all further legal or constructive obligations for part or all of the benefits provided under a defined benefit plan. Settlements have the effect of extinguishing a portion of the plan liabilities,

usually by transferring plan assets to or on behalf of plan members to their new employer or an insurance company in settlement of the obligation.

Gains or losses on the curtailment or settlement of a defined benefit plan are recognised in the Surplus or Deficit on the Provision of Services when the curtailment or settlement occurs. The gain or loss comprises:

- a) Any resulting change in the present value of the defined benefit obligation;
- b) Any resulting change in the fair value of the plan assets;
- c) Any unamortised related past service costs.

Before determining the effect of a curtailment or settlement, the obligation is re-measured (and the related plan assets) using current actuarial assumptions (including current market interest rates and other current market prices).

**Balance Sheet recognition**

The amount recognised as a defined benefit liability is the net total of the following amounts:

- a) the present value of the defined benefit obligation at the Balance Sheet date;
- b) minus any past service cost not yet recognised (i.e. past service costs that have not vested at the Balance Sheet date);
- c) minus the fair value at the Balance Sheet date of plan assets out of which the obligations are to be settled directly.

The defined benefit liability as determined above may be negative (i.e. an asset). Where this is the case there is a limit on the amount that can be recognised on the Balance Sheet as an asset. Any Minimum Funding Requirement of the pension plan may also affect the amount that can be recognised as an asset.

The present value of defined benefit obligations and the fair value of any plan assets are determined with sufficient regularity that the amounts recognised in the financial statements do not differ materially from the amounts that would be determined at the Balance Sheet date. This is interpreted to mean that between the formal actuarial valuations every three years, there are approximate assessments in intervening years. Acceptable approximations include adjusting full valuation results using the latest available membership data.

#### **Surplus or deficit on the provision of services**

The net total of the following amounts is recognised in Surplus or Deficit on the Provision of Services:

- a) Current service cost.
- b) Interest cost.
- c) The expected return on any plan assets and on any reimbursement rights.
- d) Past service cost.
- e) The effect of any curtailments or settlements.

#### **COST OF SUPPORT SERVICES**

All budgeted costs of support services have been fully allocated to directorates. A comparison of actual costs and budgeted costs was undertaken and the variance identified has been allocated back to directorates.

There are several bases of allocation used for the main cost of support services, which include; number of transactions, officer time, floor area and employee numbers. The basis is dependent on the nature of the service involved.

#### **CHARGES TO REVENUE FOR THE USE OF NON-CURRENT ASSETS OR INTANGIBLE ASSETS**

Services, support services and trading accounts are debited with the following amounts to record the cost of holding non-current assets during the year:

- Depreciation attributable to the assets used by the relevant service.
- Revaluation and impairment losses on assets used by the service where there are no accumulated gains in the Revaluation Reserve against which the losses can be written off.
- Amortisation of intangible assets attributable to the service.

The Council is not required to raise council tax to cover these charges and they are subsequently reversed out in the Movement in Reserves Statement, by way of an adjusting transaction with the Capital Adjustment Account. However, they are replaced with an annual provision from revenue, which is known as the Minimum



Revenue Provision (MRP), and this contributes towards the reduction in the Council's overall borrowing requirement.

## **VAT**

All amounts presented in the Council's financial statements exclude any amounts relating to VAT except to the extent that it is irrecoverable.

## **PROPERTY PLANT AND EQUIPMENT**

Property, plant and equipment are non-current assets (assets with physical substance) that are held for use in the supply of goods and services, for rental to others or for administrative purposes and are expected to be used during more than one accounting period. The Council maintains a detailed asset register of all non-current assets, above de minimis levels, which it owns, or recognises under PFI arrangements and finance leases.

### **Recognition**

The cost of recognition of an item of property, plant and equipment is recognised when it is probable that future economic benefits or service potential associated with the asset will flow to the Council and that the cost can be measured reliably. This type of expenditure is capitalised on an accruals basis.

Subsequent costs arising from day-to-day servicing of an asset (i.e. labour costs and consumables), commonly referred to as 'repairs and maintenance', are not recognised as property, plant and equipment because the expenditure does not add to the future economic benefits or service potential of the asset. Rather the expenditure maintains the asset's potential to deliver future economic benefits or service potential that it was expected to

provide when originally acquired. This type of expenditure is charged to the relevant service revenue account when it is incurred.

Where a component is replaced or restored (i.e. enhancements), the carrying amount of the old component is derecognised to avoid double counting and the new component reflected in the carrying amount, subject to the recognition principles as set out above being met.

The Council applies the following de minimis levels for the recognition of expenditure on the acquisition, creation or enhancement of property, plant and equipment:

Land acquisition and building and development works	£20,000
Vehicles, plant and equipment	£10,000
IT Equipment	£10,000
Items held by Schools	£3,000

### **Measurement**

An item of property, plant and equipment is initially measured at cost, comprising the purchase price and all expenditure that is directly attributable to bringing the asset to the location and condition necessary for it to be capable of operating in the manner intended by management.

Subsequently, an item of property, plant and equipment is carried in the Balance Sheet using the following measurement bases:

- Land and buildings: Fair value (the amount that would be paid for land and buildings in their existing use) or depreciated replacement cost using the instant build approach if fair value cannot be determined.

- Items of a specialised nature, where no market-based evidence is available: Depreciated replacement cost (current cost of replacing an asset with its modern equivalent asset less deductions for all physical deterioration and all relevant forms of obsolescence and optimisation).
- Infrastructure assets and community assets: Depreciated historical cost (cost of acquisition adjusted for subsequent depreciation or impairment).
- Non-property assets with short useful lives and/or low values: Depreciated historical cost (cost of acquisition adjusted for subsequent depreciation or impairment).
- All other classes of property, plant and equipment: Fair value (the amount for which an asset could be exchanged in an arms-length transaction).

### **Revaluation**

Assets that are held in the Balance Sheet at fair value are revalued by professionally qualified valuers on a rolling basis at intervals of no more than five years.

Where the carrying amount of an item of property, plant and equipment is increased as a result of a revaluation, the increase is recognised in the Revaluation Reserve. This is the case unless the increase is reversing a previous impairment loss charged to surplus or deficit on the cost of services on the same asset or reversing a previous revaluation decrease charged to surplus or deficit on the cost of services on the same asset.

Where the carrying amount of an item of property, plant and equipment is decreased as a result of a revaluation, (i.e. a significant decline in an asset's carrying amount during the period

that is not specific to the asset) as opposed to an impairment, the decrease is recognised in the Revaluation Reserve. This will be up to the credit balance existing in respect of the asset (i.e. up to its historical cost) and thereafter in surplus or deficit on the cost of services.

Revaluation gains are depreciated with an amount equal to the difference between current value depreciation charged on assets, and the depreciation that would have been charged based on their historical cost. The amount is transferred each year from the Revaluation Reserve to the Capital Adjustment Account.

### **Impairment**

At the end of each reporting period, an assessment is made of whether there is any indication that an item of property, plant and equipment may be impaired. If there is indication of impairment, the recoverable amount of the asset is estimated to determine any impairment loss.

If there has been an impairment loss, the asset is written down to its recoverable amount. The impairment loss is charged to the Revaluation Reserve, to the extent that it does not exceed the amount in the Revaluation Reserve for the same asset and, thereafter, to the Surplus or Deficit on the Provision of Services.

Where an impairment loss is subsequently reversed, the carrying amount of the asset is increased to the revised estimate of the recoverable amount but capped at the carrying amount that would have been determined had there been no initial impairment loss. Any excess of the impairment loss reversed above this carrying amount is charged to the Revaluation Reserve.

## **Depreciation**

All Directorates that use tangible assets in the provision of their services are charged with an annual provision for depreciation. Depreciation applies to all items of property, plant and equipment whether held at historical cost or re-valued amount.

The depreciation charge is based on the depreciable amount allocated over an asset's useful life. The methods of depreciation that reflect the pattern in which the future economic benefits or service potential of different assets are expected to be consumed, are determined as follows:

- Land: No depreciation.
- Buildings: Straight-line allocation over the life of the property as estimated by the valuer. The lifespan of property ranges from between 1-99 years with the majority having a lifespan of between 25-60 years.
- Vehicles, plant and equipment: Straight line allocation generally between 5 and 10 years.
- Infrastructure: Straight-line allocation between 10 – 40 years.
- Community assets: No depreciation as generally in the form of land. The valuer assesses the useful life of any building included in this category.
- Items of property, plant and equipment are not depreciated until they become available for use (i.e. when the asset is in the location and condition necessary for it to be capable of operating in the manner intended by management). Depreciation ceases at the earlier of the date that items of

property, plant and equipment are classified as held for sale and the date they are derecognised.

- The residual value of an item of property, plant and equipment, their useful life and depreciation methods are to be reviewed at least at each financial year-end. If expectations differ from previous reviews or there has been a significant change in the pattern of consumption of the future economic benefits or service potential, the change is accounted for as a change in accounting estimate.

## **Componentisation**

Each part of an item of property, plant and equipment with a cost that is significant in relation to the total cost of the item should be depreciated separately.

To be separately identified as a component, an element of an asset must meet the following criteria:

- the asset must have a value in excess of £500,000; and
- the component should have a cost of at least 20% of the cost of the overall asset and;
- have a materially different useful life (at least 20% different) and/or;
- have a different depreciation method that materially affects the amount charged.

Where individual assets are beneath the de minimis threshold but collectively are above, they should be considered for componentisation where they are generally treated together elsewhere.

Where components are identified, they will be set up separately in the asset register and have individual values, useful lives and depreciation methods recorded.

### **Derecognition**

The carrying amount of an item of property, plant and equipment is derecognised on disposal or when no future economic benefits or service potential are expected from its use or disposal.

The gain or loss arising from de-recognition is the difference between the net disposal proceeds (if any) and the asset's carrying amount and is included in the surplus or deficit on the provision of services.

### **HERITAGE ASSETS**

Heritage assets are those assets that are intended to be preserved in trust for future generations, because of their cultural, environmental or historic significance. Heritage assets can include historic buildings, archaeological sites, civic regalia, museums, gallery collections and works of art.

The Council is required to carry heritage assets in the Balance Sheet at valuation. However, the Code of Practice acknowledges that it may not be possible to establish a valuation. Where this has not been possible this is disclosed in the detailed note.

Assets that are used mainly for service delivery purposes are accounted for as operational regardless of whether they have historical or other heritage qualities.

In 1996 Kirkleatham Museum became the principal museum site for the Council. The Museum service also supports the other four independent museums in the borough. The museums hold items

of local historical interest relating to social and industrial history and a number of these items have been identified as heritage assets.

The Museum follows a code of practice in collecting and managing its collection. Kirkleatham Museum has a number of collection policies which deals with all areas of conservation, storage, and recording. These policies were updated during 2014/15 as part of the process of achieving accreditation status. These deal with all areas of conservation, storage and recording.

The Museum stores its collection in a purpose built building located close to the main museum. Most of the collection is wrapped, stored and recorded on the Museum's Modes system.

### **INVESTMENT PROPERTY**

An investment property is one that is used solely to earn rentals or for capital appreciation or both. Property that is used to facilitate the delivery of services or production of goods as well as to earn rentals or for capital appreciation does not meet the definition of an investment property and is accounted for as property, plant and equipment.

An investment property is measured initially at cost. After initial recognition, investment property is measured at fair value.

The Council uses valuation techniques that are appropriate in the circumstances and for where sufficient data is available, maximising the use of relevant observable inputs (Market Data such as Interest rates or quoted yield prices) and minimising the use of unobservable inputs (Non Market data such as cash flow forecasts). Properties are required to be classified within the fair value hierarchy which are Level 1, 2, and 3. All of the Council's investment properties are Level 3 with the valuation based on a number of unobservable inputs which are property specific.

A gain or loss arising from a change in the fair value of an investment property is recognised in the surplus or deficit on the cost of services for the period in which it arises. An investment property held at fair value is not depreciated.

## **INTANGIBLE ASSETS**

An intangible asset is an identifiable non-monetary asset without physical substance. It is controlled by the Council, as a result of past events, and future economic or service benefits are expected to flow from the intangible asset to the Council. The most common class of intangible asset in local authorities is computer software.

An intangible asset is measured initially at cost. After initial recognition, an intangible asset may be carried at a revalued amount where its fair value can be determined by reference to an active market. Otherwise, an intangible asset will be carried at historical cost less any accumulated amortisation and any accumulated impairment loss.

The depreciable amount of an intangible asset with a finite useful life is amortised on a systematic basis over its useful life, beginning when the intangible asset is available for use. The amortisation method used reflects the expected pattern of use of the economic benefits. If the pattern cannot be determined reliably, the straight-line method is used. Any Directorate that has the use of intangible assets in the provision of their services is charged with an annual amount for amortisation within their service revenue account. The amortisation period and method is reviewed at least at the end of each reporting period.

An intangible asset with an indefinite life is not to be amortised, but is tested for impairment annually, and whenever there is an indication the asset may be impaired. Any impairment is again

charged to the relevant service revenue account. The useful life of the asset is reviewed annually.

## **PRIVATE FINANCE INITIATIVE**

A Private Finance Initiative (PFI) arrangement involves a private sector operator constructing or enhancing an asset with which it is contractually obliged to deliver, on behalf of the Council, and to operate and maintain it for a specified period of time. A PFI arrangement can include infrastructure (including roads and street lighting) schools and office and administrative buildings, which contribute to the delivery of public services.

The Council controls or regulates what services the private sector operator must provide with the asset, to whom it must provide them and at what price. The Council also controls any significant residual interest in the asset at the end of the term of the arrangement.

The asset is recognised in the Balance Sheet as property, plant and equipment when it is made available for use and its cost can be measured reliably. It is depreciated over its estimated useful economic life. A related liability is recognised in the Balance Sheet at the same time and accounted for as a finance lease. If the asset is recognised in phases, the related liability is also recognised in phases.

Subsequent to initial recognition, the asset is measured at fair value in the same way as other items of property, plant and equipment of that generic type. Revaluations of the asset following initial recognition do not affect the carrying value of the related liability.

The private sector operator is paid for its services over the period of the arrangement by means of an annual unitary charge which is allocated between a construction element (comprising repayment of the finance lease liability and the finance charge) and a service

element. The finance charge and service element are charged to the relevant service revenue account, based on the life of the asset.

Where a PFI arrangement makes use of existing assets of the Council, enhancements are recognised in accordance with the recognition requirements of property, plant and equipment.

## **LEASES**

Leases are classified as either finance leases or operating leases as follows:

### **The Council as lessee**

#### **Finance leases**

A lease is accounted for as a finance lease when substantially all the risks and rewards relating to the leased property, plant or equipment lie with the Council as lessee. This depends on the substance of the transaction rather than the form of the contract.

The Council recognises finance leases as assets and liabilities on its Balance Sheet at amounts equal to the fair value of the asset or, if lower, the present value of the minimum lease payments. Minimum lease payments are apportioned between the finance charge (interest charged to surplus or deficit on the provision of services) and the reduction of the outstanding liability. The finance charge is calculated so as to produce a constant periodic rate of interest on the remaining balance of the liability. Contingent rents are charged as expenses to the surplus or deficit on the cost of services in the periods in which they are incurred.

The depreciation policy for assets held under finance leases is consistent with the depreciation policy for owned assets. Where it

is not certain that ownership of the asset will transfer at the end of the lease, the asset shall be depreciated over the shorter of the lease term and its useful economic life.

### **Operating leases**

Leases that do not meet the definition of finance leases are accounted for as operating leases. Assets subject to operating leases are not held on the Council's Balance Sheet. Lease payments are recognised as an expense in the service revenue account on a straight-line basis over the lease term.

### **The Council as lessor**

#### **Operating leases**

The Council account for these leases as operating leases. These assets are held on the Council's Balance Sheet according to the nature of the asset and rental income is recognised, in the surplus or deficit on the cost of services, on a straight-line basis over the lease term.

## **EXPENDITURE FOR CAPITAL PURPOSES THAT DOES NOT RELATE TO TANGIBLE OR INTANGIBLE ASSETS**

Expenditure for capital purposes that does not relate to tangible or intangible assets may be capitalised under statutory provisions although it does not result in the creation of an asset. Such expenditure is referred to as Revenue Expenditure Funded from Capital Under Statute (REFCUS) and is defined by regulation or by direction of the Minister of State to enable expenditure to be funded from capital resources (e.g. grants to outside bodies, redundancy costs).

The expenditure is initially charged to the revenue cost of services within the Comprehensive Income and Expenditure Statement and is subsequently funded from capital resources via the Movement in Reserves Statement, by way of an adjusting transaction with the Capital Adjustment Account, therefore having a neutral impact on the amount required through local taxation.

### **NON-CURRENT ASSETS HELD FOR SALE**

A non-current asset is classified as held for sale if the asset's carrying amount will be recovered principally through a sale transaction rather than through continued use and meets the following criteria:

- the asset must be available for immediate sale in its present condition subject to terms that are usual and customary for sales of such assets;
- the sale must be highly probable, the appropriate level of management must be committed to a plan to sell the asset and an active programme to locate a buyer and complete the plan must have been initiated;
- the asset must be actively marketed for a sale at a price that is reasonable in relation to its current fair value;
- the sale should be expected to qualify for recognition as a completed sale within one year of the date of classification and action required to complete the plan should indicate that it is unlikely that significant changes to the plan will be made or that the plan will be withdrawn.

The asset is revalued immediately before reclassification and then carried at the lower of this amount and fair value less costs to sell. Where there is a subsequent decrease in fair value less costs to

sell, the loss is posted to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement. Gains in fair value are recognised only up to the amount of any previous losses recognised in the Surplus or Deficit on Provision of Services. Depreciation is not charged on Assets Held for Sale.

If assets no longer meet the criteria to be classified as Assets Held for Sale they are re-classified back to non-current assets and valued at the lower of their carrying amount before they were classified as Assets held for Sale; adjusted for depreciation or revaluation that would have been recognised had they not been classified as Held for Sale and their recoverable amount at the date of the decision not to sell.

### **CAPITAL RECEIPTS**

Capital receipts from the disposal of assets are invested temporarily until such time as they are used to finance capital expenditure or to repay debt. Interest on capital receipts is credited to the General Fund.

### **INVENTORIES**

Inventories are measured at the lower of cost and net realisable value and held on the Balance Sheet.

The cost of inventories comprises all costs of purchase, costs of conversion and other costs incurred in bringing the inventories to their present location and condition.

### **CASH AND CASH EQUIVALENTS**

Cash is represented by cash in hand and deposits with any financial institution repayable without penalty on notice of not more than twenty-four hours.

Cash equivalents are highly liquid investments that mature in three months or less from the date of acquisition and that are readily convertible to known amounts of cash with insignificant risk of change in value.

Bank overdrafts which are repayable on demand and which form an integral part of the Council's cash management are also included as a component of cash and cash equivalents.

### **PROVISIONS**

Provisions are required for any liabilities of uncertain timing or amount that have been incurred. A provision is recognised when:

- there is a present obligation (legal or constructive) as a result of a past event;
- it is probable that an outflow of resources embodying economic benefits or service potential will be required to settle the obligation; and
- a reliable estimate can be made of the amount of the obligation.

The amount recognised as a provision is the best estimate of the expenditure required to settle the present obligation at the reporting date. The risks and uncertainties that inevitably surround many events and circumstances are taken into account in reaching the best estimate of a provision. Future events that may affect the amount required to settle an obligation are reflected in the amount of a provision where there is sufficient objective evidence that they will occur.

Where the effect of the time value of money is material, the amount of a provision is the present value of the expenditure expected to be required to settle the obligation.

### **FINANCIAL INSTRUMENTS**

A financial instrument is any contract that gives rise to a financial asset of one entity and a financial liability or equity instrument of another entity. The term 'financial instrument' covers both financial assets and financial liabilities.

Typical financial assets include bank deposits, trade receivables, loans receivables, other receivables and advances, and investments. Typical financial liabilities include trade payables and other payables, borrowings and financial guarantees.

### **Recognition**

Financial assets and financial liabilities are recognised when the Council becomes a party to the contractual provisions of the instrument.

In the case of a financial asset, the Council becomes a party to the contractual provisions when it becomes committed to the purchase (i.e. the contract date) and is usually referred to as the trade date. The sale of a financial asset is also recognised on the trade date. Trade receivables are an exception. The receivable is not recognised when the Council becomes committed to supply the goods or services but when the ordered goods or services have been delivered or rendered.

In the case of a financial liability, the Council becomes a party to the contractual provisions when one of the parties has performed their obligation under the financial instrument. For example a loan debt



contract is recognised when the cash is received rather than when the Council becomes committed to the loan agreement. A trade payable is recognised when the ordered goods or services have been received.

### **Measurement**

Financial assets and liabilities should be recognised on the basis of fair value, adjusted for transaction costs that are directly attributable to the acquisition or issue of a financial asset or liability.

Transaction costs include fees and commissions paid to agents, advisors, brokers, levies by regulatory agencies and security exchanges, and transfer taxes and duties. Transaction costs do not include internal administrative costs.

Fair value is the price that would be received to sell an asset or paid to transfer a liability between market participants at the measurement date. The fair value measurement assumes that the transaction to sell the asset or transfer the liability takes place either:

- In the principal market for an asset or liability, or
- In the absence of a principal market, in the most advantageous market for the asset or liability.

The Council measures the fair value of an asset or liability using the assumptions that market participants would use when pricing the asset or liability, assuming that market participants act in their best economic interest.

The Council uses valuation techniques that are appropriate in the circumstances and for which sufficient data is available, maximising

the use of relevant observable inputs and minimising the use of observable inputs.

### **Classification**

Although all financial instruments are required to be measured initially on the basis of fair value, subsequent measurement depends on the classification of an instrument.

Financial assets and liabilities are classified into one of the following categories:

- Level 1 - quoted prices (unadjusted) in active markets for identical assets that the Council can access at the measurement date.
- Level 2 - inputs other than quoted prices included in level 1 that are observable for the asset or liability, either directly or indirectly.
- Level 3 – unobservable inputs for the asset or liability.

### **Amortised cost using the effective interest rate method**

Amortised cost is a mechanism that sees through contractual terms to measure the real cost that the Council bears / receives each year from entering into a financial instrument.

The Council is required to use a single effective interest rate. The effective interest rate is the rate of interest that will discount all the cash flows that will take place throughout the expected life of a financial instrument down to the fair value of the asset calculated at initial measurement. The cash flows included in the calculation will cover both interest and principal, plus any other consideration that

the authority is scheduled to give or receive during the instruments life, however described in the contract.

### **Impairment**

A financial asset is impaired and impairment losses are incurred if, and only if, there is objective evidence of impairment as a result of a past event that occurred subsequent to the initial recognition of the asset. An expected loss as a result of future events, no matter how likely, is not recognised.

At the end of each reporting period an assessment is made of whether there is objective evidence that any financial asset may be impaired. An assessment is first made of whether evidence of significant impairment exists for individual financial assets. Then an assessment of impairment is made collectively for financial assets that are not individually significant.

### **De-recognition**

De-recognition is the term used for the removal of an asset or liability from the Balance Sheet.

A financial asset is derecognised when the contractual rights to the cash flows from the financial asset have expired or have been transferred. A financial liability is derecognised when it is extinguished – i.e. when the obligation specified in the contract is discharged or cancelled or expires.

### **CONTINGENT ASSETS & LIABILITIES**

A contingent asset arises where an event has taken place that gives the Council a possible asset whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the Council.

A contingent liability arises where an event has taken place that gives the Council a possible obligation whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the Council. Contingent liabilities also arise in circumstances where a provision would otherwise be made but either it is not probable that an outflow of resources will be required or the amount of the obligation cannot be measured reliably.

Contingent assets and liabilities are not recognised in the Balance Sheet but disclosed in a note to the accounts.



## 4. Collection Fund Accounts and Explanatory Notes



Redcar Wind Farm

## Collection Fund Income and Expenditure Account

2016-17			2017/18			
Council Tax £000	Non-Domestic Rates £000	Total £000		Council Tax £000	Non-Domestic Rates £000	Total £000
<b>INCOME</b>						
(65,327)	-	(65,327)	Council Tax Receivable	(68,451)	-	(68,451)
-	(37,056)	(37,056)	Business Rates Receivable	-	(38,967)	(38,967)
<b>(65,327)</b>	<b>(37,056)</b>	<b>(102,383)</b>		<b>(68,451)</b>	<b>(38,967)</b>	<b>(107,418)</b>
<b>Contribution from preceptors for previous year's surplus/(deficit)</b>						
-	(4,761)	(4,761)	Central Government	-	510	510
1,446	(4,665)	(3,219)	Billing Authority	217	499	716
71	(95)	(24)	Cleveland Fire Authority	11	10	21
208	-	208	Cleveland Police & Crime Commissioner	32	-	32
<b>1,725</b>	<b>(9,521)</b>	<b>(7,796)</b>		<b>260</b>	<b>1,019</b>	<b>1,279</b>
<b>Precepts, Demands and Shares</b>						
-	17,999	17,999	Central Government	-	17,255	17,255
53,736	17,638	71,374	Billing Authority (RCBC)	56,373	16,910	73,283
2,716	360	3,076	Cleveland Fire Authority	2,794	345	3,139
7,969	-	7,969	Cleveland Police & Crime Commissioner	8,206	-	8,206
<b>64,421</b>	<b>35,997</b>	<b>100,418</b>		<b>67,373</b>	<b>34,510</b>	<b>101,883</b>
<b>Charges to the Collection Fund</b>						
26	(19)	7	Less: (Decrease)/Increase in Bad Debt Provision	174	184	358
-	(199)	(199)	Less: (Decrease)/Increase in Provision for Appeals	-	(1,122)	(1,122)
-	168	168	Less: Cost of Collection	-	157	157
-	70	70	Transitional Protection Payment	-	7,756	7,756
-	850	850	Less: Disregarded amounts	-	2,092	2,092
<b>26</b>	<b>870</b>	<b>896</b>		<b>174</b>	<b>9,067</b>	<b>9,241</b>
845	(9,710)	(8,865)	(Surplus)/Deficit arising during the year	(644)	5,629	4,985
(912)	8,799	7,887	(Surplus)/Deficit brought forward 1 April	(67)	(911)	(978)
-	-	-	Adjustment to previous years surplus	-	(8)	(8)
<b>(67)</b>	<b>(911)</b>	<b>(978)</b>	<b>(Surplus)/Deficit carried forward 31 March</b>	<b>(711)</b>	<b>4,710</b>	<b>3,999</b>

## Notes to the Collection Fund

### GENERAL INFORMATION

The Council, as a billing authority, is statutorily required to maintain a separate agency Collection Fund account, into which all transactions relating to the collection of business rates and council tax income from taxpayers and distribution to local government bodies and central government are made. The Collection Fund account is held separately from the General Fund.

Surpluses or deficit on the council tax income and distributions are apportioned to the relevant precepting authorities in the following financial year in proportion to each bodies Band D council tax amount.

Business rates surpluses or deficits are distributed in accordance with the relevant proportions set out in the localised business rate regulations.

For 2017/18, the proportions are as follows:

	Council Tax	Business Rates
Redcar and Cleveland Borough Council (General Fund)	84%	49%
Cleveland Police and Crime Commissioner	12%	-
Cleveland Fire Authority	4%	1%
Central Government	-	50%
<b>Total</b>	<b>100%</b>	<b>100%</b>

## Notes to the Collection Fund

### NOTE 1 – COUNCIL TAX LEVELS AND TAX BASE

Council tax income comes from a charge made on residential properties. The income is used to support the Council's General Fund revenue expenditure, as detailed in the Comprehensive Income and Expenditure Statement. It is also used to finance the Council's share of the Police and Fire Authorities expenditure, through precepts made on the Council's Collection Fund.

The level of council tax in any year is determined by estimating the income required by the Council and the Police and Fire Authorities and by dividing this by the council tax base, which comprises residential properties banded by value and charged accordingly.

To allow for comparison between financial years and local authorities, the tax base is expressed as the number of Band D properties in the Borough, which is calculated by multiplying the number of properties in a band by an appropriate weighting, ranging from 5/9 to 18/9 (A to H). Within the table the band D equivalent is adjusted for the local council tax support scheme.

Set out in the table are the Band D weightings, property numbers and income from each band level, as per the council tax base, which was set by the Council in March 2017. The council tax base for 2017/18 was 38,249.30 (37,884 in 2016/17). The increase is mainly due to property growth in the area.

Band	Property Value	Weighting to Band D	Number of Chargeable Dwellings	Band D Equivalent Incl Council Tax Support	Redcar & Cleveland Demand Excluding Parishes	Police Authority Demand Per Property	Fire Authority Demand Per Property	Total Demand Per Property
			No.	No.	£	£	£	£
A	Entitled to disabled relief	5/9	97.00	32.40	810.34	119.19	40.59	970.12
A	Up to £40,000	6/9	22,744.30	10,021.50	972.41	143.03	48.71	1,164.15
B	£40,001 - £52,000	7/9	11,745.30	7,827.90	1,134.47	166.86	56.82	1,358.15
C	£52,001 - £68,000	8/9	12,657.00	10,493.50	1,296.54	190.70	64.94	1,552.18
D	£68,001 - £88,000	9/9	5,057.50	4,882.50	1,458.61	214.54	73.06	1,746.21
E	£88,001 - £120,000	11/9	2,968.50	3,560.60	1,782.75	262.22	89.30	2,134.27
F	£120,001 - £160,000	13/9	836.50	1,190.20	2,106.88	309.89	105.53	2,522.30
G	£160,001 - £320,000	15/9	367.50	606.60	2,431.02	357.57	121.77	2,910.36
H	Over £320,000	18/9	10.30	20.50	2,917.22	429.08	146.12	3,492.42
			<b>56,483.90</b>	<b>38,635.70</b>				
	Less non collection 1%			386.40				
	Council Tax Base			<b>38,249.30</b>				

### NOTE 2 – COUNCIL TAX INCOME

The calculation of the council tax base takes into account an assumed number of exempt dwellings, disabled reductions and discounts. However, the opening liability does not take these assumptions into account. All exemptions, disabled reductions and discounts during the year are shown within the table to show the actual income collectable from council tax payers.

The income is determined from the following sources:

2016/17 £000		2017/18 £000
(87,463)	Opening Liability	(91,439)
127	Disabled Reduction	133
20,604	Discount	21,201
1,405	Exemptions	1,654
<b>(65,327)</b>	<b>Income collectable from Council Tax Payers</b>	<b>(68,451)</b>



## Notes to the Collection Fund

### NOTE 3 – INCOME FROM NON-DOMESTIC RATES

The NDR income collectable from ratepayers by the Council is shown in the following table:

2016/17			2017/18	
£000	£000		£000	£000
<b>Estimated Income</b>				
(115,571)		Gross Rateable Value	(91,780)	
48.4p		Multiplier (pence in the £)	46.6p	
	<b>(55,936)</b>	<b>Estimated Opening Debit</b>		<b>(42,769)</b>
<b>Actual Income</b>				
(54,580)		Actual Opening charges payable	(39,511)	
	<b>(54,580)</b>			<b>(39,511)</b>
13,862		Reduced Assessments	4,732	
(71)		Transitional Protection	(7,756)	
3,386		Mandatory Relief	4,235	
353		Discretionary Relief	(833)	
(33)		Section 44A	-	
-		Interest Due	-	
27		Enterprise Zone	27	
-		Revaluation Support	139	
	<b>17,524</b>			<b>544</b>
	<b>(37,056)</b>	<b>Actual Income Collectable</b>		<b>(38,967)</b>



## Notes to the Collection Fund

### NOTE 4 – COLLECTION FUND (SURPLUS)/DEFICIT DUE TO PRECEPTORS

Details of the major precepts on the Collection Fund are shown in the following table for both council tax and business rates in respect of the year end (surplus)/deficit:

2016/17		2017/18		
Total £000		Council Tax £000	Non-Domestic Rates £000	Total £000
(9)	Cleveland Police & Crime Commissioner	(87)	-	(87)
(12)	Cleveland Fire Authority	(29)	47	18
(456)	Central Government	-	2,355	2,355
(501)	Redcar & Cleveland Borough Council	(595)	2,308	1,713
<b>(978)</b>		<b>(711)</b>	<b>4,710</b>	<b>3,999</b>



### NOTE 5 – COLLECTION FUND GLOSSARY OF TERMS

A number of technical terms are used in compiling the Collection Fund and supporting notes. These are explained below:

**Council Tax Support Scheme** - Council Tax Support (CTS) is a reduction to a council tax bill and can be awarded to people on low incomes. It replaced Council Tax Benefit from 1 April 2013.

**Disabled Reduction** – Reduction in charge by one council tax band due to a resident meeting certain criteria due to their disability.

**Discount** – The Local Government Finance Act 2012 provides local authorities with the power to allow discounts on their council tax liability.

**Exemptions** – Certain classes of property are exempt as laid down in the Local Government Finance Act 1992, i.e. properties empty less than six months, properties undergoing structural alteration (maximum one year), solely occupied by students etc.

**Reduced Assessments** – Reductions in liability due to changes in rateable value as directed by the valuation office.

**Transitional Relief** – Mandatory government scheme to phase in the effects to liability over a number of years caused by the issue of a new valuation list.

**Mandatory Relief** – Relief where the ratepayer has a mandatory entitlement. Under the Local Government Finance Act 1988, offset is in full against the Council's contribution to the pool.

**Discretionary Relief** – Relief which the Council has discretionary power to grant under the Local Government Finance Act 1988. The cost to the Council is generally 25% of the relief granted unless it is used to top up mandatory charity relief where the cost to the Council is 75%.

**Section 44A** – A ratepayer is liable for the full non-domestic rate whether the property is fully or only partly used. Where a property is partly occupied for a short time with an intention to fully occupy the whole property again, in certain circumstances, we can use discretionary powers to apply to the Valuation Office Agency to award a temporary reduction for the part that is not in use. This can be awarded for a maximum of 3 months, or 6 months in the case of industrial properties.

**Enterprise Zone** – A specific geographical area that has been designated by Central Government. Businesses within the enterprise zone are entitled to receive various types of financial aid. These include tax benefits, business rates relief and other incentives to encourage businesses to establish and maintain a presence within the zone.

# EAST CLEVELAND

## 5. Auditor's Report



East Cleveland Klondike  
Grand Prix, Guisborough

### Independent auditor's report to the Members of Redcar and Cleveland Borough Council

#### Opinion on the financial statements

We have audited the financial statements of Redcar and Cleveland Borough Council ("the Council") for the year ended 31 March 2018 under the Local Audit and Accountability Act 2014. The financial statements comprise the Movement in Reserves Statement, the Comprehensive Income and Expenditure Statement, the Balance Sheet, the Cash Flow Statement, the Collection Fund, and notes to the financial statements, including the summary of significant accounting policies. The financial reporting framework that has been applied in their preparation is applicable law and the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2017/18.

In our opinion the financial statements:

- give a true and fair view of the financial position of Redcar and Cleveland Borough Council as at 31 March 2018 and of its expenditure and income for the year then ended; and
- have been prepared properly in accordance with the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2017/18.

#### Basis for opinion

We conducted our audit in accordance with International Standards on Auditing (UK) (ISAs (UK)) and applicable law. Our responsibilities under those standards are further described in the Auditor's responsibilities section of our report. We are independent of the Council in accordance with the ethical requirements that are relevant to our audit of the financial statements in the UK, including the FRC's Ethical Standard, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

#### Conclusions relating to going concern

We have nothing to report in respect of the following matters in relation to which the ISAs (UK) require us to report to you where:

- the Corporate Director for Resources' use of the going concern basis of accounting in the preparation of the financial statements is not appropriate; or
- the Corporate Director for Resources has not disclosed in the financial statements any identified material uncertainties that may cast significant doubt about the Council's ability to continue to adopt the going concern

basis of accounting for a period of at least twelve months from the date when the financial statements are authorised for issue.

#### Other information

The Corporate Director for Resources is responsible for the other information. The other information comprises the Annual Governance Statement, the summary accounts and information included in the Statement of Accounts, other than the financial statements and our auditor's report thereon. Our opinion on the financial statements does not cover the other information and, except to the extent otherwise explicitly stated in our report, we do not express any form of assurance conclusion thereon.

In connection with our audit of the financial statements, our responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the financial statements or our knowledge obtained in the audit or otherwise appears to be materially misstated. If we identify such material inconsistencies or apparent material misstatements, we are required to determine whether there is a material misstatement in the financial statements or a material misstatement of the other information. If, based on the work we have performed, we conclude that there is a material misstatement of this other information, we are required to report that fact.

We have nothing to report in this regard.

#### Responsibilities of the Corporate Director for Resources for the financial statements

As explained more fully in the Statement of Responsibilities for the Statement of Accounts, the Corporate Director for Resources is responsible for the preparation of the Statement of Accounts, which includes the financial statements, in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2017/18, and for being satisfied that they give a true and fair view. The Corporate Director for Resources is also responsible for such internal control as the Corporate Director for Resources determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

The Corporate Director for Resources is required to comply with the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2017/18 and prepare the financial statements on a going concern basis, unless the Council is informed of the intention for dissolution without transfer of services or function to another entity. The Corporate Director for Resources is responsible for assessing each year whether or not it is appropriate for the Council

to prepare its accounts on the going concern basis and disclosing, as applicable, matters related to going concern.

### **Auditor's responsibilities for the audit of the financial statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with ISAs (UK) will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

A further description of our responsibilities for the audit of the financial statements is located on the Financial Reporting Council's website at [www.frc.org.uk/auditorsresponsibilities](http://www.frc.org.uk/auditorsresponsibilities). This description forms part of our auditor's report.

### **Conclusion on Redcar and Cleveland Borough Council's arrangements for securing economy, efficiency and effectiveness in the use of resources**

#### **Conclusion**

On the basis of our work, having regard to the guidance on the specified criterion issued by the Comptroller and Auditor General in November 2017, we are satisfied that, in all significant respects, Redcar and Cleveland Borough Council has put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2018.

#### **Basis for conclusion**

We have undertaken our review in accordance with the Code of Audit Practice issued by the Comptroller and Auditor General, having regard to the guidance on the specified criterion issued in November 2017, as to whether the Council had proper arrangements to ensure it took properly informed decisions and deployed resources to achieve planned and sustainable outcomes for taxpayers and local people. The Comptroller and Auditor General determined this criterion as that necessary for us to consider in satisfying ourselves whether the Council put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2018.

We planned our work in accordance with the Code of Audit Practice. Based on our risk assessment, we undertook such work as we considered necessary to form a view on whether, in all significant respects, the Council had put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources.

### **Responsibilities of the Council**

The Council is responsible for putting in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources, to ensure proper stewardship and governance, and to review regularly the adequacy and effectiveness of these arrangements.

### **Auditor's responsibilities in relation to review of arrangements for securing economy, efficiency and effectiveness in the use of resources**

We are required under section 20(1)(c) of the Local Audit and Accountability Act 2014 to satisfy ourselves that the Council has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources. The Code of Audit Practice issued by the Comptroller and Auditor General requires us to report to you our conclusion relating to proper arrangements. We are not required to consider, nor have we considered, whether all aspects of the Council's arrangements for securing economy, efficiency and effectiveness in its use of resources are operating effectively.

### **Matters on which we are required to report by exception under the Code of Audit Practice**

We are required by the Code of Audit Practice to report to you if:

- we issue a report in the public interest under section 24 of the Local Audit and Accountability Act 2014;
- we make a recommendation under section 24 of the Local Audit and Accountability Act 2014; or
- we exercise any other special powers of the auditor under sections 28, 29 or 31 of the Local Audit and Accountability Act 2014.

We have nothing to report in these respects.

## Auditor's Report

### Use of the audit report

This report is made solely to the members of Redcar and Cleveland Borough Council, as a body, in accordance with part 5 of the Local Audit and Accountability Act 2014 and as set out in paragraph 43 of the Statement of Responsibilities of Auditors and Audited Bodies published by Public Sector Audit Appointments Limited. Our audit work has been undertaken so that we might state to the members of the Council those matters we are required to state to them in an auditor's report and for no other purpose. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the members of the Council, as a body, for our audit work, for this report, or for the opinions we have formed.

### Certificate

We certify that we have completed the audit of Redcar and Cleveland Borough Council in accordance with the requirements of the Local Audit and Accountability Act 2014 and the Code of Audit Practice.



Mark Kirkham  
Partner  
For and on behalf of Mazars LLP  
Salvus House  
Aykley Heads  
Durham  
DH1 5TS  
July 2018

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# 6. Glossary of Terms



## Glossary of Terms

### ACCOUNTING PERIOD

The period of time covered by the accounts, normally a period of twelve months commencing on 1 April and ending as at the Balance Sheet date of 31 March.

### ACCOUNTING POLICIES

Those principles, bases, conventions, rules and practices applied by an entity that specify how the effects of transactions and other events are to be reflected in its financial statements through

- (a) recognising
- (b) selecting measurement bases for, and
- (c) presenting

assets, liabilities, gains, losses and changes to reserves.

Accounting policies do not include estimation techniques.

Accounting policies define the process whereby transactions and other events are reflected in financial statements. For example, an accounting policy for a particular type of expenditure may specify whether an asset or a loss is to be recognised; the basis on which it is to be measured; and where in the income and expenditure account or Balance Sheet it is to be presented.

### ACCRUAL

A sum included in the final accounts attributable to that accounting period but for which payment has yet to be made or income received. Accruals are made for revenue and capital expenditure and income.

### ACTUARIAL GAINS & LOSSES

For a defined benefit pension scheme the changes in actuarial deficits or surpluses that arise because:

- (a) events have not coincided with the actuarial assumptions made for the last valuation (experience gains and losses); or
- (b) the actuarial assumptions have changed.

### AMORTISED COST

A measure of the real cost that the Council bears by entering into a financial liability. This is not necessarily based on the contractual term but on the effective rate of interest within the contract.

### AGENCY

The provision of services by one body (the Agent) on behalf of, and generally reimbursed by, the responsible body.

### ASSET

An item having value in monetary terms. Assets are defined as current or non-current.

- a current asset will be consumed or cease to have value within the next financial year e.g. stock and debtors.
- a non-current asset provides benefits to the Council and to the services it provides for a period of more than one year.
- an asset held for sale is an asset that is currently in the process of being sold. They must be actively marketed, with the sale expected within 12 months.



## Glossary of Terms

### **AUDIT**

An independent examination of the Council's activities, either by Internal Audit or the Council's External Auditor, Mazars.

### **BALANCE SHEET**

A Statement of the recorded assets, liabilities and other balances at a specified date usually at the end of an accounting period.

### **BALANCES**

The capital or revenue reserves of the Council made up of the accumulated surplus of income over expenditure on the general fund or any other fund.

### **BERMUDAN CANCELLABLE SWAP**

A financial instrument entered into by a Lender Option Borrower Option issuer to reduce the impact of interest rate exposure if the borrower opts to redeem the loan.

### **BUDGET**

The forecast of revenue and capital expenditure over the accounting period.

### **CAPITAL CHARGES**

A charge to service revenue accounts to reflect the cost of non-current assets used in the provision of services.

### **CAPITAL EXPENDITURE**

Expenditure on the acquisition of a non-current asset or expenditure which increases the benefit in service to the Council and not merely maintains the non-current asset.

### **CAPITAL FINANCING**

The raising of money to pay for capital expenditure. This includes borrowing, leasing, direct revenue financing (DRF), usable capital receipts, capital grants, capital contributions and revenue reserves.

### **CAPITAL FINANCING REQUIREMENT (CFR)**

A calculation to show the Council's underlying need to borrow to fund capital resources.

### **CAPITAL GRANT**

Grant used to finance specific schemes in the capital programme. Where capital grants are receivable, and all conditions are met and expenditure incurred, they are released to the Comprehensive Income & Expenditure Statement. Where conditions to the funder exist, or the Council may be required to repay the grant, it is held as a creditor. Where there are no conditions but the funding is not spent, it is carried forward as a usable reserve.

### **CAPITAL PROGRAMME**

The capital schemes the Council intends to carry out over a specific time period.

### **CAPITAL RECEIPT**

Income received from the disposal of land or other capital assets. Capital receipts can be utilised to finance new capital expenditure or on qualifying revenue spend that is forecast to generate ongoing savings to the Council. Any use of receipts on revenue spend must be approved by Council within the budget setting report.

### **CARRYING AMOUNT**

The Balance Sheet value recorded of either an asset or a liability.

### **CASH AND CASH EQUIVALENTS**

Cash held by the Council, along with short term investments held for periods of less than 90 days.

### **CASH FLOW STATEMENT**

A statement summarising the inflows and outflows of cash, arising from transactions between the Council and third parties, for revenue and capital purposes.

### **CODE OF PRACTICE ON LOCAL AUTHORITY ACCOUNTING**

The Chartered Institute of Public Finance and Accountancy (CIPFA) Code sets out the accounting concepts and accounting principles, which underpin the statement of accounts.

### **COLLECTION FUND**

A fund administered by the Council, which records all the income received in relation to local taxation and non-domestic rates. It also shows how the income has been distributed to the preceptors and the general fund.

### **COMMUNITY ASSETS**

Assets that the Council intends to hold in perpetuity, that have no determinable useful life and that may have restrictions on their disposal. Examples are parks and historic buildings.

### **COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT**

This statement brings together the income and expenditure relating to all of the Council's functions and also identifies how this is financed from local taxation and government grants.

### **CONSISTENCY**

The principle that the accounting treatment of like items within an accounting period, and from one period to another, are the same.

## Glossary of Terms

### **CONTINGENCY**

The sum of money set aside to meet unforeseen expenditure or liability.

### **CONTINGENT ASSET**

A contingent asset is a possible asset arising from past events whose existence will be confirmed only by the occurrence of one or more uncertain future events not wholly within the Council's control.

### **CONTINGENT LIABILITY**

A contingent liability is either:

- (a) a possible obligation arising from past events whose existence will be confirmed only by the occurrence of one or more uncertain future events not wholly within the Council's control, or
- (b) a present obligation arising from past events where it is not probable that a transfer of economic benefits will be required or the amount of the obligation cannot be measured with sufficient reliability.

### **CORPORATE AND DEMOCRATIC CORE**

The corporate and democratic core comprises all activities which local authorities engage in specifically because they are elected, multi-purpose authorities. The cost of these activities are thus over and above those which would be incurred by a series of independent, single purpose, nominated bodies managing the same services. There is therefore no logical basis for apportioning these costs to services.

### **COST OF CARRY**

This is the difference between the interest received from investments against the interest paid for borrowing.

### **COUNCIL TAX**

The form of local taxation in use since April 1993, based on property values.

### **CREDITORS**

Amounts owed by the Council for work done, goods received or services rendered within the accounting period but for which payment was not made at the Balance Sheet date.

### **CURRENT ASSETS**

Assets which can be expected to be consumed, or realised, during the next accounting period, e.g. debtors and stocks.

### **CURRENT LIABILITIES**

Amounts which will become payable or could be called in within the next accounting period e.g. creditors, cash overdrawn.

### **CURRENT SERVICE COST (PENSIONS)**

The increase in the present value of a defined benefit scheme's liabilities expected to arise from employee service in the current period.

### **CURTAILMENT**

For a defined benefit scheme, an event that reduces the expected years of future service of present employees or reduces for a number of employees the accrual of defined benefits for some or all of their future service. Curtailments include:

- (a) termination of employees' services earlier than expected, for example as a result of closing a factory or discontinuing a segment of a business, and
- (b) termination of, or amendment to the terms of, a defined benefit scheme so that some or all future service by current employees will no longer qualify for benefits or will qualify only for reduced benefits.

### **DEBT OUTSTANDING**

Amounts borrowed to finance capital expenditure which are still to be repaid.

### **DEBTORS**

Amounts due to the Council for works done, goods received or services rendered before the end of the accounting period, but for which payments have not been received by the end of that accounting period.

### **DEFERRED CAPITAL RECEIPTS**

Amounts due to the Council from the sale of fixed assets which are not receivable immediately on sale. The amounts will usually be received in instalments over an agreed period of time.

### **DEFERRED LIABILITIES**

Liabilities which, by arrangement, are payable beyond the next year, at some point in the future or paid off by an annual sum over a period of time.

### **DEFINED BENEFIT SCHEME**

A pension or other retirement benefit scheme other than a defined contribution scheme. Usually, the scheme rules define the benefits independently of the contributions payable, and the benefits are not directly related to the investments of the scheme. The scheme may be funded or unfunded (including notionally funded).

### **DEFINED CONTRIBUTION SCHEME**

A pension or other retirement benefit scheme into which an employer pays regular contributions fixed as an amount or as a percentage of pay and will have no legal or constructive obligation to pay further contributions if the scheme does not have sufficient assets to pay all employee benefits relating to employee service in the current and prior periods.

## Glossary of Terms

### **DEDICATED SCHOOLS GRANT (DSG)**

A ring fenced central government grant paid direct to the education service as fundamental support for its revenue expenditure.

### **DE MINIMIS**

A de minimis level is adopted to only reflect material transactions in the capital accounts. The Council's policy on de minimis levels are outlined in the statement of accounting policies.

### **DEPRECIATION**

The measure of the cost or revalued amount of the benefits of the fixed asset that have been consumed during the period.

Consumption includes the wearing out, using up or other reduction in the useful life of a fixed asset whether arising from use, passing of time or obsolescence through either changes in technology or demand for the goods and services produced by the asset.

### **DERECOGNISED**

The process of removing a financial asset or financial liability from the Balance Sheet once performance under the contract is complete or the contract is terminated.

### **DIRECT REVENUE FINANCING**

Resources provided from the Council's revenue budget to finance the cost of capital projects.

### **DISCRETIONARY BENEFITS**

Retirement benefits which the employer has no legal, contractual or constructive obligation to award and are awarded under the Council's discretionary powers, such as The Local Government (Discretionary Payments) Regulations 1996, the Local Government (Discretionary Payments and Injury Benefits) (Scotland) Regulations 1998, or the Local Government (Discretionary Payments) Regulations (Northern Ireland) 2001.

### **EARMARKED RESERVES**

These reserves represent monies set aside that can only be used for a specific purpose.

### **EFFECTIVE RATE OF INTEREST**

The rate of interest that will discount all the cash flows that take place throughout the expected life of a financial instrument down to the fair value of the asset calculated at initial measurement.

### **ENTERPRISE RESOURCE PLANNING (ERP) SYSTEM**

An ERP system consists of integrated software allowing the Council to record, report and process transactions to facilitate the management and planning of important parts of the organisation including human and financial resources. The Council's current ERP system is Unit 4 Business World (UBW).

### EVENTS AFTER THE BALANCE SHEET DATE

Events after the Balance Sheet date are those events, favourable and unfavourable, that occur between the Balance Sheet date and the date when the Statement of Accounts is authorised for issue.

### EXCEPTIONAL ITEMS

Material items which derive from events or transactions that fall within the ordinary activities of the Council but which need to be disclosed separately by virtue of their size or incidence to give fair presentation of the accounts.

### EXPECTED RATE OF RETURN ON PENSION ASSETS

For a funded defined benefit scheme, the average rate of return, including both income and changes in fair value but net of scheme expenses, expected over the remaining life of the related obligation on the actual assets held by the scheme.

### EXTRAORDINARY ITEMS

Material items, possessing a high degree of abnormality, which derive from events or transactions that fall outside the ordinary activities of the Council and which are not expected to recur. They do not include exceptional items nor do they include prior period items merely because they relate to a prior period.

### FAIR VALUE

The fair value of an asset is the price at which it could be exchanged in an arm's length transaction less, where applicable, any grants receivable towards the purchase or use of the asset.

### FINANCIAL INSTRUMENT

Any contract that gives rise to a financial asset of one entity and a financial liability of another.

### FINANCE LEASE

A lease that transfers substantially all of the risks and rewards of ownership of a non-current asset to the lessee. Such a transfer of risks and reward may be presumed to occur if:

- at the inception of the lease the present value of the minimum lease payments, including any initial payment, amounts to substantially all of the fair value of the leased asset.
- The Council will hold the asset for substantially all of its useful life
- There will be little residual value in the asset at the end of the lease term.

### GENERAL FUND

The main revenue account of the Council, which summarises the cost of all services provided by the Council which are paid for from government grants, non-domestic (business) rates contributions, council tax and other income.

### GOVERNMENT GRANTS

Assistance by government and inter-government agencies and similar bodies, whether local, national or international, in the form of cash or transfers of assets to the Council in return for past or future compliance with certain conditions relating to the activities of the Council.

### **HERITAGE ASSET**

An asset with historical, artistic, scientific, technological, geophysical or environmental qualities that is held and maintained principally for its contribution to knowledge and culture. Heritage assets include civic regalia, museum and gallery collections and works of art.

### **IMPAIRMENT**

A reduction in the value of an asset below its carrying amount on the statement caused by a specific event or reason.

### **INCOME**

Amounts which the Council receives or expects to receive from any source, including fees, charges, sales and grants.

### **INTANGIBLE ASSETS**

Expenditure which may properly be capitalised, but which does not result in an asset with substance. Examples of this type of expenditure are software and other licences, patents and trademarks and artistic originals.

### **INFRASTRUCTURE ASSETS**

Non-current assets that are non-transferable, expenditure on which is only recoverable by continued use of the asset created. Examples are highways and footpaths.

### **INTERNATIONAL ACCOUNTING STANDARDS (IAS)**

These standards are developed by the International Accounting Standards Board and regulate the preparation and presentation of financial statements.

### **INTERNATIONAL FINANCIAL REPORTING STANDARD (IFRS)**

These standards are developed by the International Accounting Standards Board and regulate the preparation and presentation of financial statements. The Companies Act 1985 requires compliance to these Standards or disclosures in the notes if there are any material departures from those Standards.

### **INVENTORIES**

The amount of unused or unconsumed stocks held in expectation of future use. When use will not arise until a later period, it is appropriate to carry forward the amount to be matched to the use or consumption when it arises. Inventories comprise the following categories:

## Glossary of Terms

- (a) goods or other assets purchased for resale;
- (b) consumable stores;
- (c) raw materials and components purchased for incorporation into products for sale;
- (d) products and services in intermediate stages of completion;
- (e) long-term contract balances, and
- (f) finished goods.

### INVESTMENT PROPERTIES

Properties that are held by the Council for the purpose of generating income, whether through:

- Rental income
- Capital appreciation, or where an asset is declared surplus but is not yet marketed for sale.

### INVESTMENTS

A long term investment is one that is intended to be held for use on a continuing basis in the activities of the Council. Investments should be so classified only where an intention to hold the investment for the long term can clearly be demonstrated or where there are restrictions as to the investor's ability to dispose of the Investment. Investments which do not meet the above criteria should be classified as current assets.

### INVESTMENTS (PENSION FUND)

The investments of the pension fund will be accounted for in the statements of that fund. However, authorities are also required to disclose, as part of the disclosures relating to retirement benefits, the attributable share of pension scheme assets associated with their underlying obligations.

### LEASING

A method of financing capital expenditure where a rental charge is paid for the asset over a specified period of time.

### LIABILITY

A liability is where the Council owes payment to an individual or another organisation. Liabilities are usually classed as contingent or current.

- A **contingent liability** is a potential liability at the Balance Sheet date which arises as the result of a condition which exists where the outcome will be confirmed only on the occurrence or non-occurrence of one or more future events. The financial liability is included in the Balance Sheet where it can be reasonably estimated. Where the contingency is material but a financial estimate cannot be made, the existence of the liability is disclosed as a note to the accounts.
- A **current liability** is an amount which will become payable or could be called in within the next accounting period e.g. creditors or cash overdrawn.



### **LENDER OPTION BORROWER OPTION (LOBO)**

A LOBO is a type of loan instrument. The borrower borrows a principal sum for the duration of the loan period (typically 20 to 50 years), initially at a fixed interest rate. Periodically (typically every 5 years), the lender has the ability to alter the interest rate. Should the lender make this offer, the borrower then has the option to continue with the instrument at the new rate or alternatively to terminate the agreement and pay back the principal sum with no other penalty.

### **LOANS OUTSTANDING**

The total amounts borrowed from external lenders for capital and temporary revenue purposes but not repaid at the Balance Sheet date.

### **LONG TERM CONTRACTS**

A contract entered into for the design, manufacture or construction of a single substantial asset or the provision of a service (or a combination of assets or services which together constitute a single project), where the time taken substantially to complete the contract is such that the contract activity falls into different accounting periods. Some contracts with a shorter duration than one year should be accounted for as long term contracts if they are sufficiently material to the activity of the period.

### **MARKETS IN FINANCIAL INSTRUMENTS DIRECTIVE II (MIFID II)**

Introduced in January 2018, to improve the functioning of financial markets in light of the financial crisis and to strengthen investor protection. Under the Directive the Council has chosen to opt up to professional status to enable access to certain financial instruments and improved yields. To meet this status the Council needs to meet both qualitative and quantitative criteria which includes maintaining an investment balance of £10.000m.

### **MATERIALITY**

The concept that the Statement of Accounts should include all amounts which, if omitted, or mis-stated, could be expected to lead to a distortion of the financial statements.

### **MEDIUM TERM FINANCIAL PLAN (MTFP)**

A five year forward assessment of the Council's expenditure plan for both revenue and capital expenditure. This is produced as part of the Council's annual budget process.

### **MINIMUM REVENUE PROVISION (MRP)**

The minimum amount which must be charged to the revenue account each year in order to provide for the repayment of loans and other amounts borrowed by the Council.

## Glossary of Terms

### **MOVEMENT IN RESERVES STATEMENT**

This statement shows movement in the year on the different reserves held by the Council analysed into 'usable reserves' and 'unusable reserves'.

### **NON-DOMESTIC RATES (NDR)**

NDR is the levy on a business property, based on a national rate in the pound applied to the rateable value of the property. The Government determines a national rate poundage each year which is applicable to all local authorities. NDR income is collected by the billing authority and then distributed to central government and other precepting bodies.

### **NET BOOK VALUE**

The amount at which fixed assets are included in the Balance Sheet, i.e. their historical cost or current value less the cumulative amounts provided for depreciation.

### **NET CURRENT REPLACEMENT COST**

The cost of replacing, or recreating, the particular asset in its existing condition and in its existing use, i.e. the cost of its replacement or of the nearest equivalent asset, adjusted to reflect the current condition of the existing asset.

### **NET DEBT**

The Council's borrowings less cash and cash equivalents. Where cash and cash equivalents exceed borrowings, reference should be made to net funds rather than net debt.

### **NET REALISABLE VALUE**

The open market value of the asset in its existing use (or market value in the case of non-operational assets), less the expenses to be incurred in realising the asset.

### **NON-CURRENT ASSET**

Assets that yield benefits to the Council, and the services it provides, for a period of more than one year.

### **NON-DISTRIBUTED COSTS**

These are overheads for which no user of the Council benefits and should not be apportioned to services.

### **OPERATING LEASE**

This is a type of lease, usually of computer equipment, office equipment, furniture, etc. where the balance of risks and rewards of holding the asset remains with the lessor. The asset remains the property of the lessor and the lease costs are revenue expenditure to the Authority.

## Glossary of Terms

### **OPERATIONAL ASSETS**

Fixed assets held and occupied, used or consumed by the Council in the direct delivery of those services for which it has a statutory or discretionary responsibility.

### **PAST SERVICE COST**

For a defined benefit scheme, the increase in the present value of the scheme liabilities related to employee service in prior periods arising in the current period as a result of the introduction of, or improvement to, retirement benefits.

### **PENSIONS INTEREST COST**

For a defined benefit scheme the expected increase during the period in the present value of the scheme liabilities because the benefits are one year closer to settlement.

### **PRECEPT**

The amount levied by various Authorities that is collected by the Council on their behalf, e.g. Central Government, Parish Councils, Police and Fire Authorities.

### **PREMIUMS**

These are discounts that have arisen following the early redemption of long term debt, which are written down over the lifetime of replacement loans where applicable.

### **PRIOR PERIOD ADJUSTMENTS**

Those material adjustments applicable to prior years, arising from changes in accounting policies or from the correction of fundamental errors. A fundamental error is one that is of such significance as to destroy the validity of the financial statements. They do not include normal recurring corrections or adjustments of accounting estimates made in prior years.

### **PRIVATE FINANCE INITIATIVE**

A partnership arrangement whereby a private sector provider provides purpose built buildings/equipment etc. for long term rental by public sector users.

### **PROJECTED UNIT METHOD**

An accrued benefits valuation method in which the scheme liabilities make allowance for projected earnings. An accrued benefits valuation method is a valuation method in which the scheme liabilities at the valuation date relate to:

- (a) the benefits for pensioners and deferred pensioners (i.e. individuals who have ceased to be active members but are entitled to benefits payable at a later date) and their dependants, allowing where appropriate for future increases, and
- (b) the accrued benefits for members in service on the valuation date.

The accrued benefits are the benefits for service up to a given point in time, whether vested rights or not. Guidance on the projected unit method is given in the Guidance Note GN26 issued by the Faculty and Institute of Actuaries.

## Glossary of Terms

### PROVISION

Funds set aside to cover potential liabilities or losses which are likely or certain to be incurred at a future date but where the exact amount and timing of the liability or loss is currently not known.

### PRUDENCE

The concept that revenue is not anticipated but is recognised only when realised in the form either of cash or other assets, the ultimate cash realisation of which can be assessed with reasonable certainty.

### PUBLIC WORKS LOAN BOARD (PWLB)

A government agency which lends money to public bodies for capital purposes.

### RATEABLE VALUE

The annual assumed rental of a hereditament (property) which is used for NDR purposes.

### RELATED PARTIES

Two or more parties are related parties when one party has the ability to control the other party or exercise significant influence in making financial and operating decisions, or if the related party entity and another entity are subject to common control. Related parties include:

- (a) entities that the authority directly, or indirectly through one or more intermediaries, controls, has an interest in that gives it significant influence over the entity or has joint control over
- (b) associates
- (c) joint ventures in which the authority is a venturer
- (d) an entity that has an interest in the authority that gives it significant influence over the authority
- (e) key management personnel, and close members of the family of key management personnel
- (f) entities that are controlled, jointly controlled or significantly influenced by, or for which significant voting power in such entity resides with, directly or indirectly, key management personnel, and close members of the family of key management personnel
- (g) post-employment benefit plan (pension fund) for the benefit of employees of the authority, or of any entity that is a related party of the authority

### RELATED PARTY TRANSACTIONS

A related party transaction is the transfer of assets or liabilities or the performance of services by, to or for a related party irrespective of whether a charge is made. Examples of related party transactions include:

- (a) the purchase, sale, lease, rental or hire of assets between related parties;
- (b) the provision by a pension fund to a related party of assets or loans, irrespective of any direct economic benefit to the Pension Fund;
- (c) the provision of a guarantee to a third party in relation to a liability or obligation of a related party;

## Glossary of Terms

- (d) the provision of services to a related party, including the provision of Pension Fund administration services;
- (e) transactions with individuals who are related parties of a Council or a Pension Fund, except those applicable to other members of the community or the Pension Fund, such as council tax, rents and payments of benefits.

The above examples are not intended to be comprehensive. The materiality of related party transactions should be judged not only in terms of their significance to the Council, but also in relation to its related party.

### RESERVES

The accumulation of surpluses, deficits and appropriations over past years. Reserves of a revenue nature are available and can be spent or earmarked at the discretion of the Council. Some capital reserves such as the Revaluation Reserve cannot be used to meet current expenditure.

### RESIDUAL VALUE

The net realisable value of an asset at the end of its useful life. Residual values are based on prices prevailing at the date of the acquisition (or revaluation) of the asset and do not take account of expected future price changes.

### RETIREMENT BENEFITS

All forms of consideration given by an employer in exchange for services rendered by employees that are payable after the

completion of employment. Retirement benefits do not include termination benefits payable as a result of either:

- (a) an employer's decision to terminate an employee's employment before the normal retirement date, or
- (b) an employee's decision to accept voluntary redundancy in exchange for those benefits, because these are not given in exchange for services rendered by employees.

### REVALUATION RESERVE

The revaluation reserve was introduced as part of the changes included within the 2006 SORP. The purpose of the reserve is to record the gains on revaluation of fixed assets that have not been realised through the disposal of the asset. The balance on the reserve represents the revaluation gains accumulated since 1 April 2007.

### REVENUE EXPENDITURE

The day-to-day expenses of providing services. This comprises staff costs, other operating costs and capital charges.

### REVENUE EXPENDITURE FUNDED FROM CAPITAL UNDER STATUTE (REFCUS)

Revenue expenditure funded by capital under statute. This is expenditure that can be properly capitalised, but which does not result in an asset for the Council. Expenditure is therefore charged to the CIES.

## Glossary of Terms

### REVENUE SUPPORT GRANT (RSG)

A general Central Government grant paid to the Income and Expenditure Account in support of the Council's revenue expenditure.

### SAFETY NET

A mechanism that protects local authorities on NDR income by paying additional government grant when actual income is less than 92.5% of the funding baseline position.

### SCHEME LIABILITIES

The liabilities of a defined benefit scheme for outgoings due after the valuation date. Scheme liabilities measured using the projected unit method reflect the benefits that the employer is committed to provide for service up to the valuation date.

### SERVICE REPORTING CODE OF PRACTICE

A Chartered Institute of Public Finance and Accountancy (CIPFA) guide to accounting for local government services which provides a consistent and comparable calculation of the total costs of services.

### SETTLEMENT

An irrevocable action that relieves the employer (or the defined benefit scheme) of the primary responsibility for a pension obligation and eliminates significant risks relating to the obligation and the assets used to effect the settlement. Settlements include:

- (a) a lump-sum cash payment to scheme members in exchange for their rights to receive specified pension benefits;
- (b) the purchase of an irrevocable annuity contract sufficient to cover vested benefits and
- (c) the transfer of scheme assets and liabilities relating to a group of employees leaving the scheme.

### SHAPING OUR FUTURE

This is the Councils change framework enabling the transformation of the Council into a new service delivery model.

### SPECIFIC GRANTS

Government grants given to local authorities and earmarked for specific services, e.g. Standards Fund Grant paid to Education Services.

### SUPPORT SERVICES

The costs of directorates which provide professional and administrative assistance to services.

### TANGIBLE ASSETS

Expenditure which may properly be capitalised and results in an asset with physical substance. Examples of this type of expenditure are Land and Buildings, Infrastructure, Vehicle Plant and Equipment.

## Glossary of Terms

### TOP UP GRANT

A grant payable by central government when a local authority's business rate income is less than that generated by the local government finance settlement methodology.

### TREASURY MANAGEMENT

This is the process by which the Authority controls its cash flow and its borrowing and lending activities.

### TREASURY MANAGEMENT STRATEGY (TMS)

A strategy prepared with regard to legislative and CIPFA requirements setting out the framework for treasury management activity for the Council.

### TRUST FUNDS

Funds administered by the Council for such purposes as prizes, charities, specific projects, and on behalf of minors.

### UNOBSERVABLE INPUTS

Unobservable inputs are based on the reporting entity's own assumptions where market data is unavailable.

### USEFUL LIFE

The period over which the Council will derive benefits from the use of a fixed asset.

### WORK IN PROGRESS

The value of work done on an uncompleted project which has not been recharged to the appropriate account at the Balance Sheet date.

